

6

Core Crown Expense Tables

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Social security and welfare	21,185	22,005	22,028	22,741	23,281	23,842	24,639	25,161	25,928	26,855
GSF pension expenses	328	305	192	278	282	359	355	318	305	294
Health	13,128	13,753	14,160	14,498	14,898	15,075	15,581	15,621	15,673	15,743
Education	11,724	11,650	11,654	12,504	12,300	13,021	13,134	13,211	13,255	13,249
Core government services	2,974	5,563	5,428	4,294	4,502	4,401	4,811	4,598	4,630	4,660
Law and order	3,191	3,382	3,403	3,456	3,501	3,606	3,622	3,576	3,572	3,572
Defence	1,814	1,809	1,736	1,804	1,811	1,927	2,087	2,118	2,108	2,108
Transport and communications	2,345	2,281	2,232	2,255	2,237	2,328	2,214	2,259	2,320	2,361
Economic and industrial services	2,806	2,542	2,073	1,978	2,058	2,268	2,262	2,178	2,242	2,188
Heritage, culture and recreation	630	741	863	804	842	779	808	784	769	754
Primary services	507	706	648	659	676	735	742	660	647	670
Housing and community development	339	943	(46)	283	347	357	582	497	477	472
Environmental protection	651	1,225	769	530	533	678	605	571	573	577
Other	80	479	425	603	579	285	537	595	595	591
Finance costs	2,311	3,066	3,511	3,619	3,620	3,977	3,676	4,080	4,217	4,254
Forecast for future new spending ¹	..	..	..	..	..	7	305	1,403	3,965	5,526
Top-down expense adjustment	..	..	..	..	..	(555)	(1,025)	(520)	(445)	(430)
Core Crown expenses	64,013	70,450	69,076	70,306	71,467	73,090	74,935	77,110	80,831	83,444

1. The classifications of the functions of the Government reflect current approved baselines. Forecast new operating spending is shown as a separate line item in the above analysis and will be allocated to functions of the Government once decisions are made in future Budgets.

Source: The Treasury

Table 6.1 – Social security and welfare expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Welfare benefits (see below)	18,961	19,781	20,375	20,789	21,187	21,699	22,492	23,263	24,069	25,034
Social rehabilitation and compensation	331	119	81	107	173	142	151	157	163	176
Departmental expenses	1,130	1,127	1,122	1,168	1,204	1,340	1,370	1,270	1,258	1,257
Child support impairment	371	281	72	282	255	222	353	204	171	123
Other non-departmental expenses ¹	392	697	378	395	462	439	273	267	267	265
Social security and welfare expenses	21,185	22,005	22,028	22,741	23,281	23,842	24,639	25,161	25,928	26,855

1. Other non-departmental expenses and other expenses include costs associated with the Canterbury earthquakes.

Source: The Treasury

Table 6.2 – Welfare benefit expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
New Zealand Superannuation	8,290	8,830	9,584	10,235	10,913	11,589	12,256	12,861	13,571	14,383
Jobseeker Support and Emergency Benefit	..	..	..	..	1,691	1,686	1,616	1,574	1,531	1,519
Supported living payment	..	..	..	..	1,422	1,512	1,519	1,530	1,536	1,564
Sole parent support	..	..	..	..	1,222	1,186	1,187	1,242	1,218	1,224
Domestic Purposes Benefit	1,693	1,757	1,811	1,738	63	..	..	..	..	..
Invalid's Benefit	1,303	1,306	1,325	1,330	52	..	..	..	..	..
Sickness Benefit	710	743	775	782	29	..	..	..	..	..
Unemployment Benefit	930	943	883	812	29	..	..	..	..	..
Family Tax Credit	2,159	2,130	2,071	2,018	1,965	1,857	1,837	1,835	1,916	1,983
Other working for families tax credits	629	616	599	575	567	550	577	655	648	639
Accommodation Assistance	1,154	1,197	1,195	1,177	1,146	1,128	1,137	1,151	1,169	1,174
Income-Related Rents	522	553	580	611	660	718	774	818	872	927
Disability Assistance	411	409	401	384	379	377	379	378	379	380
Benefits paid in Australia	45	40	37	22	19	15	40	..	..	..
Paid Parental Leave	154	154	158	165	165	184	233	254	265	274
Childcare Assistance	178	188	188	186	186	184	193	226	227	230
Veterans Support Entitlement ²	137	135	128	123	119	116	111	102	98	94
Veteran's Pension	179	178	177	171	165	178	193	189	181	173
Other benefits	467	602	463	460	395	419	440	448	458	470
Benefit expenses	18,961	19,781	20,375	20,789	21,187	21,699	22,492	23,263	24,069	25,034

Source: The Treasury

Beneficiary numbers (Thousands)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
New Zealand Superannuation	540	561	585	612	640	665	691	717	743	768
Jobseeker Support and Emergency Benefit ¹	..	..	..	..	138	133	126	121	117	113
Supported living payment ¹	..	..	..	..	96	98	98	98	98	98
Sole parent support ¹	..	..	..	..	78	72	70	68	67	65
Domestic Purposes Benefit ¹	110	114	114	109	..	..	..	..	..	..
Invalid's Benefit ¹	88	88	87	87	..	..	..	..	..	..
Sickness Benefit ¹	58	60	60	60	..	..	..	..	..	..
Unemployment Benefit ¹	78	80	73	67	..	..	..	..	..	..
Accommodation Assistance	312	320	311	305	297	292	292	293	296	295

Source: Ministry of Social Development

- From July 2013, changes to the benefit system and existing benefit categories took place. Three new categories of benefit; Supported living payment, Sole parent support and Jobseeker support; have replaced the following existing categories: Domestic Purposes Benefit, Invalid's Benefit, Unemployment Benefit, Sickness Benefit and Widow's Benefit. Owing to the changes, there is no historical data for the new benefit categories and no forecast data for the previous categories beyond July 2013.
- From 2015, War Disablement Pensions have been renamed Veterans Support Entitlements.

Table 6.3 – Health expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
Departmental outputs	211	199	186	171	183	188	187	186	185	185
Health services purchasing (see below)	12,077	12,530	13,018	13,348	13,648	13,939	14,351	14,304	14,271	14,254
Other non-departmental outputs	106	120	119	234	330	326	322	326	340	356
Health payments to ACC	691	849	744	715	694	589	694	774	848	919
Other expenses	43	55	93	30	43	33	27	31	29	29
Health expenses	13,128	13,753	14,160	14,498	14,898	15,075	15,581	15,621	15,673	15,743

Source: The Treasury

Table 6.4 – Health services purchasing

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
Payments to District Health Boards	10,670	11,133	11,542	11,946	12,165	12,432	12,766	12,771	12,752	12,738
National disability support services	930	971	1,029	1,028	1,087	1,109	1,158	1,159	1,153	1,153
Public health services purchasing	477	426	447	374	396	398	427	374	366	363
Health services purchasing	12,077	12,530	13,018	13,348	13,648	13,939	14,351	14,304	14,271	14,254

Source: The Treasury

Table 6.5 – Education expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education	1,184	1,340	1,355	1,436	1,545	1,628	1,681	1,710	1,732	1,757
Primary and secondary schools (see below)	5,157	5,354	5,443	5,590	5,550	5,848	6,010	6,034	6,039	5,999
Tertiary funding (see below)	4,465	3,991	3,795	4,370	4,027	4,295	4,250	4,285	4,302	4,319
Departmental expenses	898	923	988	1,039	1,107	1,141	1,114	1,110	1,109	1,107
Other education expenses	20	42	73	69	71	109	79	72	73	67
Education expenses	11,724	11,650	11,654	12,504	12,300	13,021	13,134	13,211	13,255	13,249

Source: The Treasury

Number of places provided ¹	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education	152,877	159,997	166,434	174,782	183,843	191,229	195,570	197,954	200,674	203,769

1. Full-time equivalent based on 1,000 funded child hours per calendar year. Note that historical place numbers have been revised so may differ from previous published *Economic and Fiscal Update* numbers.

Source: Ministry of Education

Table 6.6 – Primary and secondary schools

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary	2,622	2,731	2,771	2,845	2,812	2,974	3,078	3,100	3,104	3,091
Secondary	1,972	2,051	2,085	2,148	2,146	2,241	2,287	2,290	2,286	2,268
School transport	160	163	172	175	177	187	187	190	197	192
Special needs support	297	310	323	332	322	340	352	354	355	350
Professional development	95	90	85	84	87	100	100	94	91	92
Schooling improvement	11	9	7	6	6	6	6	6	6	6
Primary and secondary education expenses	5,157	5,354	5,443	5,590	5,550	5,848	6,010	6,034	6,039	5,999

Source: The Treasury

Number of places provided ¹	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary	489,904	489,275	489,799	493,025	497,765	505,162	510,705	513,881	516,227	516,286
Secondary	275,343	274,518	271,078	267,627	266,734	269,874	267,814	267,892	266,563	267,115

1. These are snapshots based as at 1 July for primary year levels (years 1 to 8) and 1 March for secondary year levels (years 9 to 13). These numbers exclude special school rolls, health camps, hospital schools and home schooling (prior published tables included special school rolls). These estimates include a new entrant adjustment to make provision for the number of new entrants likely to be enrolled between 1 March and 10 October. Actual numbers have been restated to include this adjustment so may differ from previous published *Economic and Fiscal Update* numbers.

Source: Ministry of Education

Table 6.7 – Tertiary funding

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Tuition	2,398	2,354	2,306	2,322	2,383	2,423	2,474	2,481	2,472	2,472
Other tertiary funding	489	429	430	432	463	493	501	504	502	502
Student allowances	570	620	644	596	539	520	529	548	560	558
Student loans	1,008	588	415	1,020	642	859	746	752	768	787
Tertiary education expenses	4,465	3,991	3,795	4,370	4,027	4,295	4,250	4,285	4,302	4,319

Source: The Treasury

Number of places provided ¹	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Actual delivered and estimated funded places	250,440	240,529	245,784	240,472	237,898	238,729	237,929	236,629	236,529	236,929

1. Tertiary places are the number of equivalent full time (EFT) students in: student achievement component; adult and community education; and youth guarantee programmes. Note that historical place numbers have been revised so may differ from previous published *Economic and Fiscal Update* numbers. Place numbers are based on calendar years rather than fiscal years.

Source: Ministry of Education

Table 6.8 – Core government service expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
Official development assistance	435	495	510	437	533	531	542	573	586	586
Indemnity and guarantee expenses	7	319	59	27	29	38	36	36	36	36
Departmental expenses	1,324	1,492	1,518	1,576	1,635	1,743	1,831	1,689	1,730	1,693
Non-departmental expenses ¹	236	471	524	330	689	507	507	574	602	599
Tax receivable write-down and impairments	590	1,010	1,003	925	1,069	887	1,179	1,232	1,275	1,326
Science expenses	191	174	116	115	118	121	120	112	113	128
Other expenses ¹	191	1,602	1,698	884	429	574	596	382	288	292
Core government service expenses	2,974	5,563	5,428	4,294	4,502	4,401	4,811	4,598	4,630	4,660

1. Non-departmental expenses and other expenses include costs associated with the Canterbury earthquakes.

Source: The Treasury

Table 6.9 – Law and order expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
Police	1,349	1,393	1,394	1,408	1,416	1,460	1,454	1,450	1,442	1,442
Ministry of Justice	372	397	440	466	471	461	473	450	444	444
Department of Corrections	903	956	988	972	1,001	1,029	1,038	1,022	1,021	1,021
NZ Customs Service ¹	13	120	126	140	150	163	160	163	164	165
Other departments	102	237	103	98	86	87	94	89	91	91
Department expenses	2,739	3,103	3,051	3,084	3,124	3,200	3,219	3,174	3,162	3,163
Non-departmental outputs	399	261	315	317	327	350	342	333	339	334
Other expenses	53	18	37	55	50	56	61	69	71	75
Law and order expenses	3,191	3,382	3,403	3,456	3,501	3,606	3,622	3,576	3,572	3,572

1. Prior to 2010/11 the majority of NZ Customs Service expenses were classified as core government services.

Source: The Treasury

Table 6.10 – Defence expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
NZDF core expenses	1,747	1,736	1,678	1,747	1,768	1,863	2,011	2,041	2,029	2,029
Other expenses	67	73	58	57	43	64	76	77	79	79
Defence expenses	1,814	1,809	1,736	1,804	1,811	1,927	2,087	2,118	2,108	2,108

Source: The Treasury

Table 6.11 – Transport and communication expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
New Zealand Transport Agency	1,778	1,696	1,744	1,819	1,880	2,024	2,006	2,053	2,103	2,157
Departmental outputs	63	65	60	40	45	46	50	48	48	47
Other non-departmental expenses	58	105	62	213	227	110	101	116	128	131
Rail funding	418	386	305	153	56	93	3	3	3	3
Other expenses	28	29	61	30	29	55	54	39	38	23
Transport and communication expenses	2,345	2,281	2,232	2,255	2,237	2,328	2,214	2,259	2,320	2,361

Source: The Treasury

Table 6.12 – Economic and industrial services expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental outputs	382	420	346	350	372	400	383	367	366	367
Employment initiatives ¹	220	214	206	192	141	79	4	4	4	4
Non-departmental outputs	894	689	614	618	660	765	929	864	871	816
KiwiSaver (includes housing deposit subsidy)	1,024	1,045	698	740	828	919	798	851	908	951
Other expenses	286	174	209	78	57	105	148	92	93	50
Economic and industrial services expenses	2,806	2,542	2,073	1,978	2,058	2,268	2,262	2,178	2,242	2,188

1. From 2016 some of the employment initiatives spending has ceased with spending reclassified to other non-departmental expenses in housing and community development (refer table below).

Source: The Treasury

Table 6.13 – Heritage, culture and recreation expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental outputs	115	133	172	270	286	280	272	271	263	261
Non-departmental outputs	405	455	444	442	471	465	465	464	464	464
Other expenses	110	153	247	92	85	34	71	49	42	29
Heritage, culture and recreation expenses	630	741	863	804	842	779	808	784	769	754

Source: The Treasury

Table 6.14 – Primary service expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental expenses	352	354	348	347	365	379	434	415	409	408
Non-departmental outputs	123	142	134	137	135	110	77	47	61	68
Biological research ¹	..	167	102	105	92	95	92	89	84	95
Other expenses	32	43	64	70	84	151	139	109	93	99
Primary service expenses	507	706	648	659	676	735	742	660	647	670

1. Prior to 2011, biological research was classified as an economic and industrial services expense.

Source: The Treasury

Table 6.15 – Housing and community development expenses

(\$millions)	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Financial assistance package ¹	..	567	(407)	(60)	..	..	..	..	..	..
Housing subsidies	30	31	22	5	5	6	6	6	6	6
Departmental outputs	140	136	98	89	100	120	176	166	157	156
Other non-departmental expenses ²	122	105	113	117	138	136	322	298	287	283
Warm up New Zealand	33	67	84	76	49	36	24	..	..	..
Other expenses	14	37	44	56	55	59	54	27	27	27
Housing and community development expenses	339	943	(46)	283	347	357	582	497	477	472

1. Financial assistance package for 2012 and 2013 actual includes the impact of a revised estimate of the weathertight homes financial assistance package provision.
 2. From 2016, other non-departmental expenses includes new spending on community participation services with previous spending reallocated from employment initiatives (refer above table).

Source: The Treasury

Table 6.16 – Environmental protection expenses

(\$millions)	2010 Actual	2011 Actual	2012 Actual	2013 Actual	2014 Actual	2015 Forecast	2016 Forecast	2017 Forecast	2018 Forecast	2019 Forecast
Emissions Trading Scheme	80	838	334	55	46	114	102	104	109	110
Departmental outputs	300	301	342	335	362	364	366	355	358	363
Non-departmental outputs	231	26	46	88	48	16	70	51	47	45
Other expenses	40	60	47	52	77	184	67	61	59	59
Environmental protection expenses	651	1,225	769	530	533	678	605	571	573	577

Source: The Treasury