

Vote Social Development

MINISTER(S) RESPONSIBLE FOR APPROPRIATIONS: Minister for Disability Issues (M23), Minister of Health (M36), Minister of Revenue (M57), Minister for Social Development (M63), Minister of State Services (M66), Minister of Youth Affairs (M77)

ADMINISTERING DEPARTMENT: Ministry of Social Development

MINISTER RESPONSIBLE FOR MINISTRY OF SOCIAL DEVELOPMENT: Minister for Social Development

Overview of the Vote

The Minister for Social Development is responsible for the appropriations in the Vote for the 2012/13 financial year covering the following:

- a total of over \$489 million on Child Youth and Family related services including responding to and preventing child abuse and neglect, managing adoptions and youth justice services
- a total of over \$525 million on services to assist people into employment, and to assess and pay the appropriate entitlement of social assistance to beneficiaries, and to protect the integrity of the benefit system, including collection of debt
- a total of nearly \$57 million on specialised services, including services for students, seniors and administration of community services and SuperGold cards
- a total of over \$74 million on social policy advice and leadership and co-ordination services to support and strengthen families, communities and whānau
- a total of nearly \$6 million on planning, correspondence and monitoring
- a total of over \$363 million purchasing services from other organisations, the Children's Commissioner and the Families Commission
- a total of over \$171 million on a series of assistance programmes and debt write-downs
- a total of \$10,243 million on payments of New Zealand Superannuation
- a total of \$4,877 million on payments for the working age benefits - Domestic Purposes, Unemployment, Sickness, Invalid's and Widow's benefits
- a total of \$1,913 million on payments for assistance with expenses related to accommodation, disability, hardship and entering or remaining in the workforce
- a total of \$685 million on payments to assist people to obtain a qualification or youth to continue education/training or obtain work
- a total of \$341 million on other forms of financial assistance such as childcare, care of unsupported children, payments to Australia and special circumstances, and
- a total of \$148 million on advances of benefits and other recoverable payments to assist with hardship.

The Minister for Youth Affairs is responsible for appropriations in the Vote for the 2012/13 financial year covering the following:

- a total of nearly \$3 million for the delivery of services and leadership to improve services for young people
- a total of nearly \$6 million to provide programmes and services to implement the Youth Development Strategy Aotearoa, and
- a total of nearly \$900,000 to provide one-off partial funding to Territorial Authorities to respond to emerging needs of young people.

The Minister of Health is responsible for appropriations in the Vote for the 2012/13 financial year covering the following:

- a total of nearly \$300,000 for administration by committed individuals of the delivery of social sector services for young people in selected locations, and
- a total of over \$1 million to fund delivery of social sector services for young people in selected locations where the delivery is led by a non-governmental organisation.

The Minister of Revenue is responsible for appropriations in the Vote for the 2012/13 financial year covering the following:

- a total of nearly \$16 million for management of student loans, and
- a total of \$1,644 million on payments for student loans.

The Minister for Disability Issues is responsible for an appropriation in the Vote for the 2012/13 financial year covering the following:

- a total of over \$2 million on promoting positive outcomes for disabled people.

Details of these appropriations are set out in Parts 2-6 for Vote Social Development in the *Information Supporting the Estimates of Appropriations*.

Details of Appropriations

Details of Annual and Permanent Appropriations

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
Departmental Output Expenses			
<i>Administration of Trialling New Approaches to Social Sector Change (M36)</i>	-	-	283
This appropriation is limited to the administration by committed individuals of the delivery of social sector services for young people in specified locations.			
<i>Adoption Services (M63)</i>	7,222	7,222	7,142
The management of services, incorporating education, assessment, reporting, counselling, and mediation, to all people who are party to adoption-related matters, past or present.			
<i>Care and Protection Services (M63)</i>	334,247	334,247	345,765
Social work services, both statutory and informal, that protect and assist children and young people who are in need of care and protection.			
<i>Collection of Balances Owed by Former Clients and Non-beneficiaries (M63)</i>	16,235	14,835	14,084
Services to manage the collection of overpayments and recoverable assistance loans from former clients and other balances owed comprising of Student Allowance overpayments, Liable Parent Contributions, and court ordered Maintenance.			
<i>Development and Funding of Community Services (M63)</i>	8,127	8,127	8,227
Management of Government funding of community-based social and welfare services.			
<i>Family and Community Services (M63)</i>	33,475	33,475	35,546
Provision of leadership and co-ordination services to support and strengthen families and whānau; including providing information and advice that assists families, young people and communities and managing preventative social services programmes.			
<i>Income Support and Assistance to Seniors (M63)</i>	37,104	35,854	34,960
This appropriation is limited to paying New Zealand Superannuation and social security entitlements (including administering related international social security agreements) and providing advice to help older people maintain independence and social participation; and administering international social security agreements relating to non-superannuitants; and assessing financial entitlement to residential Care Subsidies.			
<i>Management of Service Cards MCOA (M63)</i>	7,076	7,076	6,681
<i>Administration of Community Services Card</i>	5,655	5,655	5,274
This output class is limited to assessing entitlement, issuing cards, and promoting and distributing information about the Community Services Card.			
<i>Management of SuperGold Card</i>	1,421	1,421	1,407
This output class is limited to management of the SuperGold Card and the Veteran SuperGold Card comprising assessing entitlement for, and issuing cards, distributing information about the Card, enlisting business partners to provide discounts to cardholders, and promoting use of the Card and related discounts.			
<i>Management of Student Loans (M57)</i>	16,367	16,367	15,593
This appropriation is limited to assessing and paying student loans to eligible tertiary students, and as part of managing this support, providing related guidance to students making financial and study decisions.			
<i>Management of Student Support, excluding Student Loans (M63)</i>	16,394	16,094	15,998
This appropriation is limited to managing non-recoverable financial support to students, involving assessing and paying student allowances and other income support to eligible secondary and tertiary students.			

	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
Titles and Scopes of Appropriations by Appropriation Type			
<i>Planning, Correspondence and Monitoring (M63)</i> This appropriation is limited to providing planning, reporting and monitoring, Crown entity and statutory appointment advice (other than policy decision-making advice) and correspondence services to support Ministers to discharge their portfolio responsibilities.	-	-	5,554
<i>Prevention Services (M63)</i> Education and advice services for the prevention of child abuse and neglect, and the promotion of the wellbeing of children, young people and their families.	4,400	4,400	4,045
<i>Promoting Positive Outcomes for Disabled People (M23)</i> This appropriation is limited to providing services to promote and monitor the implementation of the New Zealand Disability Strategy, to monitor and implement the United Nations Convention on the Rights of Persons with Disabilities, and to provide information to Ministers on disability matters.	1,250	1,250	2,160
<i>Services to Protect the Integrity of the Benefit System (M63)</i> Services to minimise errors, fraud and abuse of the benefit system.	36,331	36,331	35,316
<i>Social Policy Advice MCOA (M63)</i>			30,550
<i>Forecast, Modelling, Information Monitoring and Analysis</i> This output class is limited to providing forecast, modelling, information monitoring and analysis used to inform social policy development and to support government decision-making.	-	-	6,450
<i>Longitudinal Studies</i> This output class is limited to providing longitudinal studies to inform social policy development and to support decision-making by Ministers on government social policy matters.	-	-	2,088
<i>Policy Advice</i> This output class is limited to providing advice (including second opinion advice and contributions to policy advice led by other agencies) to support decision-making by Ministers on government social policy matters, including social sector issues.	-	-	18,362
<i>Research and Evaluation</i> This output class is limited to providing research and evaluation to inform the development of social policy advice and to support government decision-making.	-	-	3,650
<i>Tailored Sets of Services to Help People into Work or Achieve Independence (M63)</i> This appropriation is limited to delivering tailored sets of services to individuals to help them into sustainable employment, participate more fully in their community or achieve a greater level of social independence; and the management of related non-departmental output contracts. The composition of each set of services is determined by the individual's needs and selected from a mix of employment readiness training and support, employment placement, social support services, payment of income support and training support benefits, and referrals to other employment or social support providers.	425,994	425,794	421,057
<i>Vocational Skills Training (M63)</i> This appropriation is limited to vocationally based skills training for working-age people through the Training Opportunities Programme.	54,515	54,515	54,635
<i>Youth Development (M77)</i> This appropriation is limited to providing leadership and service delivery to promote the interests of, and improve outcomes for, young people.	-	-	2,974
<i>Youth Justice Services (M63)</i> Social work and other services to manage and resolve offending behaviour by children and young people, by providing assessment, support, programmes, containment and care of young offenders.	133,876	133,376	132,440

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
Departmental Output Expenses - cont'd			
<i>Policy Advice and Support to Ministers MCOA (M63)</i>	37,645	36,395	-
<i>Crown Entity Monitoring</i> This output class is limited to the purchase, appointment and monitoring advice for social development and employment Crown entities, and appointment advice for social development and employment statutory tribunals.	303	303	-
<i>Social Policy Advice</i> This output class is limited to policy advice and servicing support comprising advice on cross-sectoral and long term social policy matters; advice on the design and operation of social development programmes and initiatives; the provision of information to, and discussion fora for, the public and other agencies on social policy issues; and ministerial servicing.	37,342	36,092	-
<i>Property Management Centre of Expertise (M66)</i> This appropriation is limited to the operation of a Property Management Centre of Expertise, to provide guidance, support, and monitoring in respect of property management within the Public Sector.	400	400	-
Total Departmental Output Expenses	1,170,658	1,165,758	1,173,010
Non-Departmental Output Expenses			
<i>Assistance to Disadvantaged Persons (M63)</i> This appropriation is limited to the provision of resources and assistance to disadvantaged and disabled people in the community and comprises: distribution of talking books and articles for the blind; advocacy assistance to people seeking entitlements from government agencies; and supporting and promoting the development of more houses accessible by disabled and older people.	1,450	1,450	1,450
<i>Children's Commissioner (M63)</i> Provision of services from the Children's Commissioner including the discharge of the Commissioner's duties under the Children's Commissioner Act 2003, monitoring and reporting on services delivered under the Children, Young Persons, and Their Families Act, 1989, and the identification of aspects of law, policy and practice that might adversely affect children and the development and proposal of remedies.	2,157	2,157	2,157
<i>Connected Communities (M63)</i> Funding of services that strengthen and support communities and community functioning, and which assist communities to support families in improving their family circumstances.	16,829	16,829	15,079
<i>Counselling and Rehabilitation Services (M63)</i> Purchase of services, including family counselling and other post-crisis interventions that restore the wellbeing of children, young people and families who have suffered harm and abuse or other forms of family breakdown or youth justice issues.	17,813	17,813	17,829
<i>Education and Prevention Services (M63)</i> Purchase of education and prevention programmes and initiatives that aim to provide skills to children, young people and families who are at risk of harm or abuse, which will help them reduce the risk of that abuse or harm.	8,678	8,678	8,706
<i>Families Commission (M63)</i> Provision of services from the Families Commission to promote the wellbeing of a full range of New Zealand families and whānau through undertaking research and evidence gathering to build a transfer of knowledge to policymakers and purchasers and providers of services.	8,124	8,124	7,124
<i>Family Wellbeing Services (M63)</i> Purchase of services that aim to improve the life outcomes for children, young people and families through support and development programmes, and programmes that will prevent any future harm or abuse.	71,909	71,909	78,476

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
<i>Independent Advice on Government Priority Areas MCOA (M63)</i>	520	520	538
<i>Other Advice</i> This output class is limited to the procurement of other advice (including advice on operational matters; advice from expert parties that provide review services not available in-house; advice on matters where a review is necessary but cannot be undertaken due to a conflict of interest; and advice on procurement to ensure value for money) on government priority areas.	260	260	269
<i>Policy Advice</i> This output class is limited to the provision of independent advice (including second opinion advice and contributions to policy advice led by other agencies) to support decision-making by Ministers on government priority areas.	260	260	269
<i>Services for Young People (M77)</i> Provision of programmes and services to enable the implementation of the Youth Development Strategy Aotearoa at a regional and local level.	-	-	5,554
<i>Strengthening Providers and Communities (M63)</i> Purchase of services that contribute to strengthening the capacity and capability of providers to deliver strong and effective social services.	2,382	2,382	2,382
<i>Strong Families (M63)</i> Purchase of services to improve outcomes for families and their members. These services aim to support vulnerable families with a focus on prevention and early intervention.	112,177	112,177	104,874
<i>Student Placement Services (M63)</i> Provision of placement services for students for holiday and term employment.	3,512	3,512	3,512
<i>Trialling New Approaches to Social Sector Change (M36)</i> This appropriation is limited to the delivery of social sector services for young people in specified locations and, in those locations where the delivery is led by non-governmental organisation, to the administration of that delivery.	-	-	1,224
<i>Vocational Services for People with Disabilities (M63)</i> Provision of vocational services for people with disabilities including community participation and employment services.	88,285	88,285	89,042
<i>Youth Development Partnership Fund (M77)</i> Provision of one-off partial funding, to assist Territorial Authorities to respond to the emerging needs and opportunities for young people.	-	-	889
<i>Youth Support Services MCOA (M63)</i>	-	-	32,162
<i>Support for Youth Payment and Young Parent Payment recipients</i> This output class is limited to the provision of support to Youth Payment and Young Parent Payment recipients, and other young people subject to obligations associated with these payments, to help them re-engage in education, training or work-based learning.	-	-	12,742
<i>Support to prevent disengaged young people from coming on to benefit at the age of 18</i> This output class is limited to the provision of support to young people who are not in employment, education or training (NEET) or are at risk of becoming NEET, to help them re-engage in education, training or work-based learning.	-	-	19,420
<i>Youth Transition Services (M63)</i> This appropriation is limited to the provision of transition support, further training, education and employment activities for all school leavers aged 15 to 20 years.	12,657	12,657	-
Total Non-Departmental Output Expenses	346,493	346,493	370,998

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
Benefits and Other Unrequited Expenses			
<i>Accommodation Assistance (M63)</i> This appropriation is limited to the Accommodation Supplement, Special Transfer Allowance, and Away From Home Allowance to persons to cover accommodation costs, paid in accordance with the criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	1,210,752	1,202,759	1,242,983
<i>Benefits Paid in Australia (M63)</i> Reimbursement to the Australian Government for income support assistance provided to New Zealanders eligible under the 1994 Reciprocal Agreement, which was terminated for new entrants on 1 July 2002. From 1 July 2002 the Social Welfare (Reciprocity with Australia) Order 2002 came into force, with payments now reflecting pre-agreed amounts in Australian currency before adjusting for annual inflation.	37,373	37,372	21,986
<i>Childcare Assistance (M63)</i> Provision of assistance for the costs of childcare that meets specific quality guidelines, where parents meet activity and income criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	197,680	189,114	191,081
<i>Disability Assistance (M63)</i> This appropriation is limited to the Disability Allowance to persons with disability costs and the Child Disability Allowance to the caregivers of children with a serious disability, paid in accordance with the criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	403,727	402,592	365,589
<i>Domestic Purposes Benefit (M63)</i> Provision of income support for sole parents, caregivers of sick or infirm people or women alone, whose domestic circumstances exclude them from fully participating in the labour force. Paid in accordance with criteria set out in the Social Security Act 1964.	1,826,355	1,818,271	1,819,655
<i>Employment Related Training Assistance (M63)</i> Provision of assistance with costs of undertaking approved employment related training, which is paid in accordance with the criteria set out in delegated legislation under the Social Security Act 1964.	16,136	16,136	14,268
<i>Family Start/NGO Awards (M63)</i> Payment of course fees for Family Start family/whānau and NGO workers pursuing social work qualifications.	705	705	705
<i>Hardship Assistance (M63)</i> This appropriation is limited to Civil Defence payments, Funeral Grants, Live Organ Donors Assistance, Special Benefit, Special Needs Grants, Temporary Accommodation Assistance and Temporary Additional Support to provide means-tested temporary financial assistance to persons with emergency or essential costs, paid in accordance with the criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	274,623	266,432	282,877
<i>Independent Youth Benefit (M63)</i> Provision of income support for people aged 16 or 17 years who are currently unemployed but actively seeking work, training for work, at school, or sick, injured or disabled, where it is inappropriate for them to obtain financial support from their parents. Paid in accordance with criteria set out in the Social Security Act 1964.	12,714	12,547	1,632
<i>Invalid's Benefit (M63)</i> Provision of means-tested income support for people who are totally blind, or permanently and severely restricted in their capacity for work due to sickness, injury or disability. Paid in accordance with the criteria set out in the Social Security Act 1964.	1,330,793	1,325,765	1,320,559
<i>New Zealand Superannuation (M63)</i> Provision of an income for people who have reached the qualifying age of 65 years and fulfil the residency requirements, as provided for in the New Zealand Superannuation and Retirement Income Act 2001.	9,614,854	9,587,267	10,242,827

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
<i>Orphan's/Unsupported Child's Benefit (M63)</i> Provision of income support for people charged with the responsibility for the care of a child whose parents are dead or cannot be located, or suffer a serious long-term disablement that renders them unable to care for the child, or where there has been a breakdown in the child's family. Paid in accordance with criteria set out in the Social Security Act 1964.	112,250	111,499	114,879
<i>Sickness Benefit (M63)</i> Provision of means-tested income support for people who are not in full-time employment and are limited in their capacity for work, or who are in employment but working at a reduced level, because of sickness, injury, disability or pregnancy. Paid in accordance with the criteria set out in the Social Security Act 1964.	778,214	773,846	781,488
<i>Special Circumstance Assistance (M63)</i> This appropriation is limited to financial assistance to people in special circumstances and comprises the Clothing Allowance, and providing assistance for community costs, domestic violence and witness protection relocation, home help, social rehabilitation assistance, telephone costs paid in accordance with criteria set out in the Social Security Act 1964, and delegated legislation under that Act; and Civilian Amputees Assistance, paid in accordance with criteria set out in the Disabled Persons Community Welfare Act 1975.	14,127	13,233	13,339
<i>Student Allowances (M63)</i> This appropriation is limited to means-tested allowances for students on an approved study programme in accordance with the criteria established by the Student Allowance Regulations 1998; and payment of Student Allowance Transfer Grants to students with dependants in accordance with the criteria established by delegated legislation issued under the Social Security Act 1964.	659,216	649,278	601,582
<i>Study Scholarships and Awards (M63)</i> This appropriation is limited to scholarships and awards to tertiary students awarded in accordance with Cabinet decisions; and Teach NZ Scholarships awarded in accordance with the Education Act 1989.	30,762	30,762	28,137
<i>Transition to Work (M63)</i> Provision of payments to beneficiaries, low income earners, students and ex beneficiaries, who meet certain criteria, to assist in the transition from benefit to employment and the continuation of employment. Criteria are set out in relevant Welfare Programmes and Ministerial Directions pursuant to the Social Security Act 1964.	22,835	22,233	21,921
<i>Unemployment Benefit and Emergency Benefit (M63)</i> Provision of means-tested assistance for people who are not in full-time employment and are available for and seeking full time employment, or engaged in approved activities. Also the provision of assistance to people who are in hardship and unable to earn enough income for themselves (and any dependent family) and cannot receive another benefit. Both forms of assistance are paid in accordance with criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	897,544	887,653	880,592
<i>Widow's Benefit (M63)</i> Provision of means-tested income support for women whose partners have died and who do not yet qualify for New Zealand Superannuation, but meet residency and other requirements. Paid in accordance with criteria set out in the Social Security Act 1964.	76,333	75,923	74,736
<i>Youth Payment and Young Parent Payment (M63)</i> This appropriation is limited to the provision of income support and incentive payments for people aged 16, 17 or 18 years who are currently unemployed but are in or available for full-time education, training or work-based learning and where it is inappropriate for them to obtain financial support from their parents, and 16, 17, 18 and 19 year old parents who are currently unemployed but are in or available for full-time education, training or work-based learning. Paid in accordance with criteria set out in the Social Security Act 1964 and delegated legislation issued under that Act.	-	-	38,272
Total Benefits and Other Unrequited Expenses	17,516,993	17,423,387	18,059,108

Titles and Scopes of Appropriations by Appropriation Type	2011/12		2012/13
	Budgeted \$000	Estimated Actual \$000	Budget \$000
Non-Departmental Other Expenses			
<i>Debt Write-downs (M63)</i> Provision for write-downs of Crown debt administered by the Ministry of Social Development due to debt write offs or debt provisions resulting from the need to value debt in accordance with generally accepted accounting practice.	653,180	653,180	54,748
<i>Employment Assistance (M63)</i> Provision of assistance to help address barriers faced by job seekers so they can become work ready, move into employment and stay in employment for longer periods of time. This employment assistance is governed by the Cabinet and Ministerial Guidelines for Employment and Training Assistance.	111,094	111,094	93,468
<i>Mainstream Supported Employment Programme (M63)</i> This appropriation is limited to salary subsidies, training for participants, supervisors and placement specialists, and funding for other employment support provided by the Mainstream Supported Employment Programme.	3,546	3,546	3,546
<i>Out of School Care Programmes (M63)</i> Provision of assistance to CYF approved OSCAR programmes to assist with the establishment and/or operating costs of OSCAR programmes.	19,153	19,153	18,853
<i>Rena Grounding Employment Support (M63)</i> This appropriation is limited to the provision of assistance to help ensure employees can stay in employment for longer periods of time, where those employees were in paid work immediately prior to the Rena grounding on 5 October 2011, and whose paid work has been adversely affected by the Rena grounding.	360	360	-
Total Non-Departmental Other Expenses	787,333	787,333	170,615
Departmental Capital Expenditure			
<i>Ministry of Social Development - Capital Expenditure PLA (M63)</i> This appropriation is limited to the purchase or development of assets by and for the use of the Ministry of Social Development, as authorised by section 24(1) of the Public Finance Act 1989.	70,639	70,639	72,439
Total Departmental Capital Expenditure	70,639	70,639	72,439
Non-Departmental Capital Expenditure			
<i>Recoverable Assistance (M63)</i> Facility for low-income earners and beneficiaries to access means-tested assistance to enable them to meet essential and immediate needs, or costs in specific circumstances. Criteria are set out in relevant Welfare Programmes and Ministerial Directions pursuant to the Social Security Act 1964.	150,344	148,043	147,985
<i>Student Loans (M57)</i> This appropriation is limited to loans to tertiary students undertaking studies at approved tertiary institutions in accordance with Cabinet decisions.	1,632,443	1,607,443	1,643,644
Total Non-Departmental Capital Expenditure	1,782,787	1,755,486	1,791,629
Total Annual and Permanent Appropriations	21,674,903	21,549,096	21,637,799

Details of Projected Movements in Departmental Net Assets

Ministry of Social Development

Details of Net Asset Schedule	2011/12 Estimated Actual \$000	2012/13 Projected \$000	Explanation of Projected Movements in 2012/13
Opening Balance	300,771	300,771	
Capital Injections	-	-	
Capital Withdrawals	-	(8,000)	Capital repayment to partially fund Welfare Reform
Surplus to be Retained (Deficit Incurred)	-	-	
Other Movements	-	-	
Closing Balance	300,771	292,771	