# Interim Financial Statements of the Government of New Zealand

For the Four Months Ended 31 October 2020



Prepared by the Treasury 3 December 2020

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New Zealand Government

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### Commentary

#### COMMENTARY

These financial statements reflect the financial position (service potential and financial capacity) as at 31 October 2020, and the financial results of operations and cash flows for the period ended on that date.

The October results are reported against forecasts based on the *Pre-election Economic and Fiscal Update 2020 (PREFU 2020)*, published on 16 September 2020.

#### Comparison against forecast

The October results show the on-going impacts of the COVID-19 pandemic with an increase in operating balance deficit to \$8.8 billion and in net core Crown debt to \$97.0 billion. However, both the operating balance deficit and net core Crown debt are better than forecast by \$1.9 billion and \$3.1 billion respectively.

Table 1 – Key indicators for the four months ended 31 October 2020 compared to PREFU 2020

_		Year to	date		Full Year
	October 2020	October 2020	Variance <sup>2</sup>	Variance	June 2021
	Actual <sup>1</sup>	PREFU 2020 Forecast <sup>1</sup>	PREFU 2020	PREFU 2020	PREFU 2020 Forecast <sup>3</sup>
	\$m	\$m	\$ <i>m</i>	%	\$m
Core Crown					
Core Crown tax revenue	29,869	26,926	2,943	10.9	84,660
Core Crown revenue	32,162	29,260	2,902	9.9	91,300
Core Crown expenses	35,682	37,291	1,609	4.3	119,458
Core Crown residual cash	(9,896)	(13,931)	4,035	29.0	(40,971)
Net core Crown debt <sup>4</sup>	96,958	100,094	3,136	3.1	130,195
as a percentage of GDP	31.5%	32.5%			43.0%
Gross debt <sup>5</sup>	109,495	101,722	(7,773)	(7.6)	93,791
as a percentage of GDP	35.5%	33.0%			31.0%
Total Crown					
Operating balance before gains and losses	(3,818)	(8,578)	4,760	55.5	(31,695)
Operating balance (excluding minority interests)	(8,780)	(10,689)	1,909	17.9	(35,260)
Total borrowings	159,929	188,993	29,064	15.4	210,268
Net worth attributable to the Crown	100,473	99,511	962	1.0	75,038
as a percentage of GDP	32.6%	32.3%			24.8%

- 1 Using the most recently published GDP (for the year ended 30 June 2020) of \$308,276 million (Source: Statistics NZ).
- 2 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.
- 3 Using PREFU 2020 forecast GDP for the year ending 30 June 2021 of \$302,875 million (Source: The Treasury).
- 4 Net core Crown debt excluding student loans and other advances. Net debt may fluctuate during the year largely reflecting the timing of tax receipts.
- 5 Gross sovereign-issued debt excluding settlement cash and Reserve Bank bills.

Core Crown tax revenue for the four months to October 2020 was \$2.9 billion (10.9%) above the *PREFU* 2020 forecast, mainly owing to above-forecast GST, source deduction and corporate tax revenue while most other major tax types were close to forecast. GST revenue was \$1.6 billion (24.2%) above forecast, mainly owing to stronger domestic spending than was forecast. Source deduction revenue was \$0.7 billion (6.2 %) above forecast, as salary and wage income has held up better-than-expected and corporate tax revenue was \$0.3 billion (8.1%) above forecast mainly due to higher than forecast provisional tax revenue indicating that the 2020 income tax year was not as adversely affected by COVID-19 as expected.

**Core Crown expenses** were \$35.7 billion, \$1.6 billion below forecast mainly owing to the Wage Subsidy Scheme which was below forecast by \$1.4 billion.

The **OBEGAL** was a deficit of \$3.8 billion, \$4.8 billion less than forecast mainly reflecting the core Crown revenue and expenditure results. When total gains and losses are added to the OBEGAL result, the operating balance was a \$8.8 billion deficit, and \$1.9 billion less than the deficit forecast.

Net losses on non-financial instruments were \$3.8 billion higher than forecast for the period. This variance was primarily driven by changes to discount rates used to value the ACC outstanding claims liability in today's dollars, which resulted in losses greater than expected of \$3.3 billion. The Emission Trading Scheme also recognised a loss of \$0.4 billion due to an increase in carbon price.

Losses on the Reserve Bank's large scale asset purchases programme (LSAP) of \$3.2 billion were \$0.6 billion above forecast largely owing to the price paid to repurchase the bonds being higher than forecast.

Offsetting these were net investment gains of \$2.2 billion, \$1.5 billion above forecast. This result was largely due to favourable changes in market prices.

**Core Crown residual cash** was a deficit of \$9.9 billion, \$4.0 billion lower than the deficit forecast. This was mainly due to core Crown tax receipts being \$3.2 billion higher than forecast and payments for the Wage Subsidy Scheme being \$1.4 billion lower than forecast. Net core Crown capital cash flows were close to forecast.

**Net core Crown debt** was \$97.0 billion (31.5% of GDP) at the end of October 2020, \$3.1 billion less than forecast mainly owing to the core Crown residual cash variance discussed above.

**Gross debt** at \$109.5 billion (35.5% of GDP), was \$7.8 billion above forecast mainly owing to higher balance of core Crown Government stock (\$6.4 billion) mainly due to the May 2028 bond syndication (\$4.1 billion) occurring in October that was forecast in November. In addition, unsettled trades were \$0.9 billion above forecast.

**Total borrowings** at \$159.9 billion were \$29.1 billion below forecast, primary owing to decreased bank settlement deposits held with the Reserve Bank (\$38.0 billion below forecast), partly offset by above forecast Government bonds (\$7.8 billion) discussed above. There are three principal factors for the reduction in the settlement cash:

- the Crown had a higher cash balance at the Reserve Bank than was forecast. As a result, the third-party settlement cash balances were correspondingly lower;
- market liquidity is being managed through different measures by the Reserve Bank with much lower injections of settlement cash using foreign exchange swaps; and
- lower than forecast use of Reserve Bank facilities such as the Term Loan Facility.

The reduction in settlement deposits resulted in a corresponding reduction in marketable securities or other financial instruments. Therefore, both assets and liabilities are lower than forecast.

**Total assets** at \$391.3 billion were \$23.5 billion below forecast. This is primarily owing to decreased marketable securities held by the Reserve Bank.

Total liabilities at \$285.4 billion were \$24.4 billion below forecast, and mainly owing to the decrease in borrowings.

**Net worth attributable to the Crown** at \$100.5 billion, was \$1.0 billion higher than forecast. This is largely due to operating balance deficit being lower than forecast partly offset by Government Superannuation Fund revaluation loss of \$0.9 billion.

#### Comparison against the prior year actuals

Table 2 - Key indicators for the four months ended 31 October 2020 compared to prior year actuals

		Year to	date		Full Year
	October 2020	October 2019 Prior Year	Variance <sup>3</sup> to 2019	Variance to 2019	June 2020 Unaudited
	Actual <sup>1</sup> \$m	Actual <sup>2</sup> \$m	\$m	%	Actual <sup>4</sup> \$m
Core Crown					
Core Crown tax revenue	29,869	27,704	2,165	7.8	85,102
Core Crown revenue	32,162	30,316	1,846	6.1	91,923
Core Crown expenses	35,682	30,399	(5,283)	(17.4)	108,832
Core Crown residual cash	(9,896)	(3,459)	(6,437)	(186.1)	(23,692)
Net core Crown debt <sup>5</sup>	96,958	60,616	(36,342)	(60.0)	83,375
as a percentage of GDP	31.5%	20.2%			27.6%
Gross debt <sup>6</sup>	109,495	89,471	(20,024)	(22.4)	102,257
as a percentage of GDP	35.5%	29.8%			33.8%
Total Crown					
Operating balance before gains and losses	(3,818)	(1,079)	(2,739)	(253.8)	(31,695)
Operating balance (excluding minority interests)	(8,780)	(1,472)	(7,308)	(496.5)	(30,040)
Total Borrowings	159,929	117,297	(42,632)	(36.3)	152,717
Net worth attributable to the Crown	100,473	137,642	(37,169)	(27.0)	110,320
as a percentage of GDP	32.6%	45.9%			36.5%

- 1 Using the most recently published GDP (for the year ended 30 June 2020) of \$308,276 million (Source: Statistics NZ).
- 2 Using prior year published GDP (for the year ended 30 June 2019) of \$300,032 million (Source: Statistics New Zealand).
- 3 Favourable variances against forecast have a positive sign and unfavourable variances against forecast have a negative sign.
- 4 Using GDP for the year ended 30 June 2020 of \$302,212 million published in the Treasury's PREFU 2020.
- 5 Net core Crown debt excluding student loans and other advances. Net debt may fluctuate during the year largely reflecting the timing of tax receipts.
- 6 Gross sovereign-issued debt excluding settlement cash and Reserve Bank bills.

**Core Crown tax revenue** for the four months to October 2020 was \$2.2 billion (7.8%) higher than the corresponding period from last year. The largest increases came from:

- source deduction revenue was \$0.9 billion (8.0%) higher, mainly owing to increases in wage rates and employment
- GST revenue was \$0.8 billion (11.5%) higher, mainly owing to growth in private consumption, and
- other individuals' tax revenue was \$0.3 billion (15.3%) higher than last year, mainly owing to growth in provisional tax assessments.

**Core Crown expenses** grew by \$5.3 billion, largely relating to the Government's response to COVID-19 in the social security and welfare and health sectors, and higher benefit rates leading to higher expenses. The Budget 2020 decisions have also increased expenditure (primarily in health).

The core Crown residual cash deficit was \$9.9 billion, \$6.4 billion higher than the deficit in October 2019:

- The net core Crown operating cash deficit was \$4.3 billion more than the same time last year. Tax receipts were higher by \$1.4 billion, however this was more than offset by higher operating payments of \$5.3 billion. The increase in operating payments was largely due to the Government's response to COVID-19, Budget 2020 decisions and an increase in benefit payments (due to the increase to benefit rates).
- Net core Crown capital cash outflows were \$2.1 billion more than last year. This was mainly owing to
  an increase in contributions to the New Zealand Transport Agency for state highways, contributions to
  the newly established Provincial Growth Fund Limited, investments into District Health Boards and
  payments to small businesses under the Small Business Cashflow Scheme.

**Net core Crown debt** was \$36.3 billion higher than at the same time last year. The results from the 30 June 2020 financial statements have meant a higher starting net core Crown debt position of \$25.6 billion compared to last year. The remaining variance relates mainly to the core Crown residual cash deficit being higher than last year (directly impacting net core Crown debt) and core Crown valuation losses being higher than last year by \$4.3 billion.

**Net worth attributable to the Crown** at \$100.5 billion, was \$37.2 billion lower than as at 31 October 2019, largely reflecting the June 2020 year-end operating balance deficit, and the current year's operating balance deficit partly offset by an increase in property, plant and equipment revaluations of \$5.2 billion as at 30 June 2020.



## Unaudited Interim Financial Statements

#### STATEMENT OF FINANCIAL PERFORMANCE

For the four months ended 31 October 2020

Year to 30 June 2020	4 months to 31 Oct 2019			Current Year Actual vs Forecast				Annual PREFU
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		Revenue						
84,521	,	Taxation revenue	2	29,627	26,792	2,835	10.6	84,169
6,269	2,128	Other sovereign revenue	2 _	2,281	2,070	211	10.2	6,283
90,790	29,622	Total Revenue Levied through the Crown's Sovereign Power		31,908	28,862	3,046	10.6	90,452
18,437	6,908	Sales of goods and services		5,853	5,327	526	9.9	15,970
3,206	1,150	Interest revenue and dividends	3	972	1,072	(100)	(9.3)	3,219
3,570	1,198	Other revenue	_	1,132	1,135	(3)	(0.3)	3,333
25,213	9,256	Total revenue earned through the Crown's operations		7,957	7,534	423	5.6	22,522
116,003	38,878	Total revenue (excluding gains)		39,865	36,396	3,469	9.5	112,974
42,607	10,001	<b>Expenses</b> Transfer payments and subsidies	4	12,827	14,584	1,757	12.0	37,770
27,775	8,947	Personnel expenses		9,525	9,560	35	0.4	28,818
7,669	2,006	Depreciation and amortisation		2,117	2,003	(114)	(5.7)	6,449
50,208	16,130	Other operating expenses		16,646	17,465	819	4.7	55,793
3,754	1,237	Finance costs	5	907	1,009	102	10.1	2,544
6,903	1,486	Insurance expenses	6	1,571	1,544	(27)	(1.7)	6,602
-	-	Forecast new operating spending	7	-	-	-	-	10,057
-	-	Top-down expense adjustment	7	-	(1,225)	(1,225)	(100.0)	(3,500)
138,916	39,807	- Total expenses (excluding losses)	_	43,593	44,940	1,347	3.0	144,533
		- Gains/(losses)						
(3,258)	-	Net gains/(losses) on large scale asset purchases		(3,170)	(2,529)	(641)	(25.3)	(6,095)
1,908	2,154	Net gains/(losses) on financial instruments		2,212	711	1,501	211.1	3,396
(7,372)	(2,593)	Net gains/(losses) on non-financial instruments	8 _	(3,765)	(26)	(3,739)	-	(83)
(8,722)	(439)	Total gains/(losses)		(4,723)	(1,844)	(2,879)	(156.1)	(2,782)
1,193	24	Net surplus/(deficit) from associates and joint ventures		(268)	(264)	(4)	(1.5)	(780)
402	(128)	Less minority interests share of operating balance		(61)	(37)	(24)	(64.9)	(139)
		Operating balance (excluding minority	_					
(30,040)	(1,472)	interests)		(8,780)	(10,689)	1,909	17.9	(35,260)
(402)	128	Minoriy interests share of operating balance		61	37	24	64.9	139
		Operating balance (including minority	_					
(30,442)	(1,344)	interests)	_	(8,719)	(10,652)	1,933	18.1	(35,121)

#### ANALYSIS OF EXPENSES BY FUNCTIONAL CLASSIFICATION

For the four months ended 31 October 2020

Year to 30 June 2020	4 months to 31 Oct 2019				Current Yea	Annual PREFU		
Actual \$m	Actual \$m		Note	Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
·	·	- Total Crown expenses	-	·	· ·	· ·		·
49,900	11 940	Social security and welfare		15,174	17,037	1,863	10.9	46,127
20,469		Health		7,434	7,085	(349)	(4.9)	22,695
17,581	,	Education		5,598	5,755	157	2.7	17,297
5,869	1,273	Core government services		1,606	1,576	(30)	(1.9)	5,703
5,304	1,757	Law and order		1,721	1,789	68	3.8	5,730
12,962	3,787	Transport and communications		2,973	3,122	149	4.8	11,614
11,246	3,536	Economic and industrial services		4,114	4,183	69	1.6	11,318
2,482	811	Defence		807	854	47	5.5	2,745
2,904	1,054	Heritage, culture and recreation		1,251	1,214	(37)	(3.0)	3,248
2,430	788	Primary services		786	923	137	14.8	3,057
2,393	864	Housing and community development		653	881	228	25.9	3,425
1,472	354	Environmental protection		485	506	21	4.2	1,683
87	30	GSF pension expenses		29	32	3	9.4	51
63	41	Other		55	199	144	72.4	739
3,754	1,237	Finance costs		907	1,009	102	10.1	2,544
-	-	Forecast new operating spending	7	-	-	-	-	10,057
-	-	Top-down expense adjustment	7	-	(1,225)	(1,225)	(100.0)	(3,500)
138,916	39,807	Total Crown expenses excluding losses		43,593	44,940	1,347	3.0	144,533

Below is an analysis of core Crown expenses by functional classification. Core Crown expenses include expenses incurred by the Crown, Departments and the Reserve Bank, but not Crown entities and SOEs.

Year to 30 June 2020	4 months to 31 Oct 2019			Curr	ent Year Actu	al vs Forecas	st	Annual PREFU
Actual	Actual		Note	Actual	Forecast	Varian	ce	Forecast
\$m	\$m	_	_	\$m	\$m	\$m	%	\$m
		Core Crown expenses		_				
44,028	10,410	Social security and welfare		13,312	15,263	1,951	12.8	39,897
19,891		•		7,594	7,190	(404)	(5.6)	23,132
16,322	5,027	Education		4,851	5,170	319	6.2	15,968
6,083	1,421	Core government services		1,742	1,613	(129)	(8.0)	5,966
4,911	1,627	Law and order		1,663	1,744	81	4.6	5,384
3,179	857	Transport and communications		1,346	1,475	129	8.7	5,548
3,988	1,153	Economic and industrial services		1,546	1,808	262	14.5	4,744
2,499	813	Defence		814	861	47	5.5	2,762
1,106	433	Heritage, culture and recreation		617	663	46	6.9	1,576
961	315	Primary services		289	406	117	28.8	1,448
1,015	373	Housing and community development		574	732	158	21.6	1,972
1,485	358	Environmental protection		486	507	21	4.1	1,691
73	25	GSF pension expenses		23	25	2	8.0	30
63	41	Other		55	199	144	72.4	739
3,228	1,055	Finance costs		770	860	90	10.5	2,044
-	-	Forecast new operating spending	7	-	-	-	-	10,057
	-	Top-down expense adjustment	7	-	(1,225)	(1,225)	(100.0)	(3,500)
108,832	30,399	Core Crown expenses excluding losses	_	35,682	37,291	1,609	4.3	119,458

#### STATEMENT OF COMPREHENSIVE REVENUE AND EXPENSE

For the four months ended 31 October 2020

Year to 30 June 2020	4 months to 31 Oct 2019		Curr	Annual PREFU			
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
(30,442)	(1,344)	Operating Balance (including minority interest)	(8,719)	(10,652)	1,933	18.1	(35,121)
		Other comprehensive revenue and expense					
5,233	(16)	Revaluation of physical assets Revaluations of defined benefit retirement	(202)	-	(202)	-	-
(1,271)	(721)	plan schemes	(824)	66	(890)	-	199
(311)	1	Net revaluations of veterans' disability entitlements	` - ´	-	-	-	-
(48)	31	Transfers to/(from) reserves (Gains)/losses transferred to the	93	31	62	200.0	7
(75)	(15)	` ,	(22)	(11)	(11)	(100.0)	(30)
2	(93)	•	(119)	7	(126)	-	4
(58)	184 <sup>°</sup>	Other movements	` 3	39	(36)	(92.3)	-
3,472	(630)	Total other comprehensive revenue and expense	(1,071)	132	(1,203)	-	180
(26,970)	(1,974)	Total comprehensive revenue and expense	(9,790)	(10,520)	730	6.9	(34,941)
		Attributable to:					
(341)	130	- minority interest	57	75	(18)	(24.0)	127
(26,629)	(2,104)	- the Crown	(9,847)	(10,595)	748	7.1	(35,068)
(26,970)	(1,974)	Total comprehensive revenue and expense	(9,790)	(10,520)	730	6.9	(34,941)

#### STATEMENT OF CHANGES IN NET WORTH

For the four months ended 31 October 2020

Year to 30 June 2020	4 months to 31 Oct 2019		Curr	Annual PREFU			
Actual	Actual		Actual	Forecast	Varian	ce %	Forecast
\$m	\$m	•	\$m	\$m	\$m	70	\$m
143,339	146,313	Opening net worth	115,943	115,729	214	0.2	115,729
(30,442)	(1,344)	Operating balance (including minority interest)	(8,719)	(10,652)	1,933	18.1	(35,121)
5,233	(16)	Net revaluations	(202)	-	(202)	-	-
		Net revaluations of defined benefit retirement					
(1,271)	(721)	plan schemes	(824)	66	(890)	-	199
(311)	-	Net revaluations of veterans' disability entitlements	-	-	-	-	-
(48)	31	Transfers to/(from) reserves (Gains)/losses transferred to the	93	31	62	200.0	7
(75)	(15)	Statement of Financial Performance	(22)	(11)	(11)	(100.0)	(30)
		Foreign currency translation differences on					
2	(93)	foreign operations	(119)	7	(126)	-	4
(58)	184	Other movements	3	39	(36)	(92.3)	-
(26,970)	(1,974)	Total comprehensive revenue and expense	(9,790)	(10,520)	730	6.9	(34,941)
(426)	(461)	Transactions with minority interests	(229)	(247)	18	7.3	(352)
115,943	143,878	Closing net worth	105,924	104,962	962	0.9	80,436

#### STATEMENT OF CASH FLOWS

For the four months ended 31 October 2020

Year to 30 June 2020	une to 31 Oct			Current Year Actual vs Forecast				Annual PREFU
Actual	Actual		Note	Actual	Forecast	Varian	ce	Forecast
\$m	\$m		_	\$m	\$m	\$m	%	\$m
		Cash Flows from Operations						
		Cash was provided from						
83,156	,	Taxation receipts		29,473	26,242	3,231	12.3	81,815
5,294	,	Other sovereign receipts		1,242	1,446	(204)	(14.1)	5,144
18,289		Sales of goods and services		5,805	5,308	497	9.4	15,429
2,307		Interest receipts		580	602	(22)	(3.7)	1,741
4,544	,	Other operating receipts	_	1,314	1,435	(121)	(8.4)	4,378
113,590	39,035	Total cash provided from operations		38,414	35,033	3,381	9.7	108,507
		Cash was disbursed to						
42,945	11,044	Transfer payments and subsidies		13,702	15,399	1,697	11.0	38,099
77,192		Personnel and operating payments		29,689	30,318	629	2.1	87,055
3,849	1,210	Interest payments	_	1,144	1,175	31	2.6	3,446
-	-	Forecast new operating spending	7	-	-	-	-	10,057
-		Top-down expense adjustment	7	-	(1,225)	(1,225)	(100.0)	(3,500)
123,986		Total cash disbursed to operations	_	44,535	45,667	1,132	2.5	135,157
(10,396)	188	Net cash flows from operations	_	(6,121)	(10,634)	4,513	42.4	(26,650)
		Cash Flows from Investing Activities						
		Cash was provided from/(disbursed to)						
(9,071)	(2,813)	Net (purchase)/sale of physical assets Net (purchase)/sale of shares and other		(3,228)	(4,116)	888	21.6	(12,333)
(14,149)	(3,523)	securities		5,553	(20,878)	26,431	126.6	(73,048)
(855)	(242)	Net (purchase)/sale of intangible assets		(225)	(318)	93	29.2	(926)
(1,290)	(395)	Net (issue)/repayment of advances		(646)	(865)	219	25.3	(1,429)
(286)	(136)	Net acquisition of investments in associates		(220)	(14)	(206)	-	(403)
-	-	Forecast new capital spending	7	-	-	-	-	(2,663)
		Top-down capital adjustment	7 _	-	630	(630)	(100.0)	1,800
(25,651)	(7,109)	Net cash flows from investing activities	_	1,234	(25,561)	26,795	104.8	(89,002)
(20.047)	(0.004)	Net cash flows from		(4.007)	(20.405)	24 200	86.5	(445.050)
(36,047)	(6,921)	-	-	(4,887)	(36,195)	31,308	00.0	(115,652)
		Cash Flows from Financing Activities						
		Cash was provided from/(disbursed to)						
1,209		Issues of circulating currency		175	(1)	176	-	(4)
7,598	5,244	Net issue/(repayment) of Government bonds Net issue/(repayment) of foreign currency		2,285	3,194	(909)	(28.5)	48,352
1,192	1,440	borrowing Net issue/(repayment) of other New Zealand		990	(2,253)	3,243	143.9	(3,663)
27,366	(1,394)	· · · · /		(4,298)	34,843	(39,141)	(112.3)	71,088
(479)	(314)	Dividends paid to minority interests		(227)	(253)	26	10.3	(424)
36,886	5,261	Net cash flows from financing activities		(1,075)	35,530	(36,605)	(103.0)	115,349
839	(1 660)	Net movement in cash		(5,962)	(665)	(5,297)	_	(303)
20,248	. , ,	Opening cash balance		21,927	22,783	(856)	(3.8)	22,783
20,240	20,002	Foreign-exchange gains/(losses) on		21,021	,,,	(300)	(0.0)	22,700
840	68	opening cash		(62)	6	(68)	_	
21.927		Closing cash balance	_	15.903	22.124	(6,221)	(28.1)	22,480
21,321	13,300	- Closing cash balance	_	10,303	<i>د</i> د, ۱۲ <del>۰</del>	(0,221)	(20.1)	22,400

#### STATEMENT OF CASH FLOWS (CONTINUED)

For the four months ended 31 October 2020

Year to 30 June 2020	4 months to 31 Oct 2019		Curr	ent Year Actu	al vs Foreca	st	Annual PREFU
Actual	Actual		Actual	Forecast	Varian	ce	Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		Reconciliation Between the Net Cash Flows from Operations and the Operating Balance					
(10,396)	188	Net Cash Flows from Operations	(6,121)	(10,634)	4,513	42.4	(26,650)
		Gains/(losses) and other interests					
1,908	2,154	Net gains/(losses) on financial instruments Net gains/(losses) on non-financial	2,212	711	1,501	211.1	3,396
(7,372)	(2,593)	instruments Net gains/(losses) on large scale	(3,765)	(26)	(3,739)	-	(83)
(3,258)	-	asset purchases	(3,170)	(2,529)	(641)	(25.3)	(6,095)
1,193	24	Net surplus from associates and joint ventures	(268)	(264)	(4)	(1.5)	(780)
(402)	(128)	Minority interests share of operating balance	(61)	(37)	(24)	(64.9)	(139)
(7,931)	(543)	Total gains/(losses) and other interests	(5,052)	(2,145)	(2,907)	(135.5)	(3,701)
		Other Non-cash Items in Operating Balance					
(7,669)	(2,006)	Depreciation and amortisation	(2,117)	(2,003)	(114)	(5.7)	(6,449)
(1,279)	(130)	Cost of concessionary lending Impairment of financial assets	(301)	(473)	172	36.4	(1,021)
(53)	(1)	(excluding receivables)	(28)	(7)	(21)	(300.0)	(20)
(2,351) 453		Decrease/(increase) in insurance liabilities Other	874 -	1,402 -	(528) -	(37.7) -	(1,429) (2)
(10,899)	(967)	Total other non-cash Items	(1,572)	(1,081)	(491)	(45.4)	(8,921)
		Movements in Working Capital					
631	(1,713)	Increase/(decrease) in receivables	(1,069)	(246)	(823)	(334.6)	2,037
21	41	Increase/(decrease) in accrued interest	353	277	76	27.4	1,404
254		Increase/(decrease) in inventories	79	137	(58)	(42.3)	30
108		Increase/(decrease) in prepayments	309	152	157	103.3	(251)
(68)	` ,	Decrease/(increase) in deferred revenue	110	67	43	64.2	538
(804)		Change in accumulating pension expenses	190	243	(53)	(21.8)	828
(956)		Decrease/(increase) in payables/provisions	3,993	2,541	1,452	57.1	(574)
(814)	(150)	Total movements in working capital	3,965	3,171	794	25.0	4,012
(30,040)	(1,472)	Operating balance (excluding minority interests)	(8,780)	(10,689)	1,909	17.9	(35,260)

#### STATEMENT OF FINANCIAL POSITION

As at 31 October 2020

As at 30 June 2020	As at 31 Oct 2019			Current	Year Actual	vs Forecast		Annual PREFU
Actual	Actual		Note	Actual	Forecast	Variance		Forecast
\$m	\$m		_	\$m	\$m	\$m	%	\$m
		Assets						
21,927	19,300	Cash and cash equivalents	9	15,903	22,124	(6,221)	(28.1)	22,480
24,743	22,587	Receivables	9	27,433	22,578	4,855	21.5	24,959
		Marketable securities, deposits and						
61,005	47,209	derivatives in gain	9	55,322	80,218	(24,896)	(31.0)	69,774
33,791	,	Share investments	9	36,947	34,821	2,126	6.1	36,726
37,629	- ,	Advances	9	39,361	37,938	1,423	3.8	37,846
4,220	,	Investments in controlled enterprises	9	4,248	4,447	(199)	(4.5)	5,231
1,773		Inventory		1,852	1,910	(58)	(3.0)	1,807
3,610		Other assets		3,968	3,723	245	6.6	3,130
186,502	,	Property, plant and equipment		188,193	189,597	(1,404)	(0.7)	193,604
14,308	,	Equity accounted investments <sup>1</sup>		14,205	14,141	64	0.5	13,991
3,892		Intangible assets and goodwill		3,884	3,920	(36)	(0.9)	4,154
-		Forecast for new capital spending	7	-	-	-	-	2,663
	-	Top-down capital adjustment	7	-	(630)	630	100.0	(1,800)
393,400	370,451	Total assets	_	391,316	414,787	(23,471)	(5.7)	414,565
		Liabilities						
8,022	,	Issued currency		8,197	8,072	(125)	(1.5)	8,018
16,971		Payables	11	14,477	14,481	4		15,781
2,590	,	Deferred revenue		2,482	2,525	43	1.7	2,050
152,717	,	Borrowings	40	159,929	188,993	29,064	15.4	210,268
66,690	,	Insurance liabilities	12	69,139	65,712	(3,427)	(5.2)	68,543
13,983		Retirement plan liabilities	40	14,616	13,674	(942)	(6.9)	13,154
16,484		Provisions	13	16,552	16,368	(184)	(1.1)	16,315
277,457	226,573	Total liabilities	-	285,392	309,825	24,433	7.9	334,129
115,943	143,878	Total assets less total liabilities	_	105,924	104,962	962	0.9	80,436
		Net Worth						
3,154	34,640	Taxpayers' funds	14	(5,620)	(7,735)	2,115	27.3	(32,170)
		Property, plant and equipment revaluation						
112,334	106,433	reserve	14	112,131	112,240	(109)	(0.1)	112,181
		Defined benefit retirement plan revaluation						
(3,886)	(3,336)		14	(4,709)	(3,820)	(889)	(23.3)	(3,687)
(1,095)		Veterans' disability entitlements reserve	14	(1,095)	(1,095)	-	-	(1,095)
(187)	(95)	Other reserves	14	(234)	(79)	(155)	(196.2)	(191)
110,320	137,642	Total net worth attributable to the Crown		100,473	99,511	962	1.0	75,038
•		Net worth attributable to						
5,623	6,236	minority interest	14	5,451	5,451	-	-	5,398
115,943	143,878	Total net worth		105,924	104,962	962	0.9	80,436

<sup>1.</sup> Equity accounted investments include Universities and Wānanga and City Rail Link Limited.

#### STATEMENT OF SEGMENTS

For the four months ended 31 October 2020

			Current Year	Actual vs Fore	cast (Pre-elec	tion Economi	c and Fiscal U	pdate 2020)		
	Core C	rown	Crown	entities	State-o Enterp		Inter-se elimina		Total (	Crown
	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m	Actual \$m	Forecast \$m
Revenue Taxation revenue	29,869	26,926	-	-	-	-	(242)	(134)	29,627	26,792
Other sovereign revenue Revenue from core Crown funding	793	737	2,098 11,504	1,940 11,307	- 157	- 149	(610) (11,661)	(607) (11,456)	2,281	2,070
Sales of goods and services	439	459	1,064	841	4,545	4,196	(11,661)	(11,456)	5,853	5,327
Interest and dividend revenue	781	850	435	465	271	289	(515)	(532)	972	1,072
Other revenue	280	288	1,651	2,082	399	211	(1,198)	(1,446)	1,132	1,135
Total Revenue (excluding gains)	32,162	29,260	16,752	16,635	5,372	4,845	(14,421)	(14,344)	39,865	36,396
Expenses Transfer payments and subsidies Personnel expenses Other operating expenses	13,181 2,973 18,758 770	14,930 2,894 19,832 860	5,748 10,759	5,872 10,889	820 4,025 228	- 808 3,628 247	(354) (16) (13,208) (152)	(346) (14) (13,337) (150)	12,827 9,525 20,334 907	14,584 9,560 21,012 1,009
Interest expenses Forecast new operating spending and top down adjustment	770	(1,225)	61	52	220	241	(152)	(150)	907	(1,225)
Total Expenses (excluding losses)	35,682	37,291	16,568	16,813	5,073	4,683	(13,730)	(13,847)	43,593	44,940
Gains/(losses) and other items	(2,498)	(1,910)	(1,585)	(244)	(153)	23	(816)	(14)	(5,052)	(2,145)
Operating Balance (excluding minority interests)	(6,018)	(9,941)	(1,401)	(422)	146	185	(1,507)	(511)	(8,780)	(10,689)
Assets										
Financial assets	113,359	141,788	63,845	58,656	30,821	30,290	(28,811)	(28,608)	179,214	202,126
Property, plant and equipment	45,343	45,615	103,011	104,306	39,839	39,676	- (=0.04=)	- (=0.00=)	188,193	189,597
Investments in associates, CEs and SOEs Other assets	52,041 5,539	51,587 5,263	12,594	12,687 1,935	515 2,610	562 2,696	(50,945)	(50,695)	14,205 9,704	14,141 9,553
Forecast adjustments	5,539	(630)	2,057	1,935	2,010	2,090	(502)	(341)	9,704	9,553 (630)
Total Assets	216,282	243,623	181,507	177,584	73,785	73,224	(80,258)	(79,644)	391,316	414,787
Liabilities		·			·		,		·	<u> </u>
Borrowings	130,477	161,908	11,759	11,036	37,181	36,576	(19,488)	(20,527)	159,929	188,993
Other liabilities	45,573	43,685	81,086	77,626	8,319	8,508	(9,515)	(8,987)	125,463	120,832
Total Liabilities	176,050	205,593	92,845	88,662	45,500	45,084	(29,003)	(29,514)	285,392	309,825
Net Worth	40,232	38,030	88,662	88,922	28,285	28,140	(51,255)	(50,130)	105,924	104,962
Cost of Acquisition of Physical Assets (Cash)	855	998	1,763	2,386	670	745	-	-	3,288	4,129

#### STATEMENT OF BORROWINGS

As at 31 October 2020

As at 30 June	As at 31 Oct		Curr	ent Year Actu	ıal vs Forecas	t	Annua
2020	2019						PREFU
Actual	Actual		Actual	Forecast	Variand	-	Forecas
\$m	\$m		\$m	\$m	\$m	%	\$n
64,363	,	Government bonds	75,361	67,576	(7,785)	(11.5)	58,646
23,027	,	Settlement deposits with Reserve Bank	21,245	59,223	37,978	64.1	86,320
5,567	-,	Derivatives in loss	6,015	4,767	(1,248)	(26.2)	4,306
11,269	,	Treasury bills	9,237	9,244	7	0.1	10,489
1,495	,	Finance lease liabilities	1,421	1,051	(370)	(35.2)	1,326
242	171		226	242	16	6.6	242
46,754		Other borrowings	46,424	46,890	466	1.0	48,939
152,717	117,297	Total borrowings	159,929	188,993	29,064	15.4	210,268
109,547	,	Sovereign-guaranteed debt	115,922	146,136	30,214	20.7	165,268
43,170	38,019	Non sovereign-guaranteed debt	44,007	42,857	(1,150)	(2.7)	45,000
152,717	117,297	Total borrowings	159,929	188,993	29,064	15.4	210,268
126,820	00.004	<b>Net Debt:</b> Core Crown borrowings <sup>1</sup>	404 747	400 000	20 576	40.0	400.004
126,820	96,994	Add back NZS Fund holdings of sovereign-	131,747	162,323	30,576	18.8	180,824
(2,675)	(1,922)	e e	(2,130)	(2,653)	(523)	(19.7)	(1,988
124,145		Gross sovereign-issued debt <sup>2</sup>	129,617	159,670	30,053	18.8	178,836
102,169	94,034	Less core Crown financial assets <sup>3</sup>	95,045	122,840	(27,795)	(22.6)	114,413
21,976	1,038	Net core Crown debt (incl NZS Fund)⁴	34,572	36,830	2,258	6.1	64,423
46,843	45,910	Add back NZS Fund holdings of core Crown financial assets and NZS Fund fin assets <sup>5</sup>	47,506	48,311	805	1.7	50,307
68,819	46,948	Net core Crown debt (excl NZS Fund)	82,078	85,141	3,063	7.8	114,730
14,556	13,668	Add back core Crown advances  Net core Crown debt (excl NZS Fund and	14,880	14,953	73	0.5	15,465
83,375	60,616	advances) <sup>6</sup>	96,958	100,094	3,136	8.3	130,195
		Gross Debt:					
124,145	95,072	Gross sovereign-issued debt <sup>2</sup> Less Reserve Bank settlement cash and	129,617	159,670	30,053	18.8	178,836
(23,488)	(7,201)	Reserve Bank bills	(21,722)	(59,548)	(37,826)	(63.5)	(86,645
1,600	1,600	Add back changes to government borrowing due to settlement cash <sup>7</sup> Gross sovereign-issued debt excluding Reserve	1,600	1,600	-	-	1,600
102,257	89,471	Bank settlement cash and Reserve Bank bills	109,495	101,722	(7,773)	(7.6)	93,791

#### Notes on borrowings:

Total borrowings can be split into sovereign-guaranteed and non-sovereign-guaranteed debt. This split reflects the fact that borrowings by SOEs and Crown entities are not explicitly guaranteed by the Crown. No debt of SOEs and Crown entities is currently guaranteed by the Crown.

- 1. Core Crown borrowings includes unsettled purchases of securities (classified as accounts payable in the statement of financial position).
- Gross Sovereign-Issued Debt (GSID) represents debt issued by the sovereign (the core Crown) and includes Government stock held by the New Zealand Superannuation Fund (NZS Fund), ACC and EQC.
- 3. Core Crown financial assets exclude receivables.
- 4. Net core Crown debt represents GSID less financial assets. This can provide information about the sustainability of the Government's accounts, and is used by some international agencies when determining the creditworthiness of a country.
- Adding back the NZS Fund assets provides the financial liabilities less financial assets of the core Crown, excluding those assets set aside to meet part of the future cost of New Zealand superannuation.
- 6. Net core Crown debt (excluding NZS Fund and advances) excludes financial assets which are held for public policy rather than treasury management purposes.
- 7. The Reserve Bank has used \$1.6 billion of settlement cash to purchase reserves that were to have been funded by the Treasury borrowing. Therefore, the impact of settlement cash on GSID is adjusted by this amount.

#### STATEMENT OF COMMITMENTS

As at 31 October 2020

	As at 31 Oct 2020 \$m	As at 30 Jun 2020 \$m	As at 31 Oct 2019 \$m
Capital Commitments			
State highways	4,788	4,788	4,436
Specialist military equipment	2,550	2,677	1,795
Land and buildings	5,389	5,395	5,180
Other property, plant and equipment	3,828	3,833	1,996
Other capital commitments	1,819	1,694	1,632
Universities and Wānanga	400	400	595
Total capital commitments	18,774	18,787	15,634
Operating Commitments			
Non-cancellable accommodation leases	5,163	5,095	4,664
Other non-cancellable leases	3,861	3,969	3,426
Universities and Wānanga	1,084	1,084	936
Total operating commitments	10,108	10,148	9,026
Total commitments	28,882	28,935	24,660
Total Commitments by Segment			
Core Crown	14,155	14,484	11,196
Crown entities	9,779	9,690	9,168
State-owned Enterprises	6,540	6,646	4,476
Inter-segment eliminations	(1,592)	(1,885)	(180)
Total commitments	28,882	28,935	24,660

#### STATEMENT OF CONTINGENT LIABILITIES AND ASSETS

As at 31 October 2020

	As at 31 Oct 2020 \$m	As at 30 Jun 2020 \$m	As at 31 Oct 2019 \$m
Quantifiable Contingent Liabilities			
Uncalled capital	8,351	8,384	8,511
Guarantees and indemnities	313	263	192
Legal proceedings and disputes	461	491	705
Other contingent liabilities	551	485	590
Total quantifiable contingent liabilities	9,676	9,623	9,998
Total Quantifiable Contingent Liabilities by Segment			
Core Crown	9,561	9,453	9,444
Crown entities	154	89	392
State-owned Enterprises	185	210	263
Inter-segment eliminations	(224)	(129)	(101)
Total quantifiable contingent liabilities	9,676	9,623	9,998
Quantifiable Contingent Assets			
Core Crown	17	17	67
Crown entities	28	28	-
State-owned Enterprises	-	-	2
Inter-segment eliminations	-	-	-
Total quantifiable contingent assets	45	45	69

A list of unquantifiable contingent liabilities is included on the Treasury's website <a href="https://www.treasury.govt.nz/publications/year-end/financial-statements-2020">https://www.treasury.govt.nz/publications/year-end/financial-statements-2020</a> These can be found in Note 26: Contingent Liabilities and Contingent Assets

#### **NOTE 1: Accounting Policies**

#### Reporting Entity

These financial statements are the consolidated financial statements for the Government reporting entity as specified in Part III of the Public Finance Act 1989. This comprises:

- Ministers of the Crown
- Government departments
- Offices of Parliament
- New Zealand Superannuation Fund
- the Reserve Bank of New Zealand
- State-owned Enterprises (SOEs)

- Crown entities (excluding Universities and Wānanga)
- Air New Zealand Limited
- Organisations listed in Schedule 4 and 4A of the Public Finance Act 1989
- Organisations listed in Schedule 5 of the Public Finance Act 1989
- Legal entities listed in Schedule 6 of the Public Finance Act 1989
- Other Government entities specified by legislation

A schedule of the entities that are included in the Government reporting entity was set out on *pages 54 –57* of the *Financial Statements of Government of New Zealand for the year ended 30 June 2020* published on 24 November 2020.

The figures presented in these financial statements for 30 June 2020 are audited. All other figures are unaudited.

#### **Basis of Preparation and General Accounting Policies**

These unaudited interim financial statements of the Government reporting entity comply with generally accepted accounting practice as defined in the Financial Reporting Act 2013 and have been prepared in accordance with Public Sector PBE Accounting Standards (PBE Standards) – Tier 1, as set out in PBE IAS 34: *Interim Financial Reporting*. The Government reporting entity is a public benefit entity. Public benefit entities (PBEs) are reporting entities whose primary objective is to provide goods or services for community or social benefit and where any equity has been provided with a view to supporting that primary objective rather than for a financial return to equity holders.

The measurement base applied is historic cost modified by the revaluation of certain assets and liabilities, and prepared on an accrual basis, unless otherwise specified (for example, the Statement of Cash Flows).

These financial statements have been prepared on a going concern basis.

#### **Specific Accounting Policies**

The specific accounting policies of the Crown are detailed on the Treasury's internet site: <a href="https://treasury.govt.nz/information-and-services/state-sector-leadership/guidance/financial-reporting-policies-and-guidance/accounting-policies">https://treasury.govt.nz/information-and-services/state-sector-leadership/guidance/financial-reporting-policies-and-guidance/accounting-policies</a>

#### **Forecasts**

The annual forecasts in these financial statements are for the year to 30 June 2021, based on the *Pre-election Economic and Fiscal Update 2020 (PREFU 2020)*, published on 16 September 2020.

The accounting policies underlying the preparation of forecasts are the same as the specific accounting policies set out above.

#### **Comparative Figures**

When presentation or classification of items in the financial statements are amended or accounting policies are changed voluntarily, comparative figures have been restated to ensure consistency with the current period unless it is impracticable to do so.

#### **Variance Percentages**

Percentage variances between the actual and comparative balances exceeding 500% are not shown.

#### **Judgements and Estimates**

The preparation of these financial statements requires judgements, estimates and assumptions that affect the application of policies and reported amounts of assets and liabilities, revenue and expenses. For example, the present value of large cash flows that are predicted to occur a long time into the future, as with the settlement of ACC outstanding claim obligations and Government Superannuation retirement benefits, depends critically on judgements regarding future cash flows, including inflation assumptions and the risk-free discount rate used to calculate present values. The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimate is revised, if the revision affects only that period, or in the period of the revision and future periods if the revision affects both current and future periods.

Further detail on the judgements and estimates used can be found on pages 58 - 61 of the *Financial Statements of the Government of New Zealand for the year ended 30 June 2020* published on 24 November 2020.

Year to 30 June 2020	4 months to 31 Oct 2019		Curr	ent Year Actua	al vs Forecast		Annual PREFU
Actual	Actual		Actual	Forecast	Variance		Forecast
\$m	\$m		\$m	\$m	\$m	%	\$m
		NOTE 2: Sovereign Revenue					
		Taxation Revenue					
24.002	44.004	Individuals	40.000	44.570	700	6.0	25.000
34,963 7,128	,	Source deductions Other persons	12,299 2,395	11,579 2,098	720 297	6.2 14.2	35,606 6,983
(1,887)	,	Refunds	(531)	(484)	(47)	(9.7)	(1,744)
593	, ,	Fringe benefit tax	180	182	(2)	(1.1)	599
40,797		Total individuals	14,343	13,375	968	7.2	41,444
		Corporate Tax					
11,958		Gross companies tax	3,873	3,660	213	5.8	12,067
(424)		Refunds	(86)	(90)	4	4.4	(353)
570		Non-resident withholding tax	104	113	(9)	(8.0)	433
12,104	3,632	Total corporate tax	3,891	3,683	208	5.6	12,147
		Other Direct Income Tax					
1,529		Resident w/holding tax on interest income	361	342	19	5.6	1,088
828		Resident w/holding tax on dividend income	239	222	17	7.7	794
2,357		Total other direct income tax	600	564	36	6.4	1,882
55,258	17,528	Total income tax	18,834	17,622	1,212	6.9	55,473
		Goods and Services Tax					
35,861		Gross goods and services tax	12,707	11,179	1,528	13.7	34,503
(14,112)		Refunds	(4,409)	(4,500)	91	2.0	(13,583)
21,749	7,441	Total goods and services tax	8,298	6,679	1,619	24.2	20,920
		Other Indirect Taxation					
1,877		Petroleum fuels excise and duty	700	690	10	1.4	2,066
2,168		Tobacco excise and duty <sup>1</sup>	497	639	(142)	(22.2)	2,165
1,716		Road user charges	620	577	43	7.5	1,752
1,064 164		Alcohol excise and duty <sup>1</sup> Other customs duty	455 54	355 61	100	28.2 (11.5)	1,088 170
525		Miscellaneous indirect tax	169	169	(7) -	(11.5)	535
7,514		Total other indirect taxation	2,495	2,491	4	0.2	7,776
29,263	9,966	Total indirect taxation	10,793	9,170	1,623	17.7	28,696
84,521	27,494	Total taxation revenue	29,627	26,792	2,835	10.6	84,169
		Other Sovereign Revenue					
3,032	,	ACC levies	1,101	959	142	14.8	2,911
1,043		Emissions trading revenue	487	440	47	10.7	1,152
596		Fire Service levies	196	183	13	7.1	578
446		EQC levies	171	166	5	3.0	500
254		Child support and working for families penalties	73	81	(8)	(9.9)	234
134 764		Court fines Other miscellaneous items	47 206	44 197	3 9	6.8 4.6	115 793
6,269		Total other sovereign revenue	2,281	2,070	211	10.2	6,283
90,790		Total sovereign revenue	31,908	28,862	3,046	10.6	90,452

<sup>1.</sup> Includes excise on domestic production and excise-equivalent duties on imports.

Further information on the monthly tax outturns (revenue and receipts) can be found on the Treasury's website <a href="https://treasury.govt.nz/information-and-services/financial-management-and-advice/revenue-expenditure/tax-outturn-data">https://treasury.govt.nz/information-and-services/financial-management-and-advice/revenue-expenditure/tax-outturn-data</a>

Year to 30 June 2020	4 months to 31 Oct 2019		Curr	ent Year Actua	al vs Forecast		Annual PREFU
Actual \$m	Actual \$m		Actual \$m	Forecast \$m	Variance \$m	%	Forecast \$m
	****	NOTE 3: Interest Revenue and Dividends	****	•	7		****
2,300	814	Interest revenue	698	727	(29)	(4.0)	2,247
906	336	Dividends	274	345	(71)	(20.6)	972
3,206	1,150	Total interest revenue and dividends	972	1,072	(100)	(9.3)	3,219
		NOTE 4: Transfer Payments and Subsidies					
15,521	5,119	New Zealand superannuation	5,469	5,458	(11)	(0.2)	16,426
12,095	-	Wage Subsidy Scheme	1,291	2,697	1,406	52.1	2,697
2,189		Family tax credit	689	710	21	3.0	2,147
2,285		Jobseeker support and emergency benefit	1,044	1,080	36	3.3	3,772
1,923		Accommodation assistance	755	765	10	1.3	2,424
1,650		11 01 7	609	604	(5)	(0.8)	1,790
1,231		Sole parent support	477	485	8	1.6	1,504
893		KiwiSaver subsidies	308	309	1	0.3	936
736		Official development assistance	156	204	48	23.5	825
641		Other working for families tax credits	178	209	31	14.8	653
567		Student allowances	253	245	(8)	(3.3)	624
669		Winter energy payment	609	607	(2)	(0.3)	828
395		Disability allowances	136	136	- (20)	(00.4)	411
418		Hardship assistance	158 94	128	(30)	(23.4)	560
248		Orphan's/unsupported child's benefit	94 78	95 83	1 5	1.1 6.0	295
184 63		Best start	78 23	83 56		58.9	336 48
		Income related rent subsidy			33		
899		Other social assistance benefits	500	713	213	29.9	1,494
42,607	10,001	Total transfer payments and subsidies	12,827	14,584	1,757	12.0	37,770
		NOTE 5: Finance Costs					
3,499	1,166	Interest on financial liabilities	875	977	102	10.4	2,351
255	71	Interest unwind on provisions and other interest	32	32	-	-	193
3,754	1,237	Total finance costs	907	1,009	102	10.1	2,544
		NOTE 6: Insurance Expenses					
6,246	1,547	ACC	1,579	1,495	(84)	(5.6)	6,284
614	,	EQC	(9)	50	59	118.0	188
27	, ,	Southern Response	(5)	(5)	-		(15)
16	` ,	Other insurance expenses	6	(3)	(2)	(50.0)	145
_		•				` ′	
6,903	1,486	Total insurance expenses	1,571	1,544	(27)	(1.7)	6,602

#### NOTE 7: Forecast Adjustments

#### Top Down Adjustment

An adjustment to capital and operating expenditure forecasts to reflect the extent to which departments use appropriations (upper spending limits) rather than their best estimates when preparing their forecasts. As appropriations apply to the core Crown only, no adjustment is required to SOE or Crown entity forecasts.

#### Forecast for new operating and new capital spending

Forecast new capital spending is an amount provided in the forecast to represent the balance sheet impact of capital initiatives expected to be introduced over the forecast period.

Forecast new operating spending and forecast new capital spending includes unallocated contingencies. Unallocated contingencies represent expenses or capital spending from Budget 2020 and previous Budgets that has yet to be allocated to appropriations for departments.

As at 30 June	As at 31 Oct		Curr	ent Year Actu	ıal vs Forecas	st	Annual PREFU	
2020	2019		Actual	Forecast	Varian	ce	Forecast	
\$m	\$m		\$m	\$m	\$m	%	\$m	
		NOTE 8: Net Gains and Losses on Non-Financial Instruments						
(5,974)	(2.281)	By type Actuarial gains/(losses) on ACC liability	(3,324)	_	(3.324)			
(3,974) (1,097)		Gains/(losses) on the Emissions Trading Scheme	(358)	-	(358)	_	_	
(301)	, ,	Other	(83)	(26)	(57)	(219.2)	(83	
(001)	(00)	Net gains/(losses) on non-financial	(00)	(20)	(01)	(213.2)	(00)	
(7,372)	(2,593)	instruments	(3,765)	(26)	(3,739)	-	(83	
		NOTE 9: Financial Assets and Sovereign						
		Receivables						
21,927	19,300	Cash and cash equivalents	15,903	22,124	(6,221)	(28.1)	22,480	
14,290		Tax receivables	14,257	14,617	(360)	(2.5)	15,421	
10,453	8,929	Other receivables	13,176	7,961	5,215 <sup>°</sup>	65.5	9,538	
10,395	10,586	Student loans	10,229	10,281	(52)	(0.5)	10,442	
22,189	20,928	Kiwibank mortgages	23,152	21,962	1,190	5.4	21,518	
5,443	4,384	Long-term deposits	4,686	4,512	174	3.9	4,893	
2,538	2,457	IMF financial assets	2,565	2,538	27	1.1	2,538	
5,045	2,496	Other advances	5,980	5,695	285	5.0	5,886	
33,791	41,337	Share investments	36,947	34,821	2,126	6.1	36,726	
4,220	3,847	Investments in controlled enterprises	4,248	4,447	(199)	(4.5)	5,231	
7,166	4,530	Derivatives in gain	5,253	5,578	(325)	(5.8)	4,956	
45,858	35,838	Other marketable securities	42,818	67,590	(24,772)	(36.7)	57,387	
183,315	168,290	Total financial assets and sovereign receivables	179,214	202,126	(22,912)	(11.3)	197,016	
		Financial Assets by Entity						
35,474	22,429	The Treasury	51,310	43,412	7,898	18.2	34,624	
37,759		Reserve Bank of New Zealand	37,629	73,846	(36,217)	(49.0)	95,165	
48,323	46,888	NZ Superannuation Fund	49,041	49,832	(791)	(1.6)	52,731	
28,781	31,438	Other core Crown	30,405	22,933	7,472	32.6	27,724	
(30,068)	(9,743)	Intra-segment eliminations	(55,026)	(48,235)	(6,791)	(14.1)	(75,805	
120,269	110,990	Total core Crown segment	113,359	141,788	(28,429)	(20.1)	134,439	
51,135	48,853		52,196	49,560	2,636	5.3	50,751	
808		EQC	821	705	116	16.5	533	
15,899	10,672	Other Crown entities	14,077	12,205	1,872	15.3	12,018	
(4,603)	(2,589)	Intra-segment eliminations	(3,249)	(3,814)	565	14.8	(2,549)	
63,239	57,782	Total Crown entities segment	63,845	58,656	5,189	8.8	60,753	
30,005	28,663	Total State-owned Enterprises segment	30,821	30,290	531	1.8	28,571	
(30,198)	(29,145)	Inter-segment eliminations	(28,811)	(28,608)	(203)	(0.7)	(26,747)	
(00,.00)								

As at 30 June	As at 31 Oct		Curr	ent Year Actu	al vs Forecas	t	Annua PREFU
2020	2019		Actual	Forecast	Variand	e	Forecas
\$m	\$m		\$m	\$m	\$m	%	\$n
		NOTE 10: Property, Plant and Equipment					
		Net Carrying Value <sup>2</sup>					
57,835	55,178	By class of asset:	57,839	57,929	(90)	(0.2)	58,203
45,054		Buildings	46,014	47,694	(1,680)	(3.5)	48,682
39,410	,	State highways	39,889	40,028	(1,000)	(0.3)	41,305
17,091		Electricity generation assets	17,016	17,031	(159)	(0.3)	16,756
4,291		Electricity distribution network (cost)	4,265	4.621	(356)	(7.7)	4,351
3,339		Specialist military equipment	3,375	3,445	(70)	(2.0)	3,929
3,025		Specified cultural and heritage assets	2,990	3,171	(181)	(5.7)	3,855
3,794		Aircraft (excl military)	3,834	3,431	403	(5.7) 11.7	2,992
6,872		Rail network	6,923	7,068	(145)	(2.1)	7,037
5,791		Other plant and equipment (cost)	6,048	5,179	869	(2.1) 16.8	6,494
186,502		Total net carrying value	188,193	189,597	(1,404)	(0.7)	193,604
,			,	,	(, ,	. ,	,
19,910	10 000	Land breakdown by usage	19,956	19,960	(4)	_	20,202
14,724		Housing stock	14,715	14,724	٠,		14,341
6,741		State highway corridor land Conservation estate	6,716	6,735	(9) (19)	(0.1) (0.3)	6,736
3,779	,	Rail network corridor land	3,779	3,781	(2)	(0.3)	3,810
6,055	-,	Schools	6,032	6,074	(42)	(0.1)	6,096
1,146	-,	Commercial (SOE) excluding rail	1,174	1,105	69	6.2	1,176
5,480	5,232	` ,	5,467	5,550	(83)	(1.5)	5,842
57,835		Total land	57,839	57,929	(90)	(0.2)	58,203
		Cohodula of Marramonta	,	,	. ,	. ,	,
		Schedule of Movements Cost or Valuation					
192,808	103 214	Opening balance	205,689	205,723	(34)		205,723
	,	Additions	3,665	,	. ,	(26.0)	,
9,568	,		*	5,011	(1,346)	(26.9)	13,366
(1,202)	, ,	Disposals	(184)	(103)	(81)	(78.6)	(614
2,477		Net revaluations	2	-	2	-	-
2,038 <b>205,689</b>		Other <sup>3</sup>	(27)	6	(33)	- (0.7)	(55)
205,689	195,900	Total cost or valuation	209,145	210,637	(1,492)	(0.7)	218,420
.=		Accumulated Depreciation & Impairment				441	
15,189	,	Opening balance	19,187	19,291	(104)	(1)	19,291
(686)	` ,	Eliminated on disposal	(80)	(13)	(67)	-	(154)
(2,086)	2	Eliminated on revaluation	-	-	-	-	-
1,193	-	Impairment losses charged to operating balance	-	-	-	-	-
5,294	,	Depreciation expense and impairment losses	1,843	1,750	93	5.3	5,650
283	1	Other <sup>3</sup>	2	12	(10)	(83.3)	29
19,187	16,822	Total accumulated depreciation & impairment	20,952	21,040	(88)	(0.4)	24,816
186,502	470.070	Total property, plant and equipment	188,193	189,597	(1,404)	(0.7)	193,604

<sup>2.</sup> Using a revaluation methodology unless otherwise stated.

<sup>3.</sup> The 30 June 2020 balances include the opening balances of the newly created New Zealand Institute of Skills and Technology. These were previously recorded recorded within equity accounted investments in the Statement of Financial Position as part of the tertiary education institutions (TEIs).

As at 30 June	As at 31 Oct		Curr	ent Year Actu	al vs Foreca	st	Annual PREFU
2020 \$m	2019 \$m		Actual \$m	Forecast \$m	Varian \$m	ce %	Forecast \$m
		NOTE 11: Payables					
11,928 5,043		Accounts payable Taxes repayable	10,108 4,369	10,043 4,438	(65) 69	(0.6) 1.6	10,795 4,986
16,971		Total payables	14,477	14,481	4	-	15,781
		NOTE 12: Insurance Liabilities					
64,946	58.288	ACC liability <sup>4</sup>	67,624	64,252	(3,372)	(5.2)	67,230
1,528		EQC property damage liability	1,372	1,322	(50)	(3.8)	1,044
168	-	Southern Response	94	94	-	- (4.4.4)	94
48		Other insurance liabilities Inter-segment eliminations	49	44	(5)	(11.4)	175
66,690		Total insurance liabilities	69,139	65,712	(3,427)	(5.2)	68,543
		NOTE 13: Provisions					
5,535	4,434	Provision for employee entitlements	5,640	5,892	252	4.3	5,786
3,483	-	Veterans Disability Entitlements	3,463	3,460	(3)	(0.1)	3,428
3,804	2,934	Provision for ETS Credits <sup>5</sup>	3,956	3,594	(362)	(10.1)	3,514
857	857	Provision for National Provident Fund guarantee	826	836	10	1.2	796
2,805	1,946	Other provisions	2,667	2,586	(81)	(3.1)	2,791
16,484	10,171	Total provisions	16,552	16,368	(184)	(1.1)	16,315
		NOTE 14: Changes in Net Worth					
3,154	34 640	Taxpayers' funds	(5,620)	(7,735)	2,115	27.3	(32,170)
112,334		Property, plant and equipment revaluation reserve	112,131	112,240	(109)	(0.1)	112,181
(3,886)		Defined benefit retirement plan revaluation reserve	(4,709)	(3,820)	(889)	(23.3)	(3,687)
(1,095)	-	Veterans' disability entitlements reserve	(1,095)	(1,095)	-	-	(1,095)
5,623		Net worth attributable to minority interests	5,451	5,451	-	-	5,398
(187)	` '	Other reserves	(234)	(79)	(155)	(196.2)	(191)
115,943	143,878	Total net worth	105,924	104,962	962	0.9	80,436
33,966	35,893	Opening taxpayers funds	3,154	3,082	72	2.3	3,082
(30,040)	,	Operating balance excluding minority interests	(8,780)	(10,689)	1,909	17.9	(35,260)
(772)		Transfers from/(to) other reserves	6	(128)	134	104.7	8
3,154	34,640	Closing taxpayers funds	(5,620)	(7,735)	2,115	27.3	(32,170)
		Opening property, plant and equipment					
106,495	106,502	revaluation reserve	112,334	112,192	142	0.1	112,192
5,233	, ,	Net revaluations	(202)	-	(202)	(400.4)	- (44)
606	(53)	Transfers from/(to) other reserves Closing property, plant and equipment revaluation	(1)	48	(49)	(102.1)	(11)
112,334	106,433	reserve	112,131	112,240	(109)	(0.1)	112,181
		Opening net worth attributable to					
6,390	6,567	minority interests	5,623	5,623	-	-	5,623
(767)		Net movements	(172)	(172)	-	-	(225)
5,623	6,236	Closing net worth attributable to minority interests	5,451	5,451	-	-	5,398
(113)		Opening other reserves	(187)	(187)	-	-	(187)
(74)		Net movements	(47)	108	(155)	(143.5)	(4)
(187)	(95)	Closing other reserves	(234)	(79)	(155)	(196.2)	(191)

The most recent ACC valuation was as at 30 June 2020, updated monthly for changes to discount rates.
 Further information on the ETS, can be found on the Ministry for the Environment's climate change website http://www.climatechange.govt.nz

Year to 30 June 2020	4 months to 31 Oct 2019		Current Year Actual vs Forecast						
2020 Actual	Actual		lote	Actual	Forecast	Varian	ce	PREFU Forecast	
\$m	\$m	_		\$m	\$m	\$m	%	\$m	
		NOTE 15: OBEGAL reconciliation							
		Operating Balance Calculation							
116,003	38,878	Total revenue		39,865	36,396	3,469	9.5	112,974	
138,916	39,807	Less Total expenses		43,593	44,940	(1,347)	(3.0)	144,533	
(8,722)	(439)	Total gains/(losses)		(4,723)	(1,844)	(2,879)	(156.1)	(2,782)	
402	(128)	Minority interests share of operating balance		(61)	(37)	(24)	(64.9)	(139)	
1,193	24	Net surplus from associates and joint ventures		(268)	(264)	(4)	(1.5)	(780)	
(30,040)	(1,472)	Operating balance		(8,780)	(10,689)	1,909	18	(35,260)	
		OBEGAL Reconciliation to Operating							
(30,040)	(1,472)	Operating balance		(8,780)	(10,689)	1,909	18	(35,260)	
		Less:							
(3,258)	-	Net gains/(losses) on large scale asset purchases		(3,170)	(2,529)	(641)	(25.3)	(6,095)	
1,908	2,154	Net gains/(losses) on financial instruments		2,212	711	1,501	211.1	3,396	
(7,372)	(2,593)	Net gains/(losses) on non-financial instruments		(3,765)	(26)	(3,739)	-	(83)	
546	22	Minority interests share of total gains/(losses)		29	(3)	32	-	(3)	
1,193	24	Net surplus from associates and joint ventures		(268)	(264)	(4)	(2)	(780)	
(23,057)	(1,079)	OBEGAL		(3,818)	(8,578)	4,760	55	(31,695)	

Year to 30 June 2020	4 months to 31 Oct 2019		<b>Current Year Actual vs Forecast</b>				Annual PREFU
			Actual	Forecast	Variance		Forecast
\$m	\$m	<u>-</u>	\$m	\$m	\$m	%	\$m
		NOTE 16: Core Crown Residual Cash					
04.040	00.450	Core Crown Cash Flows from Operations	00.004	00 505	2.046	40.0	02.240
84,310	,	Tax receipts	29,831 272	26,585 257	3,246 15	12.2 5.8	83,318 1,136
1,226 428		Other sovereign receipts Interest receipts	60	90	(30)	(33.3)	250
3,243		Sale of goods & services and other receipts	1,036	1,011	25	2.5	3,118
(43,916)		Transfer payments and subsidies	(14,061)	(15,744)	1.683	10.7	(39,257
(56,583)	, ,	Personnel and operating costs	(21,854)	(22,400)	546	2.4	(68,076
(3,016)	, , ,	Interest payments	(948)	(997)	49	4.9	(2,904
-	, ,	Forecast for future new operating spending	-	-	-	-	(10,057
-		Top-down expense adjustment	_	1,225	(1,225)	(100.0)	3,500
(14,308)	(1,371)	Net core Crown operating cash flows	(5,664)	(9,973)	4,309	43.2	(28,972
(2,955)	(833)	Net purchase of physical assets	(981)	(1,173)	192	16.4	(3,367
(1,798)	187	Net increase in advances	(540)	(846)	306	36.2	(1,327
(3,171)	, ,	Net purchase of investments	(2,004)	(1,862)	(142)	(7.6)	(4,322
(1,460)	, ,	Contributions to NZS Fund	(707)	(707)	-	-	(2,120
-		Forecast for future new capital spending	-	-	-	- (400.0)	(2,663
(9,384)		Top-down capital adjustment  Net core Crown capital cash flows	(4.222)	630	(630)	(100.0)	1,800
.,,			(4,232)	(3,958)	(274)	(6.9)	(11,999
(23,692)	(3,459)	Residual cash surplus / (deficit)	(9,896)	(13,931)	4,035	29.0	(40,971
		The residual cash surplus / (deficit) is funded or invested by the Treasury as follows:  Debt Programme Cash Flows					
		Market:					
31,951	5,244	Issue of government bonds	24,615	24,507	108	0.4	55,011
(5,380)	-	Repayment of government bonds	-	-	-	-	(11,059
8,415	(985)	Net issue/(repayment) of short-term borrowing <sup>o</sup>	(2,706)	(3,224)	519	16.1	(2,666
34,986	4,259	Total market debt cash flows	21,909	21,283	627	2.9	41,286
		Non market:					
-	-	Issue of government bonds	-	-	-	-	-
-	-	Repayment of government bonds	-	-	-	-	-
-	-	Net issue/(repayment) of short-term borrowing	-	-	-	-	-
-	-	Total non-market debt cash flows	-	-	-	-	-
34,986	4,259	Total debt programme cash flows	21,909	21,283	627	2.9	41,286
15,928	(2,210)	Other Borrowing Cash Flows Net (repayment)/issue of other New Zealand dollar borrowing	(3,126)	35,944	(39,070)	(108.7)	69,539
.0,020	(=,=:0)	Net (repayment)/issue of foreign currency	(0, 120)	00,0	(00,0.0)	(100.1)	00,000
1,121	1,409	borrowing	1,524	(1,700)	3,223	189.6	(3,701
17,049	(801)	Total other borrowing cash flows	(1,602)	34,244	(35,847)	80.9	65,838
		Investing Cash Flows					
		Other net sale/(purchase) of marketable					
(33,884)	(3,019)		6,811	(41,668)	48,479	116.3	(66,173
, ,	285	Issues of circulating currency	175	(1)	176	-	(4
1,209			(47 207)	73	(17,470)	_	24
1,209 4,332		Decrease/(increase) in cash	(17,397)				
1,209		Decrease/(increase) in cash  Total investing cash flows	(10,411)	(41,596)	31,185	75.0	(66,153

<sup>6.</sup> Short-term borrowing consists of Treasury Bills and Euro-Commercial Paper (ECP).