Interim Financial Statements of the Government of New Zealand

For the Seven Months Ended 31 January 2021



Prepared by the Treasury 4 March 2021

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New Zealand Government

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Commentary

COMMENTARY

These financial statements reflect the financial position (service potential and financial capacity) as at 31 January 2021, and the financial results of operations and cash flows for the period ended on that date.

The January results are reported against forecasts based on the *Half Year Economic and Fiscal Update 2020* (HYEFU), published on 16 December 2020.

Comparison against forecast

The January 2021 Interim Financial Statements of the Government show the position and performance of the Crown continues to be stronger than forecast at HYEFU. The impact of COVID-19 on the Government's finances is still visible, the operating balance before gains and losses (OBEGAL) was a deficit of \$4.4 billion and net core Crown debt increased further to \$100.4 billion (31.3% of GDP) at 31 January. The operating balance (excluding minority interests) increased to a surplus of \$3.3 billion, higher than expected by \$14.4 billion, and led to net worth attributable to the Crown being \$13.9 billion stronger than forecast.

Table 1 – Key indicators for the seven months ended 31 January 2021 compared to HYEFU 2020

		Year to	date		Full Year
	January 2021	January 2021	Variance 2	Variance	June 2021
	Actual ¹	HYEFU 2020 Forecast ¹	HYEFU 2020	HYEFU 2020	HYEFU 2020 Forecast ³
	\$m	\$m	\$m	%	\$m
Core Crown					
Core Crown tax revenue	53,585	51,815	1,770	3.4	88,346
Core Crown revenue	57,331	55,558	1,773	3.2	94,993
Core Crown expenses	60,879	61,381	502	0.8	114,232
Core Crown residual cash	(12,796)	(16,059)	3,263	20.3	(40,177)
Net core Crown debt ⁴	100,364	103,460	3,096	3.0	128,649
as a percentage of GDP	31.3%	32.3%			39.7%
Gross debt⁵	105,464	100,976	(4,488)	(4.4)	91,669
as a percentage of GDP	32.9%	31.5%			28.3%
Total Crown					
Operating balance before gains and losses	(4,447)	(7,315)	2,868	39.2	(21,576)
Operating balance (excluding minority interests)	3,262	(11,117)	14,379	129.3	(25,639)
Total borrowings	160,500	161,272	772	0.5	186,622
Net worth attributable to the Crown	112,525	98,605	13,920	14.1	83,881
as a percentage of GDP	35.1%	30.7%			25.9%

- 1 Using the most recently published GDP (for the year ended 30 September 2020) of \$320,746 million (Source: Statistics NZ).
- 2 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.
- 3 Using HYEFU 2020 forecast GDP for the year ending 30 June 2021 of \$323,897 million (Source: The Treasury).
- 4 Net core Crown debt excluding student loans and other advances. Net debt may fluctuate during the year largely reflecting the timing of tax receipts.
- 5 Gross sovereign-issued debt excluding settlement cash and Reserve Bank bills.

Core Crown tax revenue for the seven months to January 2021 was \$53.6 billion, \$1.8 billion above forecast. The largest contributors to this variance were:

- GST revenue, which was \$0.9 billion (6.5%) above forecast, mainly as a result of stronger domestic spending than what was forecast at HYEFU.
- Corporate tax, which was \$0.7 billion (10.3%) above forecast, owing to strong provisional tax, which indicates that current-year taxable profits are higher than was assumed in the HYEFU forecast.
- Source deduction revenue, which was \$0.3 billion (1.5%) above forecast, mainly owing to a stronger than expected labour market data as employment and average hourly earnings were higher than forecast.

• Customs and excise duties partially offset the above increases, being \$0.3 billion (8.1%) below forecast as a result of total tobacco duty being \$0.4 billion (28.9%) lower than expected. The main driver for this was lower demand for tobacco products.

Core Crown expenses at \$60.9 billion, were \$0.5 billion below forecast mainly owing to lower than forecast social security and welfare spending. This was partly owing to higher than expected repayments of the COVID-19 Wage Subsidy and delays experienced in work programmes that have continued to be impacted by the COVID-19 pandemic.

OBEGAL was a deficit of \$4.4 billion, \$2.9 billion better than the forecast deficit, mainly owing to the core Crown results discussed above. When total gains and losses are added to the OBEGAL result, the **operating balance (excluding minority interests)** was a surplus of \$3.3 billion, \$14.4 billion more than the forecast deficit of \$11.1 billion. The volatility in this indicator largely reflects movements in external factors (eg, market conditions, discount rates and CPI inflation assumptions) discussed further below:

- Net gains on financial instruments were \$10.0 billion, \$4.6 billion more than forecast, primarily as a result
 of returns on the Crown's investment portfolios (New Zealand Superannuation Fund and ACC). The
 results reflect favourable market movements, in particular changes in equity prices and interest rates to
 those used in the forecast (which used lower long run rate of return assumptions).
- Net gains on non-financial instruments were \$2.0 billion, \$6.6 billion more than the forecast net losses of \$4.6 billion. This was mainly owing to the ACC insurance liability revaluation being \$7.1 billion better than forecast as a result of changes to the discount rates and CPI assumptions used to revalue this liability at 31 January 2021 (forecast assumptions were based on September 2020 economic factors). Discount rates increased by more than the increase in the CPI inflation assumption, resulting in the present value of the liability reducing and valuation gains being recognised. Given the long-term nature of this liability, changes in these assumptions have a significant impact on the valuation.

These actuarial gains were partially offset by \$0.8 billion of losses in relation to the Emissions Trading Scheme liability, \$0.4 billion more than the losses forecast owing to increases in the carbon price used to calculate this liability.

Core Crown residual cash was a deficit of \$12.8 billion, \$3.3 billion less than the deficit forecast mainly owing to the cashflow impacts of the core Crown operating results plus a lower than anticipated uptake of advances in relation to the Reserve Bank's Funding for Lending Programme (FLP).

Net core Crown debt was \$100.4 billion (31.3% of GDP) at 31 January 2021, \$3.1 billion lower than forecast mainly primarily owing to the favourable core Crown residual cash variance discussed above.

Gross debt at \$105.5 billion (32.9% of GDP) was \$4.5 billion higher than forecast largely driven by higher government stock and European Commercial Paper (ECP) issuances that were not forecast. These items broadly result in a corresponding movement in financial assets, therefore there is no flow on impact to net core Crown debt from these variances. Partially offsetting these increases, uptake of the FLP was \$1.3 billion lower than forecast.

Total borrowings at \$160.5 billion were in line with forecast.

Total assets at \$398.4 billion were \$8.1 billion above forecast with financial assets driving this variance. This was mainly owing to increased valuations of marketable securities, derivative assets and share investments.

Total liabilities at \$280.4 billion were \$5.7 billion below forecast. This variance was largely owing to the decrease in ACC's outstanding claims liability (\$7.1 billion lower than forecast).

Net worth attributable to the Crown at \$112.5 billion (35.1% of GDP), was \$13.9 billion higher than forecast, which reflects the favourable operating balance discussed earlier.

Comparison against the prior year actuals

Table 2 - Key indicators for the seven months ended 31 January 2021 compared to prior year actuals

		Year to	date		Full Year
	January 2021	January 2020	Variance 3	Variance	June 2020
	Actual ¹ \$m	Prior Year Actual ² \$m	to 2019 \$m	to 2019 %	Prior Year Actual⁴ \$m
Core Crown					
Core Crown tax revenue	53,585	51,274	2,311	4.5	85,102
Core Crown revenue	57,331	55,579	1,752	3.2	91,923
Core Crown expenses	60,879	53,054	(7,825)	(14.7)	108,832
Core Crown residual cash	(12,796)	(2,668)	(10,128)	(379.6)	(23,692)
Net core Crown debt ⁵	100,364	59,732	(40,632)	(68.0)	83,375
as a percentage of GDP	31.3%	19.5%			26.4%
Gross debt ⁶	105,464	90,525	(14,939)	(16.5)	102,257
as a percentage of GDP	32.9%	29.5%			32.4%
Total Crown					
Operating balance before gains and losses	(4,447)	1,448	(5,895)	(407.1)	(23,057)
Operating balance (excluding minority interests)	3,262	2,197	1,065	48.5	(30,040)
Total Borrowings	160,500	120,523	(39,977)	(33.2)	152,717
Net worth attributable to the Crown	112,525	141,274	(28,749)	(20.3)	110,320
as a percentage of GDP	35.1%	46.0%			34.9%

- 1 Using the most recently published GDP (for the year ended 30 September 2020) of \$320,746 million (Source: Statistics NZ).
- 2 Using prior year published GDP (for the year ended 30 September 2019) of \$307,052 million (Source: Statistics New Zealand).
- 3 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.
- 4 Using GDP for the year ended 30 June 2020 of \$315,872 million published in the Treasury's HYEFU 2020.
- 5 Net core Crown debt excluding student loans and other advances. Net debt may fluctuate during the year largely reflecting the timing of tax receipts.
- 6 Gross sovereign-issued debt excluding settlement cash and Reserve Bank bills.

Core Crown tax revenue for the seven months to January 2021 was \$2.3 billion higher than the corresponding period from last year. The largest increases came from:

- GST revenue, which was \$1.4 billion (10.6%) higher, mainly owing to strong private consumption and residential investment post-lockdown(s)
- Source deduction revenue, which was \$1.0 billion (4.6%) higher, mainly owing to growth in salaries and wages
- Other individuals' tax revenue, which was \$0.4 billion (12.4%) higher than last year, mainly owing to growth in provisional tax estimates and assessments, reflecting growth in actual and expected profits in the 2021 tax year
- Corporate tax revenue, was \$0.3 billion (4.7%) higher than last year mainly owing to growth in provisional tax assessments and estimates for the 2021 tax year; and partially offset by,
- Customs and excise duty revenue which was \$0.7 billion (17.6%) down on last year, mainly owing to a 47.8% decline in tobacco duty driven by reduced demand for tobacco products.

Core Crown expenses grew by \$7.8 billion, largely relating to the Government's fiscal response to the COVID-19 pandemic which has impacted on social security and welfare and health spending the most. Higher benefit rates also led to higher expenses, and Budget 2020 decisions primarily resulted in increased health spending.

The core Crown residual cash deficit at \$12.8. billion was \$10.1 billion more than the deficit in January 2020:

- The net core Crown operating cash flows deficit was \$6.7 billion more than last year. This was largely owing to higher operating payments of \$8.2 billion, reflecting the movements in core Crown expenses. This was partially offset by an increase in tax receipts of \$2.2 billion compared to last year and consistent with the increase in tax revenue discussed above.
- Net core Crown capital cash outflows were \$3.4 billion more than last year. This was mainly owing to a \$2.2 billion increase in advances. Of this, \$1.0 billion was a result of the FLP implemented since January last year. In addition, advances to the New Zealand Transport Agency for state highways, Air NZ and payments to small businesses under the Small Business Cashflow Scheme also contributed to the increase in capital cash outflows.

Net core Crown debt was \$40.6 billion higher than at the same time last year and as a percentage of GDP increased to 31.3% from 19.5% at January 2020. The results from the 30 June 2020 financial statements meant a higher starting net core Crown debt position of \$25.6 billion compared to last year (largely relating to the COVID-19 pandemic response). The remaining variance relates mainly to the core Crown residual cash deficit being higher than last year by \$10.1 billion, combined with core Crown valuation losses (excluding NZSF) being higher than last year by \$4.7 billion (largely owing to losses in relation to the LSAP programme) directly impacting net core Crown debt.

Net worth attributable to the Crown at \$112.5 billion (35.1% of GDP), was \$28.8 billion lower than as at 31 January 2020. This largely reflects the June 2020 operating balance deficit of \$30.0 billion and property plant and equipment revaluations of \$5.2 billion, partly offset by the current year's operating balance surplus of \$3.3 billion for the seven months to 31 January 2021.



Unaudited Interim Financial Statements

STATEMENT OF FINANCIAL PERFORMANCE

For the seven months ended 31 January 2021

Year to 30 June 2020	7 months to 31 Jan 2020			Curr	ent Year Actu	al vs Foreca	st	Annual HYEFU
Actual	Actual		Note	Actual	Forecast	Varian		Forecast
\$m	\$m			\$m	\$m	\$m	%	<u>\$m</u>
84,521	50,859	Revenue Taxation revenue	2	53,208	51,432	1,776	3.5	87,874
6,269		Other sovereign revenue	2	3,924	3,772	152	4.0	6,428
90,790	54,597	Total Revenue Levied through the Crown's Sovereign Power		57,132	55,204	1,928	3.5	94,302
18,437	•	Sales of goods and services	•	10,104	9,479	625	6.6	16,005
3,206		Interest revenue and dividends	3	1,599	1,740	(141)	(8.1)	2,991
3,570	2,205	Other revenue		1,937	1,811	126	7.0	3,326
25,213	15,979	Total revenue earned through the Crown's operations		13,640	13,030	610	4.7	22,322
116,003	•	Total revenue (excluding gains)		70,772	68,234	2,538	3.7	116,624
42,607	17,193	Expenses Transfer payments and subsidies	4	20,810	21,221	411	1.9	35,862
27,775	15,679	Personnel expenses		16,706	16,755	49	0.3	28,907
7,669	3,614	Depreciation and amortisation		3,907	3,691	(216)	(5.9)	6,424
50,208	27,508	Other operating expenses		29,385	30,482	1,097	3.6	56,594
3,754	2,211	Finance costs	5	1,448	1,591	143	9.0	2,613
6,903	2,656	Insurance expenses	6	2,837	2,765	(72)	(2.6)	6,580
-	-	Forecast new operating spending	7	-	-	-	-	5,260
-	-	Top-down expense adjustment	7	-	(1,080)	(1,080)	(100.0)	(4,200)
138,916	68,861	Total expenses (excluding losses)		75,093	75,425	332	0.4	138,040
(3,258)	-	Gains/(losses) Net gains/(losses) on large scale asset purchases		(3,850)	(4,202)	352	8.4	(5,840)
1,908	4,336	Net gains/(losses) on financial instruments		10,037	5,421	4,616	85.2	7,244
(7,372)	(3,687)	Net gains/(losses) on non-financial instruments	8	2,048	(4,561)	6,609	144.9	(4,697)
(8,722)	649	Total gains/(losses)		8,235	(3,342)	11,577	346.4	(3,293)
1,193	60	Other interests Net surplus/(deficit) from associates and joint ventures		(477)	(472)	(5)	(1.1)	(802)
402	(227)			(175)	(112)	(63)	(56.3)	(128)
(00.0(2)		Operating balance (excluding minority	-	0.000	(44.44=)	440=0	100.5	(0.5.00.5)
(30,040)	2,197	interests) -	-	3,262	(11,117)	14,379	129.3	(25,639)
(402)	227	Minority interests share of operating balance		175	112	63	56.3	128
		Operating balance (including minority	-		(44.55=)	44 ***	4615	(0=
(30,442)	2,424	interests)		3,437	(11,005)	14,442	131.2	(25,511)

STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE

For the seven months ended 31 January 2021

Year 7 months to 30 June to 31 Jan 2021 2020			Curr	Annual HYEFU			
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m	<u> </u>	\$m	\$m	\$m	%	\$m
(30,442)	2,424	Operating Balance (including minority interest)	3,437	(11,005)	14,442	131.2	(25,511)
		Other comprehensive revenue and expense					
5,233	(64)	Revaluation of physical assets Revaluations of defined benefit retirement	(269)	20	(289)	-	(166)
(1,271)	(679)	plan schemes	(774)	(845)	71	8.4	(691)
(311)	· - ´	Net revaluations of veterans' disability entitlements	· - ′	-	-	-	-
(48)	20	Transfers into / (from) reserves (Gains)/losses transferred to the	(31)	254	(285)	(112.2)	-
(75)	(27)	· · ·	(14)	(9)	(5)	(55.6)	(10)
2	(1)	foreign operations	(82)	19	(101)	-	20
(58)	58	Other movements	(1)	42	(43)	(102.4)	34
3,472	(693)	Total other comprehensive revenue and expense	(1,171)	(519)	(652)	(125.6)	(813)
(26,970)	1,731	Total comprehensive revenue and expense	2,266	(11,524)	13,790	119.7	(26,324)
		Attributable to:					
(518)	239	- minority interest	61	191	(130)	(68.1)	115
(26,452)	1,492	- the Crown	2,205	(11,715)	13,920	118.8	(26,439)
(26,970)	1,731	Total comprehensive revenue and expense	2,266	(11,524)	13,790	119.7	(26,324)

STATEMENT OF CHANGES IN NET WORTH

For the seven months ended 31 January 2021

Year to 30 June 2021	7 months to 31 Jan 2020		Curr	Annual HYEFU			
Actual \$m	Actual \$m		Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
ΨΠ	Ψιιι	•	ΨΠ	Ψιιι	Ψπ	70	Ψιιι
143,339	146,172	Opening net worth	115,943	115,943	-	-	115,943
(30,442)	2,424	Operating balance (including minority interest)	3,437	(11,005)	14,442	131.2	(25,511)
5,233	(64)	Net revaluations	(269)	20	(289)	-	(166)
		Net revaluations of defined benefit retirement					
(1,271)	(679)	plan schemes	(774)	(845)	71	8.4	(691)
(311)	-	Net revaluations of veterans' disability entitlements	-	-	-	-	-
(48)	20	Transfers to/(from) reserves (Gains)/losses transferred to the	(31)	254	(285)	(112.2)	-
(75)	(27)	Statement of Financial Performance	(14)	(9)	(5)	(55.6)	(10)
(10)	(=1)	Foreign currency translation differences on	(,	(0)	(0)	(00.0)	(10)
2	(1)	foreign operations	(82)	19	(101)	-	20
(58)	58	Other movements	(1)	42	(43)	(102.4)	34
(26,970)	1,731	Total comprehensive revenue and expense	2,266	(11,524)	13,790	119.7	(26,324)
(426)	(279)	Transactions with minority interests	(207)	(224)	17	7.6	(402)
115,943	147,624	Closing net worth	118,002	104,195	13,807	13.3	89,217

STATEMENT OF CASH FLOWS

For the seven months ended 31 January 2021

Year to 30 June	7 months to 31 Jan			Curr	ent Year Actu	ual vs Foreca	st	Annual
2021	2020				_			HYEFU
Actual	Actual		Note	Actual \$m	Forecast	Varian	ce %	Forecast
\$m	\$m	•	-	ֆm	\$m	\$m	%	\$m
		Cash Flows from Operations						
00.450	FO 457	Cash was provided from		50.750	50.700	0.050	4.0	00.040
83,156		Taxation receipts		52,750	50,700	2,050	4.0	86,043
5,294 18,289		Other sovereign receipts Sales of goods and services		2,950 9,995	3,050 9,149	(100) 846	(3.3) 9.2	5,304 15.432
2,307		Interest receipts		990	1,048	(58)	(5.5)	1,747
4,544		Other operating receipts		2,397	2,980	(583)	(19.6)	4,254
113,590	,	Total cash provided from operations	-	69,082	66,927	2,155	3.2	112,780
110,000	00,020	<u>.</u>	-	00,002	00,021	2,700	0.2	112,700
		Cash was disbursed to						
42,945		Transfer payments and subsidies		21,136	21,491	355	1.7	37,397
77,192		Personnel and operating payments		50,397	51,484	1,087	2.1	88,517
3,849		Interest payments	7	1,679	1,936	257	13.3	3,810
-		Forecast new operating spending Top-down expense adjustment	7	-	(1,080)	- (1,080)	(100.0)	5,260 (4,200)
123,986		Total cash disbursed to operations		73,212	73,831	619	0.8	130,784
(10,396)	4,360	Net cash flows from operations	•	(4,130)	(6,904)	2,774	40.2	(18,004)
		Cook Floure from lavoration Assisting	-			-		
		Cash Flows from Investing Activities						
(0.074)	(5.405)	Cash was provided from/(disbursed to)		(5.540)	(0.000)	4 207	10.1	(42.404)
(9,071)	(5,195)	Net (purchase)/sale of physical assets Net (purchase)/sale of shares and other		(5,512)	(6,839)	1,327	19.4	(13,101)
(14,149)	(8.730)	(1 /		5,702	(2,321)	8.023	345.7	(38,460)
(855)	(-,,	Net (purchase)/sale of intangible assets		(410)	(497)	87	17.5	(923)
(1,290)	, ,	Net (issue)/repayment of advances		(1,739)	(3,328)	1,589	47.7	(10,649)
(286)	, ,	Net acquisition of investments in associates		(289)	(345)	56	16.2	(464)
(200)	, ,	Forecast new capital spending	7	(200)	(0.0)	-	-	(1,852)
-		Top-down capital adjustment	7	-	940	(940)	(100.0)	2,350
(25,651)	(15,437)	Net cash flows from investing activities	Ī	(2,248)	(12,390)	10,142	81.9	(63,099)
		Net cash flows from	1					
(36,047)	(11,077)	operating and investing activities		(6,378)	(19,294)	12,916	66.9	(81,103)
		Cash Flows from Financing Activities	Ī					
		Cash was provided from/(disbursed to)						
1,209	538	Issues of circulating currency		271	67	204	304.5	8
7,598	6,984	Net issue/(repayment) of Government bonds		3,386	1,208	2,178	180.3	42,001
		Net issue/(repayment) of foreign currency						
1,192	(72)			726	(1,040)	1,766	169.8	(3,251)
		Net issue/(repayment) of other New Zealand						
27,366	485	dollar borrowing		(3,645)	11,779	(15,424)	(130.9)	36,481
(479)		Dividends paid to minority interests		(226)	(219)	(7)	(3.2)	(382)
36,886	7,623	Net cash flows from financing activities		512	11,795	(11,283)	(95.7)	74,857
839	(3,454)	Net movement in cash		(5,866)	(7,499)	1,633	21.8	(6,246)
20,248		Opening cash balance		21,927	21,927	-	-	21,927
		Foreign-exchange gains/(losses) on						
840	596	opening cash	_	(1,087)	(98)	(989)	-	(105)
21,927	17,390	Closing cash balance	_	14,974	14,330	644	4.5	15,576

STATEMENT OF CASH FLOWS (CONTINUED)

For the seven months ended 31 January 2021

Year to 30 June 2021	7 months to 31 Jan 2020		Curr	ent Year Actu	al vs Forecas	st	Annual HYEFU
Actual	Actual		Actual Forecast Variance				Forecast
\$m	\$m	<u> </u>	\$m	\$m	\$m	%	\$m
		Reconciliation Between the Net Cash Flows from Operations and the Operating Balance					
(10,396)	4,360	Net Cash Flows from Operations	(4,130)	(6,904)	2,774	40.2	(18,004)
		Gains/(losses) and other interests					
1,908	4,336	Net gains/(losses) on financial instruments Net gains/(losses) on non-financial	10,037	5,421	4,616	85.2	7,244
(7,372)	(3,687)	instruments Net gains/(losses) on large scale	2,048	(4,561)	6,609	144.9	(4,697)
(3,258)	-	asset purchases	(3,850)	(4,202)	352	8.4	(5,840)
1,193	60	Net surplus from associates and joint ventures	(477)	(472)	(5)	(1.1)	(802)
(402)	(227)	Minority interests share of operating balance	(175)	(112)	(63)	(56.3)	(128)
(7,931)	482	Total gains/(losses) and other interests	7,583	(3,926)	11,509	293.1	(4,223)
		Other Non-cash Items in Operating Balance					
(7,669)	(3,614)	Depreciation and amortisation	(3,907)	(3,691)	(216)	(5.9)	(6,424)
(1,279)	(220)	Cost of concessionary lending Impairment of financial assets	(438)	(444)	6	1.4	(856)
(53)	(4)	(excluding receivables)	(39)	(48)	9	18.8	(96)
(2,351)		Decrease/(increase) in insurance liabilities	1,852	1,818	34	1.9	(1,347)
453	,	Other	-	-	-	-	1
(10,899)	(2,207)	Total other non-cash Items	(2,532)	(2,365)	(167)	(7.1)	(8,722)
		Movements in Working Capital					
631	(1,175)	Increase/(decrease) in receivables	(1,768)	(1,974)	206	10.4	605
21	(242)	Increase/(decrease) in accrued interest	384	513	(129)	(25.1)	1,454
254	160	Increase/(decrease) in inventories	117	92	25	27.2	252
108	292	Increase/(decrease) in prepayments	289	70	219	312.9	41
(68)	(113)	Decrease/(increase) in deferred revenue	296	621	(325)	(52.3)	518
(804)	` ,	Change in accumulating pension expenses	447	453	(6)	(1.3)	736
(956)	1,026	Decrease/(increase) in payables/provisions	2,576	2,303	273	11.9	1,704
(814)	(438)	Total movements in working capital	2,341	2,078	263	12.7	5,310
(30,040)	2,197	Operating balance (excluding minority interests)	3,262	(11,117)	14,379	129.3	(25,639)

STATEMENT OF FINANCIAL POSITION

As at 31 January 2021

As at 30 June	As at 31 Jan			Current	Year Actual v	vs Forecast		Annua
2021 Actual	2020 Actual		Note	Actual	Forecast	Variance		HYEFU Forecast
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	\$m	%	Forecasi \$m
		Assets						
21,927	17,390	Cash and cash equivalents	9	14,974	14,330	644	4.5	15,576
24,743	23,100	Receivables	9	23,393	23,210	183	0.8	26,119
		Marketable securities, deposits and						
61,005	52,642	derivatives in gain	9	59,721	55,054	4,667	8.5	50,775
33,791	44,201	Share investments	9	41,456	37,508	3,948	10.5	39,796
37,629	34,129	Advances	9	42,228	42,568	(340)	(0.8)	49,752
4,220	3,935	Investments in controlled enterprises	9	4,194	4,474	(280)	(6.3)	4,798
1,773	1,679	Inventory		1,890	1,865	25	1.3	2,025
3,610	3,091	Other assets		3,719	3,571	148	4.1	3,364
186,502	180,061	Property, plant and equipment	10	188,893	190,656	(1,763)	(0.9)	194,787
14,308		Equity accounted investments ¹		14,076	13,994	82	0.6	13,929
3,892	,	Intangible assets and goodwill		3,869	3,993	(124)	(3.1)	4.186
-	-,	Forecast for new capital spending	7	-,	-	-	-	1,852
_		Top-down capital adjustment	7	_	(940)	940	100.0	(2,350)
393,400		Total assets	-	398,413	390,283	8,130	2.1	404,609
8,022 16,971 2,590 152,717 66,690 13,983 16,484 277,457	16,407 2,631 120,523 59,771 13,565 11,006	Liabilities Issued currency Payables Deferred revenue Borrowings Insurance liabilities Retirement plan liabilities Provisions Total liabilities	11 12 13 14 _	8,293 16,229 2,293 160,500 61,949 14,363 16,784 280,411	8,089 15,531 1,970 161,272 69,056 14,436 15,734 286,088	(204) (698) (323) 772 7,107 73 (1,050) 5,677	(2.5) (4.5) (16.4) 0.5 10.3 0.5 (6.7)	8,031 16,085 2,073 186,622 72,304 14,044 16,233 315,392
115,943	147,624	Total assets less total liabilities	_	118,002	104,195	13,807	13.3	89,217
3,154	38,347	Net Worth Taxpayers' funds Property, plant and equipment revaluation	15	6,492	(7,898)	14,390	182.2	(22,475)
112,334	106,338	reserve Defined benefit retirement plan revaluation	15	112,086	112,332	(246)	(0.2)	112,153
(3,886)	(3,294)	·	15	(4,660)	(4,730)	70	1.5	(4,577)
(1,095)	(, ,	Veterans' disability entitlements reserve	15	(1,095)	(1,095)	-	-	(1,095)
(187)		Other reserves	15	(298)	(4)	(294)	-	(125
110,320		Total net worth attributable to the Crown		112,525	98,605	13,920	14.1	83,881
		Net worth attributable to	_					
5,623	6,350	minority interest	15	5,477	5,590	(113)	(2.0)	5,336
115,943	447 694	Total net worth		118,002	104,195	13,807	13.3	89,217

^{1.} Equity accounted investments include Universities and Wānanga and City Rail Link Limited.

STATEMENT OF SEGMENTS

For the seven months ended 31 January 2021

			Current Yea	r Actual vs For	ecast (Half Y	ear Economic	and Fiscal Up	date 2020)		
	Core C	rown	Crown	entities	State-o Enterp		Inter-se elimina		Total (Crown
	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m
Revenue Taxation revenue Other sovereign revenue Revenue from core Crown funding Sales of goods and services Interest and dividend revenue Other revenue Total Revenue (excluding gains)	53,585 1,416 - 819 1,029 482 57,331	51,815 1,377 - 777 1,118 471 55,558	3,571 20,077 1,835 705 2,313 28,501	3,459 20,962 1,665 663 1,887 28,636	- 197 7,780 471 590 9,038	- 231 7,559 511 241 8,542	(377) (1,063) (20,274) (330) (606) (1,448) (24,098)	(383) (1,064) (21,193) (522) (552) (788) (24,502)	53,208 3,924 - 10,104 1,599 1,937	51,432 3,772 - 9,479 1,740 1,811 68,234
Expenses Transfer payments and subsidies Personnel expenses Other operating expenses Interest expenses Forecast new operating spending and top-down adjustment Total Expenses (excluding losses)	21,436 5,127 33,098 1,218 -	21,861 5,250 34,085 1,265 (1,080) 61,381	10,140 18,570 107 - 28,817	10,027 19,024 104 - 29,155	1,462 6,986 378	1,498 6,480 409 -	(626) (23) (22,525) (255) - (23,429)	(640) (20) (22,651) (187) - (23,498)	20,810 16,706 36,129 1,448 -	21,221 16,755 36,938 1,591 (1,080) 75,425
Gains/(losses) and other items	2,032	(1,090)	5,717	(2,382)	(89)	(118)	(77)	(336)	7,583	(3,926)
Operating Balance (excluding minority interests)	(1,516)	(6,913)	5,401	(2,901)	123	37	(746)	(1,340)	3,262	(11,117)
Assets Financial assets Property, plant and equipment Investments in associates, CEs and SOEs Other assets Forecast and top-down capital adjustments Total Assets	119,332 45,333 52,987 5,357 -	112,288 45,444 53,328 5,347 (940) 215,467	62,318 104,258 12,386 2,048 -	61,965 105,642 12,385 2,082 - 182,074	31,123 39,302 489 2,612 -	30,589 39,571 392 2,479 -	(26,807) - (51,786) (539) - (79,132)	(27,697) - (52,111) (479) - (80,287)	185,966 188,893 14,076 9,478	177,144 190,656 13,994 9,429 (940) 390,283
Liabilities										
Borrowings Other liabilities Total Liabilities	131,448 46,696 178,144	132,093 43,931 176,024	11,015 73,588 84,603	12,137 81,554 93,691	37,240 8,125 45,365	37,078 7,449 44,527	(19,203) (8,498) (27,701)	(20,036) (8,118) (28,154)	160,500 119,911 280,411	161,272 124,816 286,088
Net Worth	44,865	39,443	96,407	88,383	28,161	28,504	(51,431)	(52,133)	118,002	104,195
Cost of Acquisition of Physical Assets (Cash)	1,512	1,685	2,997	4,054	1,158	1,182	-	-	5,667	6,921

STATEMENT OF COMMITMENTS

As at 31 January 2021

	As at 31 Jan 2021 \$m	As at 30 Jun 2020 \$m	As at 31 Jan 2020 \$m
Capital Commitments			
State highways	5,172	4,788	5,579
Specialist military equipment	2,670	2,677	1,694
Land and buildings	5,836	5,395	5,666
Other property, plant and equipment	3,848	3,833	3,868
Other capital commitments	1,671	1,694	1,518
Universities and Wānanga	400	400	595
Total capital commitments	19,597	18,787	18,920
Operating Commitments			
Non-cancellable accommodation leases	4,959	5,095	4,431
Other non-cancellable leases	3,906	3,969	3,430
Universities and Wānanga	1,084	1,084	936
Total operating commitments	9,949	10,148	8,797
Total commitments	29,546	28,935	27,717
Total Commitments by Segment			
Core Crown	13.869	14,484	10.979
Crown entities	10,543	9,690	10,595
State-owned Enterprises	6,600	6,646	6,321
Inter-segment eliminations	(1,466)	(1,885)	(178)
Total commitments	29,546	28,935	27,717

STATEMENT OF CONTINGENT LIABILITIES AND ASSETS

As at 31 January 2021

	As at 31 Jan 2021 \$m	As at 30 Jun 2020 \$m	As at 31 Jan 2020 \$m
Quantifiable Contingent Liabilities			
Uncalled capital	8,617	8,384	8,409
Guarantees and indemnities	293	263	185
Legal proceedings and disputes	450	491	403
Other contingent liabilities	552	485	595
Total quantifiable contingent liabilities	9,912	9,623	9,592
Total Quantifiable Contingent Liabilities by Segment			_
Core Crown	9,756	9,453	9,356
Crown entities	177	89	72
State-owned Enterprises	203	210	265
Inter-segment eliminations	(224)	(129)	(101)
Total quantifiable contingent liabilities	9,912	9,623	9,592
Quantifiable Contingent Assets			
Core Crown	20	17	69
Crown entities	26	28	-
State-owned Enterprises	-	-	2
Inter-segment eliminations		-	-
Total quantifiable contingent assets	46	45	71

A list of unquantifiable contingent liabilities is included on the Treasury's website https://www.treasury.govt.nz/publications/year-end/financial-statements-2020
These can be found in Note 26: Contingent Liabilities and Contingent Assets

NOTE 1: Accounting Policies

Reporting Entity

These financial statements are the consolidated financial statements for the Government reporting entity as specified in Part III of the Public Finance Act 1989. This comprises:

- Ministers of the Crown
- Government departments
- Offices of Parliament
- New Zealand Superannuation Fund
- the Reserve Bank of New Zealand
- State-owned Enterprises (SOEs)

- Crown entities (excluding Universities and Wānanga)
- Air New Zealand Limited
- Organisations listed in Schedule 4 and 4A of the Public Finance Act 1989
- Organisations listed in Schedule 5 of the Public Finance Act 1989
- Legal entities listed in Schedule 6 of the Public Finance Act 1989
- Other Government entities specified by legislation

A schedule of the entities that are included in the Government reporting entity was set out on pages 54 to 57 of the *Financial Statements of Government of New Zealand for the year ended 30 June 2020* published on 24 November 2020.

The figures presented in these financial statements for 30 June 2020 are audited. All other figures are unaudited.

Basis of Preparation and General Accounting Policies

These unaudited interim financial statements of the Government reporting entity comply with generally accepted accounting practice as defined in the Financial Reporting Act 2013 and have been prepared in accordance with Public Sector PBE Accounting Standards (PBE Standards) – Tier 1, as set out in PBE IAS 34: *Interim Financial Reporting*. The Government reporting entity is a public benefit entity. Public benefit entities (PBEs) are reporting entities whose primary objective is to provide goods or services for community or social benefit and where any equity has been provided with a view to supporting that primary objective rather than for a financial return to equity holders.

The measurement base applied is historic cost modified by the revaluation of certain assets and liabilities, and prepared on an accrual basis, unless otherwise specified (for example, the Statement of Cash Flows).

These financial statements have been prepared on a going concern basis.

Specific Accounting Policies

The specific accounting policies of the Crown are detailed on the Treasury's internet site: https://treasury.govt.nz/information-and-services/state-sector-leadership/guidance/financial-reporting-policies-and-guidance/accounting-policies

Forecasts

The annual forecasts in these financial statements are for the year to 30 June 2021, based on the *Half Year Economic and Fiscal Update 2020 (HYEFU)*, published on 16 December 2020.

The accounting policies underlying the preparation of forecasts are the same as the specific accounting policies set out above.

Comparative Figures

When presentation or classification of items in the financial statements are amended or accounting policies are changed voluntarily, comparative figures have been restated to ensure consistency with the current period unless it is impracticable to do so.

Variance Percentages

Percentage variances between the actual and comparative balances exceeding 500% are not shown.

Judgements and Estimates

The preparation of these financial statements requires judgements, estimates and assumptions that affect the application of policies and reported amounts of assets and liabilities, revenue and expenses. For example, the present value of large cash flows that are predicted to occur a long time into the future, as with the settlement of ACC outstanding claim obligations and Government Superannuation retirement benefits, depends critically on judgements regarding future cash flows, including inflation assumptions and the risk-free discount rate used to calculate present values. The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised, if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

Further detail on the judgements and estimates used can be found on pages 58 to 61 of the *Financial Statements of the Government of New Zealand for the year ended 30 June 2020* published on 24 November 2020.

Year to 30 June	7 months to 31 Jan		Curr	ent Year Actua	al vs Forecast		Annual
2020 Actual	2020 Actual		Actual	Forecast	Variance		HYEFU Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		NOTE 2: Sovereign Revenue					
		Taxation Revenue					
34,963	20.777	Individuals Source deductions	21,741	21,418	323	1.5	36,258
7,128	- ,	Other persons	4,388	4,407	(19)	(0.4)	7,525
(1,887)	,	Refunds	(970)	(1,018)	48	4.7	(2,041)
593	, ,	Fringe benefit tax	335	336	(1)	(0.3)	606
40,797		Total individuals	25,494	25,143	351	1.4	42,348
		Corporate Tax					
11,958		Gross companies tax	6,962	6,275	687	10.9	12,591
(424)	, ,	Refunds	(145)	(158)	13	8.2	(309)
570	299	Non-resident withholding tax	249	242	7	2.9	435
12,104	6,693	Total corporate tax	7,066	6,359	707	11.1	12,717
		Other Direct Income Tax				/= =\	
1,529		Resident w/holding tax on interest income	619	624	<i>(5)</i>	(0.8)	1,103
828		Resident w/holding tax on dividend income	486	429	57 52	13.3	801
2,357	,	Total other direct income tax	1,105	1,053		4.9	1,904
55,258	32,116	Total direct income tax	33,665	32,555	1,110	3.4	56,969
05.004	00.004	Goods and Services Tax	00.040	00.400	044	0.7	07.404
35,861 (14,112)		Gross goods and services tax Refunds	22,943 (7,949)	22,132 (8,050)	811 101	3.7 1.3	37,104 (13,873
21,749		Total goods and services tax	14,994	14,082	912	6.5	23,231
,-	,	Other Indirect Taxation	,	,			,
1,877	1 179	Petroleum fuels excise and duty ¹	1,290	1,192	98	8.2	1,971
2,168		Tobacco excise and duty	968	1,361	(393)	(28.9)	1,994
1,716	,	Road user charges	1,102	1,064	38	3.6	1,810
1,064		Alcohol excise and duty ¹	797	766	31	4.0	1,191
164	110	Other customs duty	84	97	(13)	(13.4)	164
525	324	Miscellaneous indirect tax	308	315	(7)	(2.2)	544
7,514		Total other indirect taxation	4,549	4,795	(246)	(5.1)	7,674
29,263	18,743	Total indirect taxation	19,543	18,877	666	3.5	30,905
84,521	50,859	Total taxation revenue	53,208	51,432	1,776	3.5	87,874
0.000	4 750	Other Sovereign Revenue	4.000	4.704	440	0.5	0.070
3,032	,	ACC levies	1,833 881	1,721 829	112 52	6.5	2,973
1,043 596		Emissions trading revenue Fire Service levies	881 336	829 331	52 5	6.3 1.5	1,370 586
446		EQC levies	302	300	2	0.7	500 515
254		Child support and working for families penalties	135	138	(3)	(2.2)	232
134		Court fines	74	74	-	(· - /	115
764		Other miscellaneous items	363	379	(16)	(4.2)	637
6,269		Total other sovereign revenue	3,924	3,772	152	4.0	6,428
90,790	- 4 - 6 -	Total sovereign revenue	57,132	55,204	1,928	3.5	94,302

Further information on the monthly tax outturns (revenue and receipts) can be found on the Treasury's website https://treasury.govt.nz/information-and-services/financial-management-and-advice/revenue-expenditure/tax-outturn-data

^{1.} Includes excise on domestic production and excise-equivalent duties on imports.

Year to 30 June 2021	7 months to 31 Jan 2020		Curr	ent Year Actua	ıl vs Forecas	ŧt	Annual HYEFU	
Actual	Actual		Actual	Forecast	Varian	ce	Forecast	
\$m	\$m		\$m	\$m	\$m	%	\$m	
		NOTE 3: Interest Revenue and Dividends						
2,300	,	Interest revenue	1,172	1,204	(32)	(2.7)	2,032	
906		Dividends	427	536	(109)	(20.3)	959	
3,206	1,958	Total interest revenue and dividends	1,599	1,740	(141)	(8.1)	2,991	
		NOTE 4: Transfer Payments and Subsidies						
15,521	8,980	New Zealand superannuation	9,606	9,593	(13)	(0.1)	16,490	
12,095	-	Wage Subsidy Scheme	1,156	1,392	236	17.0	1,392	
2,189	,	Family tax credit	1,179	1,208	29	2.4	2,147	
2,285		Jobseeker support and emergency benefit	1,898	1,918	20	1.0	3,355	
1,923		Accommodation assistance	1,339	1,346	7	0.5	2,354	
1,650		Supported living payment	1,064	1,062	(2)	(0.2)	1,806	
1,231		Sole parent support	845	855	10	1.2	1,507	
893		KiwiSaver subsidies	539	540	1	0.2	924	
736		Official development assistance	288	348	60	17.2	825	
641		Other working for families tax credits	305	328	23	7.0	641	
567			319	321	2	0.6	604	
669		Winter energy payment	609	609	-	-	820	
395	231	Disability allowances	239	239	-	-	407	
418		Hardship assistance	294	294	-	-	532	
248		Orphan's/unsupported child's benefit	173	173	-	-	294	
184		Best start	139	151	12	7.9	336	
63		Income related rent subsidy	45	31	(14)	(45.2)	55	
899 42,607		Other social assistance benefits Total transfer payments and subsidies	773 20,810	813 21,221	40 411	4.9 1.9	1,373 35,862	
42,007	17,133	- Total transfer payments and subsidies	20,010	21,221	711	1.3	33,002	
		NOTE 5: Finance Costs						
3,499	,	Interest on financial liabilities	1,394	1,526	132	8.7	2,489	
255	125	Interest unwind on provisions and other interest	54	65	11	16.9	124	
3,754	2,211	Total finance costs	1,448	1,591	143	9.0	2,613	
		NOTE 6: Insurance Expenses						
6,246	2,735	ACC	2,836	2,755	(81)	(2.9)	6,529	
614	,	EQC	(6)	4	10	250.0	43	
27	, ,	Southern Response	(7)	(7)	-		(12)	
16	` '	Other insurance expenses	14	13	(1)	(7.7)	20	
6,903		•						
0,903	2,036	Total insurance expenses	2,837	2,765	(72)	(2.6)	6,580	

NOTE 7: Forecast Adjustments

Top-down adjustment

An adjustment to capital and operating expenditure forecasts to reflect the extent to which departments use appropriations (upper spending limits) rather than their best estimates when preparing their forecasts. As appropriations apply to the core Crown only, no adjustment is required to SOE or Crown entity forecasts.

Forecast for new operating and new capital spending

Forecast new capital spending is an amount provided in the forecast to represent the balance sheet impact of capital initiatives expected to be introduced over the forecast period.

Forecast new operating spending and forecast new capital spending includes unallocated contingencies. Unallocated contingencies represent expenses or capital spending from Budget 2020 and previous Budgets that has yet to be allocated to appropriations for departments.

As at	As at		Curr	ent Year Actu	ual vs Forecas	st	Annua
30 June 2020	31 Jan 2020		Actual	Forecast	Varian	co	HYEFU Forecas
\$m	\$m		\$m	\$m	\$m	%	\$n
		NOTE 8: Net Gains and Losses on Non-Financial Instruments					
(5,974)	(3.038)	Actuarial gains/(losses) on ACC liability	2.889	(4,184)	7,073	169.0	(4,268
(1,097)		Gains/(losses) on the Emissions Trading Scheme	(788)	(358)	(430)	(120.1)	(348
(301)	, ,	Other	(53)	(19)	(34)	(178.9)	(81
(7,372)	(3,687)	Net gains/(losses) on non-financial instruments	2,048	(4,561)	6,609	144.9	(4,697
		NOTE 9: Financial Assets and Sovereign					
		Receivables					
21,927	17,390	Cash and cash equivalents	14,974	14,330	644	4.5	15,576
14,290		Tax receivables	14,824	14,457	367	2.5	14,989
10,453	8,364	Other receivables	8,569	8,753	(184)	(2.1)	11,130
10,395	10,447	Student loans	10,061	10,086	(25)	(0.2)	10,903
22,189	21,635	Kiwibank mortgages	23,979	23,173	806	3.5	23,860
5,443	,	Long-term deposits	4,022	4,984	(962)	(19.3)	3,644
2,538	2,383	IMF financial assets	2,420	2,571	(151)	(5.9)	2,571
5,045	2,047	Other advances	8,188	9,309	(1,121)	(12.0)	14,989
33,791	,	Share investments	41,456	37,508	3,948	10.5	39,796
4,220		Investments in controlled enterprises	4,194	4,474	(280)	(6.3)	4,798
7,166	,	Derivatives in gain	7,021	5,658	1,363	24.1	5,310
45,858	40,669	Other marketable securities	46,258	41,841	4,417	10.6	39,250
183,315	175,397	Total financial assets and sovereign receivables	185,966	177,144	8,822	5.0	186,816
		Financial Assets by Entity					
35,474	24,952	The Treasury	54,267	50,943	3,324	6.5	36,418
37,759	21,029	Reserve Bank of New Zealand	38,213	51,919	(13,706)	(26.4)	72,201
48,323	48,624	NZ Superannuation Fund	58,426	51,239	7,187	14.0	53,762
28,781	31,600	Other core Crown	30,439	27,140	3,299	12.2	27,833
(30,068)	(9,942)	Intra-segment eliminations	(62,013)	(68,953)	6,940	10.1	(71,467
120,269	116,263	Total core Crown segment	119,332	112,288	7,044	6.3	118,747
51,135	49,488	ACC	51,578	51,625	(47)	(0.1)	53,538
808	825	EQC	603	429	174	40.6	211
15,899	11,178	Other Crown entities	13,008	13,383	(375)	(2.8)	12,623
(4,603)	(2,562)	Intra-segment eliminations	(2,871)	(3,472)	601	17.3	(2,617
63,239	58,929	Total Crown entities segment	62,318	61,965	353	0.6	63,755
30,005	28,765	Total State-owned Enterprises segment	31,123	30,589	534	1.7	31,400
(30,198)	(28,560)	Inter-segment eliminations	(26,807)	(27,698)	891	3.2	(27,086

As at 30 June	As at 31 Jan		Curr	ent Year Actu	al vs Forecas	st	Annua HYEFU
2020	2020		Actual	Forecast	Varian		Forecas
\$m	\$m	-	\$m	\$m	\$m	%	\$n
		NOTE 10: Property, Plant and Equipment					
		Net Carrying Value ²					
57,835	54,941	By class of asset:	58,033	57,877	156	0.3	58,244
45,054	,	Buildings	46,292	47,418	(1,126)	(2.4)	50,006
39,410	,	State highways	40,292	40,528	(311)	(0.8)	41,287
17,091	,	Electricity generation assets	16,663	17,132	(469)	(2.7)	17,020
4,291		Electricity generation assets Electricity distribution network (cost)	4,274	4,644	(370)	(8.0)	4,161
3,339		Specialist military equipment	3,499	3,496	(370)	0.1	3,633
					3		
3,025		Specified cultural and heritage assets	3,078	3,078	-	-	3,002
3,794	,	Aircraft (excl military)	3,777	3,746	31	0.8	3,903
6,872	-,	Rail network	6,819	6,923	(104)	(1.5)	7,073
5,791		Other plant and equipment (cost)	6,241	5,814	427	7.3	6,458
186,502	180,061	Total net carrying value	188,893	190,656	(1,763)	(0.9)	194,787
		Land breakdown by usage					
19,910		Housing stock	19,959	19,912	47	0.2	19,912
14,724		State highway corridor land	14,714	14,724	(10)	(0.1)	14,692
6,741	-,	Conservation estate	6,717	6,718	(1)	-	6,719
3,779	-,	Rail network corridor land	3,789	3,792	(3)	(0.1)	3,810
6,055	,	Schools	6,033	6,045	(12)	(0.2)	6,131
1,146		Commercial (SOE) excluding rail	1,306	1,236	70	5.7	1,307
5,480	5,026	Other	5,515	5,450	65	1.2	5,673
57,835	54,941	Total land	58,033	57,877	156	0.3	58,244
		Schedule of Movements					
		Cost or Valuation					
192,808		Opening balance	205,689	205,689	-	-	205,689
9,568	- ,	Additions	6,172	7,614	(1,442)	(18.9)	14,176
(1,202)	, ,	Disposals	(267)	(179)	(88)	(49.2)	(473
2,477	٠,	Net revaluations	(438)	2	(440)	-	-
2,038	(28)	Other ³	(16)	24	(40)	(166.7)	(48
205,689	198,108	Total cost or valuation	211,140	213,150	(2,010)	(0.9)	219,344
		Accumulated Depreciation & Impairment					
15,189	,	Opening balance	19,187	19,187	-	-	19,187
(686)		Eliminated on disposal	(164)	(32)	(132)	(412.5)	(198
(2,086)	(38)	Eliminated on revaluation	(193)	2	(195)	-	-
1,193	-	Impairment losses charged to operating balance	-	-	-	-	-
5,294		Depreciation expense and impairment losses	3,431	3,258	173	5.3	5,635
283	(38)	Other ³	(14)	79	(93)	(117.7)	(67
19,187	18.047	Total accumulated depreciation & impairment	22,247	22,494	(247)	(1.1)	24,557
19,101	,	•			. ,	١ /	

Using a revaluation methodology unless otherwise stated.
 The 30 June 2020 balances include the opening balances of the newly created New Zealand Institute of Skills and Technology. These were previously recorded within equity accounted investments in the Statement of Financial Position as part of the tertiary education institutions (TEIs).

As at 30 June			Curr	ent Year Actu	al vs Forecas	t	Annual HYEFU
2021 2 \$m	2020 \$m		Actual \$m	Forecast \$m	Variand \$m	e %	Forecast \$m
		NOTE 11: Payables					
11,928 5,043	10,530 5,877	Accounts payable Taxes repayable	11,166 5,063	10,904 4,627	(262) (436)	(2.4) (9.4)	11,027 5,058
16,971	16,407	Total payables	16,229	15,531	(698)	(4.5)	16,085
		NOTE 12: Borrowings					
64,363	63,089	Government bonds	73,985	70,596	(3,389)	(4.8)	60,771
23,027	7,102	Settlement deposits with Reserve Bank	23,015	30,461	7,446	24.4	62,619
5,567	5,634	Derivatives in loss	4,483	5,047	564	11.2	4,906
11,269	2,177	Treasury bills	7,199	7,208	9	0.1	7,365
1,495	1,466	Finance lease liabilities	1,336	1,172	(164)	(14.0)	1,282
242	164	Government retail stock	214	241	27	11.2	241
46,754	40,891	Other borrowings	50,268	46,547	(3,721)	(8.0)	49,438
152,717	120,523	Total borrowings	160,500	161,272	772	0.5	186,622
109,547	80,913	Sovereign-guaranteed debt	117,084	119,213	2,129	1.8	139,562
43,170	39,610	Non sovereign-guaranteed debt	43,416	42,059	(1,357)	(3.2)	47,060
152,717	120,523	Total borrowings	160,500	161,272	772	0.5	186,622

This note constitutes a Statement of Borrowings as required by the Public Finance Act 1989

59,771 Total insurance liabilities

64,946

66,690

1,528

168

48

Total borrowings can be split into sovereign-guaranteed and non-sovereign-guaranteed debt. This split reflects the fact that borrowings by SOEs and Crown entities are not explicitly guaranteed by the Crown. No debt of SOEs and Crown entities is currently guaranteed by the Crown.

	NOTE 13: Insurance Liabilities					
58,620	ACC liability	60,974	67,992	7,018	10.3	71,576
1,011	EQC property damage liability	828	925	97	10.5	578
93	Southern Response	100	100	-	-	100
47	Other insurance liabilities	47	39	(8)	(20.5)	50

61,949

69,056

7,107

72,304

10.3

The most recent valuation of the ACC liability was as at 31 December 2020, updated monthly for changes to discount rates.

16,	484 11,006	Total provisions	16,784	15,734	(1,050)	(6.7)	16,233
2,	805 2,266	Other provisions	2,533	2,242	(291)	(13.0)	2,575
	857 843	Provision for National Provident Fund guarantee	808	817	9	1.1	800
3,	804 3,159	Provision for ETS Credits	4,207	3,809	(398)	(10.4)	3,912
3,	483 -	Veterans Disability Entitlements	3,448	3,444	(4)	(0.1)	3,517
5,	535 4,738	Provision for employee entitlements	5,788	5,422	(366)	(6.8)	5,429
		NOTE 14: Provisions					
		,	,	Ü			

Further information on the ETS, can be found on the Ministry for the Environment's climate change website: http://www.climatechange.govt.nz

As at 30 June	As at 31 Jan		Curr	ent Year Actu	al vs Forecas	st	Annual HYEFU
2021	2020		Actual	Forecast	Varian	ce	Forecast
\$m	\$m	<u> </u>	\$m	\$m	\$m	%	\$m
		NOTE 15: Changes in Net Worth					
3,154	38,347	Taxpayers' funds	6,492	(7,898)	14,390	182.2	(22,475)
112,334	106,338	Property, plant and equipment revaluation reserve	112,086	112,332	(246)	(0.2)	112,153
(3,886)	(3,294)	Defined benefit retirement plan revaluation reserve	(4,660)	(4,730)	70	1.5	(4,577)
(1,095)	-	Veterans' disability entitlements reserve	(1,095)	(1,095)	-	-	(1,095)
5,623	6,350	Net worth attributable to minority interests	5,477	5,590	(113)	(2.0)	5,336
(187)	(117)	Other reserves	(298)	(4)	(294)	-	(125)
115,943	147,624	Total net worth	118,002	104,195	13,807	13.3	89,217
33,966	36.015	Opening taxpayers funds	3,154	3,154	_	_	3,154
(30,040)	,	Operating balance excluding minority interests	3,262	(11,117)	14,379	129.3	(25,639)
(772)		Transfers from/(to) other reserves	76	65	11	16.9	10
3,154		Closing taxpayers funds	6,492	(7,898)	14,390	182.2	(22,475)
		Opening property, plant and equipment					
106,495	106,495	revaluation reserve	112,334	112,334			112,334
5,233	,	Net revaluations	(269)	20	(289)	_	(166)
606	(-)	Transfers from/(to) other reserves	21	(22)	43	195.5	(15)
000	(30)	Closing property, plant and equipment revaluation	21	(22)	70	750.0	(10)
112,334	106,338	reserve	112,086	112,332	(246)	(0.2)	112,153
6,390	6,390	Opening net worth attributable to minority interests	5,623	5,623	-	-	5,623
(767)	(40)	Net movements	(146)	(33)	(113)	(342.4)	(287)
5,623	6,350	Closing net worth attributable to minority interests	5,477	5,590	(113)	(2.0)	5,336
(113)	(113)	Opening other reserves	(187)	(187)	_	-	(187)
`(74)	, ,	Net movements	(111)	`183 [′]	(294)	(160.7)	` 62 [°]
(187)	(117)	Closing other reserves	(298)	(4)	(294)	-	(125)

For the seven months ended 31 January 2021

Reconciliation between the Operating Balance and the Operating Balance before Gains and Losses (OBEGAL)

Year to 30 June	7 months to 31 Jan		Curr	st .	Annual HYEFU		
2020 Actual \$m	2020 Actual \$m		Actual \$m	Forecast \$m		Variance \$m %	
	φιιι	•	φιιι	φιιι	φιιι	/0	<u>\$m</u>
		Operating Balance					
116,003	70,576	Total revenue	70,772	68,234	2,538	3.7	116,624
138,916	68,861	Less total expenses	75,093	75,425	(332)	(0.4)	138,040
(8,722)	649	Total gains/(losses)	8,235	(3,342)	11,577	346.4	(3,293)
402	(227)	Minority interests share of operating balance	(175)	(112)	(63)	(56.3)	(128)
1,193	60	Net surplus from associates and joint ventures	(477)	(472)	(5)	(1.1)	(802)
(30,040)	2,197	Operating balance	3,262	(11,117)	14,379	129.3	(25,639)
		Reconciliation Between the Operating Balance and OBEGAL					_
(30,040)	2,197	Operating balance	3,262	(11,117)	14,379	129.3	(25,639)
		Less items excluded from OBEGAL:					
(3,258)	_	Net gains/(losses) on large scale asset purchases	(3,850)	(4,202)	352	8.4	(5,840)
1,908	4,336	Net gains/(losses) on financial instruments	10,037	5,421	4,616	85.2	7,244
(7,372)	(3,687)	Net gains/(losses) on non-financial instruments	2,048	(4,561)	6,609	144.9	(4,697)
546	40	Minority interests share of total gains/(losses)	(49)	12	(61)	-	32
1,193	60	Net surplus from associates and joint ventures	(477)	(472)	(5)	(1)	(802)
(23,057)	1,448	OBEGAL	(4,447)	(7,315)	2,868	39.2	(21,576)

For the seven months ended 31 January 2021

Expenses by Functional Classification

Year to 30 June 2021	7 months to 31 Jan 2020				Current Year Actual vs Forecast			Annual HYEFU
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	Variand \$m	ce %	Forecast \$m
		Total Crown expenses	_					
49,900	20,630	Social security and welfare		24,672	25,104	432	1.7	44,375
20,469	11,585	Health		13,511	13,230	(281)	(2.1)	23,594
17,581	9,354	Education		9,198	9,586	388	4.0	17,390
5,869	2,533	Core government services		2,650	3,076	426	13.8	5,020
5,304	3,056	Law and order		3,049	3,202	153	4.8	5,781
12,962	6,799	Transport and communications		5,536	5,924	388	6.5	11,953
11,246	5,858	Economic and industrial services		6,919	6,406	(513)	(8.0)	10,879
2,482	1,385	Defence		1,458	1,446	(12)	(0.8)	2,744
2,904	1,749	Heritage, culture and recreation		2,001	1,907	(94)	(4.9)	3,260
2,430	1,413	Primary services		1,424	1,690	266	15.7	2,954
2,393	1,460	Housing and community development		2,008	2,081	73	3.5	3,765
1,472	725	Environmental protection		855	881	26	3.0	1,806
87	51	GSF pension expenses		52	61	9	14.8	106
63	52	Other		312	320	8	2.5	740
3,754	2,211	Finance costs		1,448	1,591	143	9.0	2,613
-	-	Forecast new operating spending	7	-	-	-	-	5,260
-	-	Top-down expense adjustment	7	-	(1,080)	(1,080)	(100.0)	(4,200)
138,916	68,861	Total Crown expenses excluding losses	_	75,093	75,425	332	0.4	138,040

Below is an analysis of core Crown expenses by functional classification. Core Crown expenses include expenses incurred by the Crown, Departments and the Reserve Bank, but not Crown entities and SOEs.

Year to 30 June 2021	7 months to 31 Jan 2020			Current Year Actual vs Forecast				Annual HYEFU
Actual \$m	Actual		Note_	Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		Core Crown expenses						
44,028	18,032	Social security and welfare		21,969	22,496	527	2.3	38,100
19,891	11,398	Health		13,405	13,407	2	-	24,010
16,322	8,415	Education		7,939	8,230	291	3.5	15,983
6,083	2,738	Core government services		2,966	3,158	192	6.1	6,280
4,911	2,846	Law and order		2,914	3,043	129	4.2	5,432
3,179	1,653	Transport and communications		2,435	2,567	132	5.1	6,107
3,988	1,990	Economic and industrial services		2,643	2,716	73	2.7	4,644
2,499	1,388	Defence		1,468	1,456	(12)	(0.8)	2,760
1,106	696	Heritage, culture and recreation		971	985	14	1.4	1,646
961	560	Primary services		521	662	141	21.3	1,305
1,015	614	Housing and community development		1,229	1,230	1	0.1	2,290
1,485	730	Environmental protection		856	883	27	3.1	1,815
73	43	GSF pension expenses		42	43	1	2.3	74
63	52	Other		312	320	8	2.5	740
3,228	1,899	Finance costs		1,209	1,265	56	4.4	1,986
-	-	Forecast new operating spending	7	-	-	-	-	5,260
	-	Top-down expense adjustment	7 _	-	(1,080)	(1,080)	(100.0)	(4,200)
108,832	53,054	Core Crown expenses excluding losses	_	60,879	61,381	502	0.8	114,232

For the seven months ended 31 January 2021

Core Crown Residual Cash

Year to 30 June	7 months to 31 Jan		Curr	ent Year Actual vs Forecast			Annual HYEFU
2021	2020		Actual	Forecast	Varian		Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		Core Crown Cash Flows from Operations					
84,310	51.224	Tax receipts	53,378	51,538	1,840	3.6	87,149
1,226	- ,	Other sovereign receipts	513	511	2	0.4	1,215
428		Interest receipts	115	140	(25)	(17.9)	224
3,243		Sale of goods & services and other receipts	1,633	1,660	(27)	(1.6)	3,083
(43,916)		Transfer payments and subsidies	(21,746)	(22,131)	385 [°]	`1.7	(38,552)
(56,583)	(33,104)	Personnel and operating costs	(37,972)	(39,164)	1,192	3.0	(69,074)
(3,016)	(1,505)	Interest payments	(1,358)	(1,481)	123	8.3	(2,906)
-	-	Forecast for future new operating spending	-	-	-	-	(5,260)
-	-	Top-down expense adjustment	-	1,080	(1,080)	(100.0)	4,200
(14,308)	1,257	Net core Crown operating cash flows	(5,437)	(7,847)	2,410	30.7	(19,921)
(2,955)	(1.604)	Net purchase of physical and intangible assets	(1,711)	(1,971)	260	13.2	(3,633)
(1,798)	,	Net increase in advances	(1,889)	(2,992)	1,103	36.9	(9,775)
(3,171)	(1,820)	Net purchase of investments	(2,522)	(2,952)	430	14.6	(5,226)
(1,460)	(852)	Contributions to New Zealand superannuation fund	(1,237)	(1,237)	-	-	(2,120)
-	-	Forecast for future new capital spending	-	-	-	-	(1,852)
-	-	Top-down capital adjustment	-	940	(940)	(100.0)	2,350
(9,384)	(3,925)	Net core Crown capital cash flows	(7,359)	(8,212)	853	10.4	(20,256)
(23,692)	(2,668)	Residual cash surplus / (deficit)	(12,796)	(16,059)	3,263	20.3	(40,177)
		The residual cash surplus / (deficit) is funded or invested by the Treasury as follows: Debt Programme Cash Flows					
		Market:					
31,951	6,984	Issue of government bonds	34,596	35,145	(549)	(1.6)	49,760
(5,380)	-	Repayment of government bonds		-	(0.0)	(,	(11,059)
8,415	(1,285)	Net issue/(repayment) of short-term borrowing	(3,688)	(5,211)	1,523	29.2	(5,211)
34,986	, , , ,	Total market debt cash flows	30,908	29,934	974	3.3	33,490
		Non market:					
-	-	Issue of government bonds	_	_	-	-	-
_	_	Repayment of government bonds	_	_	_	_	_
_	-	Net issue/(repayment) of short-term borrowing	_	_	_	_	-
-	-	Total non-market debt cash flows	-	-	-	-	-
34,986	5,699	Total debt programme cash flows	30,908	29,934	974	3.3	33,490
		Other Borrowing Cash Flows					
(3,045)	(41)	Net (repayment)/issue of other New Zealand dollar borrowing	(30,147)	(19,889)	(10,258)	(51.6)	(16,391)
1,121		Net (repayment)/issue of foreign currency borrowing	(189)	166	(355)	(213.5)	(2,062)
(1,924)		Total other borrowing cash flows	(30,336)	(19,723)	(10,613)	(265.1)	(18,453)
		Investing Cash Flows					
		_					
		Other het sale/(purchase) of marketable securities					
(14,911)	(7,322)	Other net sale/(purchase) of marketable securities and deposits	5,127	(805)	5.932	-	18,574
(14,911) 1,209	(7,322) 538	" ,	5,127 271	(805) 67	5,932 204	- 304.5	18,574 8
. ,	538	and deposits				- 304.5 3.6	8
1,209	538 3,910	and deposits Issues of circulating currency	271	67	204		

Short-term borrowing consists of Treasury Bills and Euro-Commercial Paper (ECP).

The June 2020 and Annual forecast columns have been restated to show repurchases of Government bonds by the Reserve Bank within Net (repayment)/issue of other New Zealand dollar borrowing. These amounts were previously disclosed as investing cashflows within Other net sale/(purchase) of marketable securities and deposits.

As at 31 January 2021

Net Debt and Gross Debt

As at 30 June 2021	As at 31 Jan 2020		Curr	Annual HYEFU			
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		N (B.) (
124,145	06 668	Net Debt: Gross sovereign-issued debt	127,799	130,324	2,525	1.9	153,013
(40,770)		Less liquid financial assets (per net debt definition)	(27,435)	(26,864)	571	2.1	(24,364)
83,375		Net core Crown Debt	100,364	103,460	3,096	3.0	128,649
		- Analysis of financial liabilities and assets included i	n net debt				
		•					
106 000	00 200	Gross sovereign-issued debt:	122 140	122.006	(F2)		152 207
126,820	90,399	Core Crown borrowings Add back NZS Fund holdings of sovereign-issued	132,149	132,096	(53)	-	153,297
(2,675)	(1,731)	ğ ş	(4,350)	(1,772)	2,578	145.5	(284)
124,145		Gross sovereign-issued debt	127,799	130,324	2,525	1.9	153,013
,	,	gg	,	,	_,,,		,
		Liquid financial assets:					
102,169	97,728	Core Crown financial assets	100,564	93,314	(7,250)	(7.8)	98,802
(46.042)	(47.044)	Less NZS Fund holdings of core Crown financial assets and NZS Fund financial assets	(FC 994)	(40.454)	7 720	15.7	(40 OEE)
(46,843)	(47,244)	Less FLP advances	(56,884) (1,040)	(49,154) (2,333)	7,730 (1,293)	15.7 (55.4)	(49,955) (8,167)
(14,556)		Less other advances	(15,205)	(14,963)	242	1.6	(16,316)
(61,399)		NZS Fund and advances	(73,129)	(66,450)	6,679	10.1	(74,438)
40,770	26.026	Liquid financial goods (now not dobt definition)	27.425	26.064	(571)	(2.1)	24 264
40,770	36,936	Liquid financial assets (per net debt definition)	27,435	26,864	(571)	(2.1)	24,364
		Additional net debt analysis					
83,375	,	Net core Crown debt	100,364	103,460	3,096	3.0	128,649
(61,399)	(60,792)	Less NZS Fund and advances	(73,129)	(66,450)	6,679	10.1	(74,438)
21,976	(1,060)	Net core Crown debt (incl. NZS Fund and advances)	27,235	37,010	9,775	26.4	54,211
21,970	(1,000)	auvances)	21,233	37,010	9,773	20.4	34,211
83,375	59,732	Net core Crown debt	100,364	103,460	3,096	3.0	128,649
-	-	less FLP advances	(1,040)	(2,333)	(1,293)	(55.4)	(8,167)
83,375	59,732	Net core Crown debt (incl. FLP advances)	99,324	101,127	1,803	1.8	120,482
		Gross Debt:					
124,145	96,668	Gross sovereign-issued debt	127,799	130,324	2,525	1.9	153,013
		Less Reserve Bank settlement cash and					
(23,488)	(7,743)		(23,935)	(30,948)	(7,013)	(22.7)	(62,944)
1,600	1.600	Add back changes to government borrowing owing to settlement cash	1,600	1,600			1.600
1,000	1,000	Gross sovereign-issued debt excluding Reserve	1,000	1,000	-	-	1,000
102,257	90,525		105,464	100,976	(4,488)	(4.4)	91,669
,	00,020	Dank bills	100,404	100,010	(-,	()	0.,000
		Monetary Liabilities					
8,022		Issued currency	8,293	8,089	(204)	(2.5)	8,031
23,027		Settlement deposits with Reserve Bank	23,015	30,461	7,446	24.4	62,619
31,049	14,453	Total Monetary Liabilities	31,308	38,550	7,242	18.8	70,650

Gross sovereign-issued debt (GSID) represents debt issued by the sovereign (the core Crown) and includes any government stock held by the other Crown reporting entities.

Core Crown borrowings in this instance include unsettled purchases of securities (classified as accounts payable in the Statement of Financial Position).

Core Crown financial assets exclude receivables, except for unsettled sales of securities.

The Reserve Bank has used \$1.6 billion of settlement cash to purchase reserves that were to have been funded by the government borrowing programme. Therefore, the impact of settlement cash on GSID is adjusted by this amount.

Monetary liabilities facilitate payments to be effected in New Zealand dollars, thereby ensuring the smooth functioning of the economy.

For the seven months ended 31 January 2021

Reconciliation between the Financial Statements and the Key Fiscal Indicators

Financial Results	31 Jan 2021 Actual \$m	31 Jan 2021 Forecast \$m	Variance \$m	Variance %	Annual Forecast \$m
Core Crown taxation revenue	53,585	51,815	1,770	3.4	88,346
combined with other core Crown revenue	3,746	3,743	3	0.1	6,647
funds core Crown expenses	(60,879)	(61,381)	502	0.8	(114,232)
and including SOE and Crown entity revenues and expenses	(899)	(1,492)	593	39.7	(2,337)
results in an OBEGAL	(4,447)	(7,315)	2,868	39.2	(21,576)
with gains/losses leading to an operating surplus/(deficit)	3,262	(11,117)	14,379	129.3	(25,639)
removing net income in SOEs, Crown entities and the NZS Fund	(10,486)	1,316	(11,802)	-	1,653
and some items do not impact cash.	1,787	1,954	(167)	(8.5)	4,065
This leads to a core Crown operating residual cash surplus/(deficit)	(5,437)	(7,847)	2,410	30.7	(19,921)
used to make contributions to the NZS Fund	(1,237)	(1,237)	-	-	(2,120)
and to use for purchase of physical and intangible assets	(1,711)	(1,971)	260	13.2	(3,633)
and to make advances (eg, to students) and investments	(4,411)	(5,944)	1,533	25.8	(15,001)
Adjusting for forecast adjustments (top-down/new spending)	-	940	(940)	(100.0)	498
results in a borrowing requirement (residual cash surplus/(deficit))	(12,796)	(16,059)	3,263	20.3	(40,177)
Opening net core Crown debt	83,375	83,375	-	-	83,375
when combined with the residual cash (surplus)/deficit	12,796	16,059	3,263	20.3	40,177
and other fair value movements in financial assets and financial liabilities	4,193	4,026	(167)	(4.1)	5,097
results in a closing net core Crown debt	100,364	103,460	3,096	3.0	128,649
which as a % of GDP is	31.3%	32.3%	1.0%	3.0	39.7%