

VOTE Corrections

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OVERVIEW

Departmental output appropriations sought for Vote Corrections in 1998/99 total \$418.219 million (GST inclusive). This is intended to be spent as follows:

- \$20.676 million (4.9 % of the Vote) on providing information and advice to courts, the Parole Board and District Prison Boards.
- \$51.714 million (12.4% of the Vote) on community-based sentences and orders, which includes case management and sentence compliance services.
- \$242.151 million (57.9% of the Vote) on custodial services and the administration of sentences of imprisonment and corrective training.
- \$57.254 million (13.7% of the Vote) on rehabilitative programmes within prisons and the community. This includes the undertaking of constructive activity by inmates.
- \$33.323 million (8% of the Vote) on custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
- \$5.073 million (1.2% of the Vote) on transporting inmates to and from court and their custody while at court.
- \$3.844 million (0.9% of the Vote) on advice and development of policies relating to: the reduction of re-offending; the effective management of corrective services; and the review, evaluation and development of service standards.
- \$4.184 million (1% of the Vote) on contract management, national systems, inspectorial services and custodial assurance.

The Department will also receive a capital contribution of \$36 million to partially fund the building of extra prison capacity.

The Department does not expect to collect any Crown revenue in 1998/99.

Details of how the appropriations are to be applied appear in Parts B1, C, D and E of this Vote.

Terms and Definitions Used

Breakout escape	<i>Escape from a secured prison area that breaches a physical barrier.</i>
Community-based sentence	<i>A sentence of community service, a sentence of periodic detention, a sentence of supervision, or sentence to a community programme.</i>
Community programme	<i>Where the reasons for the offence are clear, a contract is set up between the offender, probation officer and a principal sponsor.</i>
Community service	<i>A sentence where an offender must work for the community for a stipulated number of unpaid hours.</i>
Corrland	<i>A group within the Department which manages the larger farms and forests owned by the Department.</i>
District Prison Boards	<i>The District Prison Boards, established under Part VI of the Criminal Justice Act 1985, determine the release of offenders on parole when the offender is serving a prison term of more than 12 months but less than seven years. The Boards set conditions of release for offenders who are not eligible for parole upon their final release date.</i>
Economic farm surplus per hectare	<i>The total cash income generated by a farm, with cash adjustments for the difference between opening and closing stock numbers and classes, and less the purchase of replacement stock. From this figure farm operating expenses, less wages of management, are deducted and the net figure is then divided by the effective area of the farm. The economic farm surplus per hectare is the most common and standard measure of a farm's performance and its performance in comparison with those of a similar group of farms in terms of their physical similarity.</i>
Full-time custodial sentence	<i>A sentence of corrective training, a sentence of imprisonment, or a sentence of preventive detention.</i>
Habilitation centre	<i>An approved residential centre which operates programmes for offenders which are designed to identify and address the cause or causes of, or factors contributing to, their offending.</i>
NZPARS	<i>New Zealand Prisoners Aid and Rehabilitation Society (Inc).</i>
Non-return from temporary release	<i>Refers to inmates released temporarily from prison who do not return at the appropriate time and are therefore counted as an escape from custody.</i>
Other escapes	<i>Other escapes are defined as walk-aways and escapes while on escort (other than court related).</i>

Parole	<i>The point of the sentence at which the Parole Board or a District Prison Board may but is not required to release an offender pursuant to section 89 of the Criminal Justice Act 1985. An offender is released on parole from a term of imprisonment with standard conditions, including reporting to a probation officer, and special conditions which focus on rehabilitation.</i>
Parole Board	<i>The Parole Board, established under Part VI of the Criminal Justice Act 1985, determines the release of offenders on parole when the offender is serving an indeterminate sentence of a term of seven years or more. The Board also sets conditions of release for offenders who are not eligible for parole upon their final release from prison.</i>
Pre-sentence report	<i>This includes remand pre-sentence reports, same day reports, oral reports and community programme agreement.</i>
Supervision	<i>An alternative to imprisonment that involves reporting regularly to a probation officer, and may include attendance at an appropriate programme that deals with the cause of the offending.</i>

Footnotes

Note 1	<i>Not applicable as Crown revenue is not appropriated.</i>
Note 2	<i>Appropriations are stated GST inclusive (where applicable).</i>
Note 3	<i>Reports include presentence reparation, community programme agreements, same day and oral information reports.</i>
Note 4	<i>Other drug screening tests are defined as reasonable grounds, voluntary and random testing for temporary release and Identified Drug Users.</i>
Note 5	<i>The Straight Thinking programme will begin in the Community Probation Service part-way through the 1998/99 financial year. The number of offenders budgeted to attend on a full year basis is 1,184.</i>
Note 6	<i>The Straight Thinking Programme will begin in prisons part way through the 1998/99 financial year. The number of inmates budgeted to attend on a full-year basis is 1,306.</i>
Note 7	<i>This measure will be reported on a half-yearly basis.</i>
Note 8	<i>These services include visiting and providing social contact to inmates, information and planning for release or discharge, searching for and collection of inmate's property and referrals to other social service providers.</i>
Note 9	<i>The total cost of this output class includes \$26.441 million (GST inclusive) which is to be spent on the provision of inmate employment.</i>

VOTE Corrections

VOTE MINISTER: MINISTER OF CORRECTIONS

ADMINISTERING DEPARTMENT: DEPARTMENT OF CORRECTIONS

The Minister of Corrections is the Responsible Minister for the Department of Corrections

Part A - Statement of Objectives and Trends

Part A1 - Objectives for Vote Corrections

Government Outcomes

The appropriations within Vote Corrections will make an important contribution to the Government's broad criminal justice outcomes, which are concerned with contributing to safer communities through:

- appropriate compliance with, and administration of, sentences and orders issued by the justice system
- reducing re-offending.

Specific Initiatives to Address Government Outcomes

To pursue these outcomes, the appropriations are intended to fund a range of activities, including:

- addressing the current status of the Department's infrastructure, and particularly the adequacy of physical and electronic security arrangements
- addressing increasing muster levels, through the acquisition of new prison sites and the construction of facilities
- improving offender management, through the introduction of information technology, the objective measurement of the risk of re-offending and criminogenic needs, the targeting of quality specialist treatment programmes to offenders with highest risks and needs and enabling successful re-integration back into the community. Specific initiatives include the progressive introduction of integrated offender management, and the bicultural therapy and cognitive skills programmes
- developing and implementing alternatives to imprisonment, such as an expansion of home detention
- investing in improving the quality and skills of staff.

Links Between Government Outcomes and the Output Classes

The links between the Government's strategic objectives and the classes of outputs being purchased under Vote Corrections are:

Government Outcomes	Output Classes
<p>Contributes to the Government's objectives in the area of community security by effective sentence management in safe, secure and humane conditions and reducing reoffending by:</p> <ul style="list-style-type: none"> • appropriately complying with sentences and orders issued by the justice system • providing integrated and effective offender management • reducing drugs in prison • effectively addressing the underlying causes of criminal re-offending • providing inmate employment • improving the management of the corrections system. 	<p>D1 Information Services</p> <p>D2 Community-Based Sentences and Orders</p> <p>D3 Custodial Sentences</p> <p>D5 Custody of Remand Inmates</p> <p>D6 Escort and Custodial Supervision Services to Courts</p> <p>D3 Custodial Sentences</p> <p>D4 Provision of Rehabilitative Programmes</p> <p>D4 Provision of Rehabilitative Programmes</p> <p>D7 Policy Advice and Development</p> <p>D8 Contract Management Services</p>

There are two Government outcomes that transcend output classes:

- recognising the particular needs of Māori in terms of reducing re-offending
- effectively managing the collection and use of information.

Part A2 - Trends in Vote Corrections

Analysis by Appropriation Type: 1998/99 and 1997/98 Compared

Departmental output classes

There is an increase of \$25.181 million between the 1997/98 GST-inclusive appropriation of \$393.038 million and the 1998/99 GST-inclusive appropriation of \$418.219 million. This increase reflects improving the Department's security systems, funding for new remand centres, and support for initiatives in the areas of home detention, bicultural therapy, and cognitive skills. The Department is also being funded to invest in the quality and skills of staff. It also includes extra funding required to meet increased inmate numbers.

Output Trends: 1995/96 to 1997/98

The Department of Corrections was established on 1 October 1995. Prior to 1 October 1995 the activities of the Department of Corrections were part of the Department of Justice. Comparative figures are therefore only available for nine months of 1995/96 and the 1996/97 and 1997/98 years.

Trends in Vote Corrections - Summary of Appropriations and Crown Revenue

Types of Appropriation	1993/94	1994/95	1995/96	1996/97	1997/98		1998/99 Appropriations to be Used				
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Budget \$000	Estimated Actual \$000	By the Department Administering the Vote		For Non-Departmental Transactions		Total \$000
						Annual \$000	Other \$000	Annual \$000	Other \$000		
Operating Flows											
Classes of Outputs to be Supplied	-	-	262,716	361,330	393,038	393,038	418,219	-	-	-	418,219
Benefits and Other Unrequited Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-
Borrowing Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-
Other Expenses	-	-	6,540	-	-	-	-	-	-	-	-
Capital Flows											
Capital Contributions	-	-	442,501	-	35,000	35,000	36,000	-	-	-	36,000
Purchase or Development of Capital Assets	-	-	-	-	-	-	N/A	N/A	-	-	-
Repayment of Debt	-	-	-	-	-	-	N/A	N/A	-	-	-
Total Appropriations	-	-	711,757	361,330	428,038	428,038	454,219	-	-	-	454,219
Total Crown Revenue and Receipts (see note 1)	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-

The 1995/96 financial levels are for nine months.

Part B - Statement of Appropriations

Part B1 - Details of 1998/99 Appropriations (see note 2)

Appropriations	1997/98				1998/99		Description of 1998/99 Appropriations
	Vote		Estimated Actual		Vote		
	Annual \$000	Other \$000	Annual \$000	Other \$000	Annual \$000	Other \$000	
Departmental Output Classes (Mode B Gross)							
D1 Information Services	20,310	-	20,310	-	20,676	-	Remand pre-sentence, reparation, psychological, community programme agreement, same day, information and board reports to the courts, the Parole Board and District Prison Boards.
D2 Community-Based Sentences and Orders	50,757	-	50,757	-	51,714	-	Managing community-based sentences and orders, including funding to voluntary organisations which assist with this service.
D3 Custodial Sentences	224,308	-	224,308	-	242,151	-	Custodial services and administering sentences of imprisonment and corrective training and purchasing services intended to reduce re-offending.
D4 Provision of Rehabilitative Programmes	54,662	-	54,662	-	57,253	-	Provision and administration of prison and community-based programmes to address underlying causes of re-offending.
D5 Custody of Remand Inmates	29,672	-	29,672	-	33,324	-	Custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
D6 Escort and Custodial Supervision Services to Courts	4,829	-	4,829	-	5,073	-	Transporting inmates to and from court and their custody while at court.

D7 Policy Advice and Development	4,361	-	4,361	-	3,844	-	Advice, and development of policies, relating to the reduction of re-offending; the effective management of corrective services; and the review, evaluation and development of service standards.
D8 Contract Management Services	4,139	-	4,139	-	4,184	-	Management and monitoring of contracts entered into with internal and external providers.
Total Appropriations for Departmental Output Classes (Mode B Gross)	393,038	-	393,038	-	418,219	-	Refer to Part C1 for a full description.
Capital Contributions to the Department							
Capital Investment	35,000	-	35,000	-	36,000	-	In 1997/98 capital contribution from the Crown of \$10 million to fund the Department's information technology strategy and \$25 million to partially fund the building programme for new prisons. In 1998/99 capital contribution from the Crown to partially fund the building programme for new prison facilities and the implementation of improved physical security of Prisons.
Total Appropriations for Capital Contributions to the Department	35,000	-	35,000	-	36,000	-	
Total Appropriations	428,038	-	428,038	-	454,219	-	

Part C - Explanation of Appropriations for Output Classes

Part C1 - Departmental Output Classes

Output Class D1 - Information Services

Description

This class of outputs covers the provision of information as requested by courts, the Parole Board and District Prison Boards to inform their respective decision-making processes. It includes the provision of psychological reports, remand pre-sentence reports, reparation reports, community programme agreements, same day reports, oral information reports and the preparation of home leave reports. Special purpose reports and advice are prepared for other relevant agencies. Also included is the time Probation Officers spend attending Court.

Quantity, quality and timeliness

The Minister of Corrections will expect the following:

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Information and advice to courts</u>		
<i>Quantity</i>		
The projected number of reports to courts ^(see note 3)	41,000 – 43,000	41,000 - 42,000
The projected number of hours of attendance at courts	40,000 – 42,000	40,000 - 42,000
<i>Quality</i>		
The percentage of reports provided to the standards contained in the <i>Community Probation Service Manual</i> :	95%	95%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • reports to specified format and in writing • verification process specified or rationale for the lack of verification • concise, logical and grammatically correct • clear statement of recommendations consistent with the law. <p>The number of written complaints from judges</p> <p><i>Timeliness</i></p> <p>The percentage of reports to courts provided to a timetable set through local service level agreements</p>	<p>40</p> <p>98%</p>	<p>40</p> <p>98%</p>
<p><u>The provision of home leave reports</u></p> <p><i>Quantity</i></p> <p>The number of home leave reports</p> <p><i>Quality</i></p> <p>The percentage of home leave reports provided to the standards contained in the <i>Community Probation Service Manual</i>:</p> <ul style="list-style-type: none"> • reports completed and all questions addressed • concise, logical and grammatically correct. 	<p>2,500 - 2,800</p> <p>98%</p>	<p>2,600 - 2,900</p> <p>98%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Timeliness</i></p> <p>The percentage of home leave reports provided within two weeks of request</p>	98%	98%
<p><u>Community probation service information and advice to Parole and District Prison Boards</u></p> <p><i>Quantity</i></p> <p>The number of Parole and District Prison Boards reports</p> <p><i>Quality</i></p> <p>The percentage of reports provided to the standards contained in the <i>Community Probation Service Manual</i>:</p> <ul style="list-style-type: none"> • reports to a specified format and in writing • verification process specified or rationale for the lack of verification • concise, logical and grammatically correct • statement of recommendations consistent with the law. 	2,600 - 2,900	New standard for 1998/99
<p><i>Timeliness</i></p> <p>The percentage of reports provided within deadlines set by the Boards</p>	98%	98%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><u>Public prisons service information and advice to Parole and District Prison Boards</u></p> <p><i>Quantity</i></p> <p>The number of Parole and District Prison Boards reports</p> <p><i>Quality</i></p> <p>The percentage of reports provided that meet the criteria contained in the <i>Public Prisons' Policy and Procedures Manual</i>:</p> <ul style="list-style-type: none"> • The reports are clear and concise, identifying major points to enable the Boards to make a decision on the inmate's release. • The reports must identify whether statements are fact or opinion; findings are to be derived from the body of the report; recommendations are to address issues, be capable of being implemented and demonstrate that they will achieve the results required. • Each inmate is involved in the development of their report. 	<p>3,000 - 3,300</p> <p>100%</p>	<p>2,600</p> <p>100%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • Reports for the Parole Board are prepared at least one month prior to the Board sitting • Reports for the District Prison Boards are provided at least ten working days prior to the Board sitting. <p><i>Timeliness</i></p> <p>The percentage of reports provided within the deadlines set by the respective Boards</p>	100%	100%
<p><u>Psychological reports to courts, Parole Boards and District Prison Boards</u></p> <p><i>Quantity</i></p> <p>The number of psychological reports to courts, Parole and District Prison Boards</p>	703 – 777	680
<p><i>Quality</i></p> <p>The percentage of psychological reports provided to the standards contained in the <i>Psychological Service Manual</i>:</p> <ul style="list-style-type: none"> • Completed to a specified format and in writing • Concise, logical and grammatically correct • Source and reason for referral are clearly stated 	95%	95%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> all relevant and appropriate information included sources of information well documented and verified clear statement of recommendations for further intervention complies with the <i>Code of Ethics of the New Zealand Psychological Society</i> 1986. <p><i>Timeliness</i></p> <p>The percentage of psychological reports provided within deadlines set by courts, Parole and District Prison Boards</p>	100%	100%

Cost

This output class will be provided within the appropriated sum of \$20.676 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	20,676	18,379	18,379	18,379	-
1997/98	20,310	18,053	18,053	18,053	-

Output Class D2 - Community-Based Sentences and Orders

Description

This class of outputs provides for the management and delivery of community-based sentences and orders through case management and sentence compliance services. Included as part of these services are supervision, community programmes, community service, periodic detention, home detention, habilitation centres and parole.

The services provided meet the terms of judicial decisions on sentence in each case, and also provide opportunities for offenders to acknowledge their responsibilities and address offending behaviour.

Quantity and quality

The Minister of Corrections will expect the following:

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Community service orders</u>		
<i>Quantity</i>		
The number of community service orders	9,500 - 10,500	10,000 - 11,000
<i>Quality</i>		
The percentage of offenders conviction-free 12 months after the completion of their sentence	75%	75%
<u>Community programme orders</u>		
<i>Quantity</i>		
The number of community programme orders	427 – 472	400 - 450
<i>Quality</i>		
The percentage of offenders conviction-free 12 months after the completion of their sentence	55%	65%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Supervision orders</u> <i>Quantity</i> The number of supervision orders <i>Quality</i> The percentage of offenders conviction-free 12 months after the completion of their sentence	10,000 – 11,000 60%	9,500 - 10,500 65%
<u>Periodic detention orders</u> <i>Quantity</i> The number of periodic detention orders <i>Quality</i> The percentage of offenders conviction-free 12 months after the completion of their sentence	23,000 – 24,000 55%	23,000 - 24,000 60%
<u>Orders imposed by the Parole and District Prison Boards</u> <i>Quantity</i> The number of inmates directed to complete a parole order The number of inmates directed to complete a violence prevention programme at Montgomery House The number of inmates directed to complete a habilitation centre order	2,185 - 2,415 32 25 – 35	2,200 - 2,500 28 20 - 25

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
The number of inmates directed to complete a home detention order	10	10 - 20
<i>Quality</i>		
The percentage of offenders conviction-free 12 months after the completion of their sentence	55%	60%

Cost

This output class will be provided within the appropriated sum of \$51.714 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	51,714	45,968	45,968	45,968	-
1997/98	50,757	45,117	45,117	45,117	-

Output Class D3 - Custodial Sentences

Description

This class of outputs involves purchasing custodial services, the provision of facilities, and administering sentences of imprisonment and corrective training. These outputs include:

- custodial services and the administration of custodial sentences in safe, secure and humane conditions for inmates housed in maximum, medium and minimum security accommodation and for corrective trainees
- drug testing.

The Minister of Corrections will expect the services provided to meet the terms of judicial decisions on sentence in each case, and also provide opportunities for recipients to learn of their responsibilities as members of New Zealand society.

Quantity and quality

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><u>Prison custodial services - maximum security</u></p> <p><i>Quantity</i></p> <p>The average number of maximum security sentenced inmates</p> <p><i>Quality</i></p> <p>The percentage of sentenced inmates with case management plans prepared and implemented to the criteria as contained in the <i>Public Prisons' Policy and Procedures Manual</i>:</p> <ul style="list-style-type: none"> • Assessment interviews include prison staff and the inmate and take into account any pre-sentence reports that are available. • The inmate is placed onto the appropriate work/programme. • The inmate attends the work/programme allocated. • All information is recorded and filed on the inmate's file. • Case management plans are reviewed as per the plan. 	<p>91</p> <p>85%</p>	<p>85</p> <p>85%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
The number and percentage (of the average number of inmates) of break-outs per annum	0	0
The number of non-returns from temporary release per annum	0	New standard for 1998/99
The number and percentage (of the average number of inmates) of all other escapes per annum	0	New standard for 1998/99
<u>Prison custodial services - medium security</u>		
<i>Quantity</i>		
The average number of medium security sentenced inmates	1,870	1,812
<i>Quality</i>		
<p>The percentage of sentenced inmates with case management plans prepared and implemented to the criteria as contained in the <i>Public Prisons' Policy and Procedures Manual</i>:</p> <ul style="list-style-type: none"> • Assessment interviews include prison staff and the inmate and take into account any pre-sentence reports that are available. • The inmate is placed onto the appropriate work/programme. 	85%	85%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> The inmate attends the work/programme allocated. All information is recorded and filed on the inmates file. Case management plans are reviewed as per the plan. 		
The number and percentage (of the average number of inmates) of breakouts per annum	9 (0.5%)	9 (0.5%)
The number of non-returns from temporary release per annum	2	New standard for 1998/99
The number and percentage (of the average number of inmates) of all other escapes per annum	18 (1%)	New standard for 1998/99
<u>Prison custodial services – minimum security</u>		
<i>Quantity</i>		
The average number of minimum security sentenced inmates	2,920	2,603
<i>Quality</i>		
The percentage of sentenced inmates with case management plans prepared and implemented to the criteria as contained in the <i>Public Prisons' Policy and Procedures Manual</i> :	85%	85%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • Assessment interviews include prison staff and the inmate and take into account any pre-sentence reports that are available. • The inmate is placed onto the appropriate work/programme. • The inmate attends the work/programme allocated. • All information is recorded and filed on the inmate's file. • Case management plans are reviewed as per the plan. 		
The number and percentage (of the average number of inmates) of breakouts per annum	6 (0.2%)	5 (0.2%)
The number of non-returns from temporary release per annum	24	New standard for 1998/99
The number and percentage (of the average number of inmates) of all other escapes per annum	20 (0.7%)	New standard for 1998/99
<u>Prison custodial services - corrective training</u> <i>Quantity</i> The average number of corrective trainees	61	68

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Quality</i></p> <p>The percentage of sentenced inmates with case management plans prepared and implemented to the criteria as contained in the <i>Public Prisons' Policy and Procedures Manual</i>:</p> <ul style="list-style-type: none"> • Assessment interviews include prison staff and the inmate and take into account any pre-sentence reports that are available. • The inmate is placed onto the appropriate work/programme. • The inmate attends the work/programme allocated. • All information is recorded and filed on the inmate's file. • Case management plans are reviewed as per the plan. 	85%	85%
The number and percentage (of the average number of inmates) of breakouts per annum	1 (1.6%)	1 (1.5%)
The number and percentage (of the average number of inmates) of other escapes per annum	9 (14.7%)	10 (14.7%)

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Drug testing services</u>		
<i>Quantity</i>		
The number of general programme random drug screening tests carried out	2,000 - 2,500	New standard for 1998/99
The number of other drug screening tests (see note 4) carried out	5,800 - 6,300	New standard for 1998/99
<i>Quality</i>		
The percentage decrease in general programme random drug screening tests returning a positive result	7.5%	New standard for 1998/99

Cost

This output class will be provided within the appropriated sum of \$242.151 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	242,151	215,245	215,245	215,245	-
1997/98	224,308	199,385	199,385	199,385	-

Output Class D4 - Provision of Rehabilitative Programmes

Description

This output class involves the provision and administration of prison and community-based programmes, which incorporate psychological services, inmate employment and other training opportunities that are designed to address underlying causes of criminal re-offending.

This class of outputs also provides for the administration of support services for inmates serving custodial sentences.

Quantity, quality and timeliness

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><u>Provision of psychological services</u></p> <p><i>Quantity</i></p> <p>The number of psychological consultation hours provided to the:</p> <ul style="list-style-type: none"> • Community Probation Service • Public Prisons Service <p>The number of psychological reports provided to the:</p> <ul style="list-style-type: none"> • Community Probation Service • Public Prisons Service <p>The number of psychological consultation hours provided under the bicultural therapy model</p>	<p>9,880 - 10,920</p> <p>10,830 - 11,970</p> <p>1,520 - 1,680</p> <p>1,615 - 1,785</p> <p>3,750 - 4,250</p>	<p>11,000</p> <p>19,000</p> <p>1,600</p> <p>1,700</p> <p>New standard for 1998/99</p>
<p><i>Quality</i></p> <p>The percentage of psychological treatments which meet the standards contained in the <i>Psychological Service Manual</i>:</p> <ul style="list-style-type: none"> • Treatment goals are specified (addressing assessed problems). • Appropriate interventions are used (based on current literature). 	<p>95%</p>	<p>95%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • Adequate case notes are recorded for all sessions. • Records are kept of ongoing measures or observations to monitor interventions. <p>The percentage of psychological assessments which meet the standards contained in the <i>Psychological Service Manual</i>:</p> <ul style="list-style-type: none"> • A structured client assessment interview is conducted. • Confidentiality and consent issues are explained. • Relevant history is obtained. • Assessment measures are used (as appropriate). • Problems are presented clearly formulated. 	<p>95%</p>	<p>New standard for 1998/99</p>
<p>The percentage of psychological reports which meet the standards contained in the <i>Psychological Service Manual</i>:</p> <ul style="list-style-type: none"> • Concise, logical and grammatically correct • Source and reason for referral are clearly stated 	<p>95%</p>	<p>95%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • all relevant and appropriate information is included • sources of information are well documented and verified • clear statements of recommendations for further interventions • complies with the Psychologists' Code of Ethics. 		
<p><u>Specialist psychological programmes</u></p> <p><i>Quantity</i></p> <p>The number of psychologist hours provided to Montgomery House</p> <p>The number of psychologist hours provided to the Challenge Trust habilitation centre</p> <p>The number of clinical monitor reports provided per centre per year will be no less than</p> <p>The number of sexual offence programmes at Kia Marama</p> <p>The number of sexual offence programmes at Te Piriti</p> <p>The number of violence prevention programmes at Rimutaka Prison</p>	<p>600</p> <p>600</p> <p>4</p> <p>3</p> <p>4</p> <p>3</p>	<p>New standard for 1998/99</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Quality</i></p> <p>The percentage of assessments for specialist psychological programmes for which all of the following information elements were assessed:</p> <ul style="list-style-type: none"> • informed consent • absence of psychiatric disorder • sufficiency of intellectual functioning • potential to accept responsibility • exhibits a potential for improvement. 	100%	New standard for 1998/99
<p>The percentage of agreed programme components delivered</p>	100%	New standard for 1998/99
<p>The percentage of post-programme assessments for specialist psychological programmes completed by a psychologist</p>	100%	New standard for 1998/99
<p>The percentage of reports that adhere to the following standards as contained in the <i>Psychological Service Manual</i>:</p> <ul style="list-style-type: none"> • concise, logical and grammatically correct • comments and recommendations relating to each service being delivered under the contract 	95%	New standard for 1998/99

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> sources of information are well documented and verified clear statement of recommendations. <p>The percentage of sexual offence, violence prevention and bicultural therapy programmes completed where all the described components were delivered</p> <p><i>Timeliness</i></p> <p>The percentage of reports provided within agreed timeframes</p> <p>The percentage of sexual offence and violence prevention programmes delivered in accordance with the programme plan/timetable</p>	<p>100%</p> <p>100%</p> <p>100%</p>	<p>New standard for 1998/99</p> <p>New standard for 1998/99</p> <p>New standard for 1998/99</p>
<p><u>Specialist programmes in the community probation service</u></p> <p><i>Quantity</i></p> <p>The number of offenders commencing a programme</p> <p>The number of offenders attending a Straight Thinking Programme (see note 5)</p> <p><i>Quality</i></p> <p>The percentage of offenders who have completed a programme</p>	<p>3,432 - 3,792</p> <p>296</p> <p>60%</p>	<p>New standard for 1998/99</p> <p>New standard for 1998/99</p> <p>60%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
The percentage of programmes where an evaluation is undertaken	100%	New standard for 1998/99
The number of offenders who have completed a Straight Thinking Programme	85 - 105	New standard for 1998/99
<u>Specialist programmes in prisons</u>		
<i>Quantity</i>		
The number of hours that inmates spend on programmes that address their offending needs	672,000	New standard for 1998/99
The number of inmates attending a Straight Thinking Programme	327 (see note 6)	New standard for 1998/99
<i>Quality</i>		
The percentage of programmes where an evaluation is undertaken as per the criteria contained in the <i>Public Prisons' Policy and Procedures Manual - E.06.01 R2</i> (see note 7).	85%	New standard for 1998/99
<u>Support services for inmates, parolees and remandees</u>		
<i>Quantity</i>		
The number of support service (see note 8) hours to be provided will be no more than	43,165	43,165

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Quality</i></p> <p>The percentage of support services delivered within 10 days of being requested</p>	80%	New standard for 1998/99
<p><u>Corrland</u></p> <p><i>Quantity</i></p> <p>The number of hours worked by inmates employed within Corrland</p> <p>The farms and forests operated by Corrland:</p> <p>Farms:</p> <ul style="list-style-type: none"> • Waikeria • Tongariro • Rangipo • Christchurch <p>Forests:</p> <ul style="list-style-type: none"> • Tongariro • Wanganui • Ohura <p><i>Quality</i></p> <p>The number of inmates within Corrland who obtain New Zealand Qualifications Authority recognised qualifications</p>	<p>400,000</p> <p>1,063 ha</p> <p>1,447 ha</p> <p>1,400 ha</p> <p>656 ha</p> <p>4,134 ha</p> <p>811 ha</p> <p>376 ha</p> <p>500</p>	<p>330,140</p> <p>1,063 ha</p> <p>1,532 ha</p> <p>1,400 ha</p> <p>656 ha</p> <p>3,000 ha</p> <p>811 ha</p> <p>376 ha</p> <p>500</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
Economic farm surplus per hectare:		
<ul style="list-style-type: none"> • Sheep and beef • Dairy • Mixed crop • Forest 	\$130 - \$200 EFS/ha \$700 - \$800 EFS/ha \$50 - \$100 EFS/ha \$750 - \$800 EFS/ha	\$130 - \$200 EFS/ha \$700 - \$800 EFS/ha \$50 - \$100 EFS/ha \$750 - \$800 EFS/ha
<u>Other prison employment</u>		
<i>Quantity</i>		
The number of hours worked by inmates (exclusive of Corrland)	4,300,000	New standard for 1998/99
<i>Quality</i>		
The percentage of employment activities undertaken by inmates which are not classified as an internal activity	20%	New standard for 1998/99

Cost

This output class will be provided within the appropriated sum of \$57.253 million (see note 9) (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	57,253	50,891	50,891	37,873	13,018
1997/98	54,662	48,588	48,588	35,570	13,018

Output Class D5 - Custody of Remand Inmates

Description

This class of outputs covers purchasing custodial remand services and facilities to hold people charged with offences, and offenders convicted but not yet sentenced, in safe, secure and humane conditions, and to enable their appearance before the courts as required.

Quantity and quality

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Custody of remand inmates</u>		
<i>Quantity</i>		
The average number of remand inmates	576	557
<i>Quality</i>		
The number and percentage (of the average number of inmates) of breakouts per annum	3 (0.5%)	3 (0.5%)
The number and percentage (of the average number of inmates) of other escapes per annum	1 (0.2%)	1 (0.2%)

Cost

This output class will be provided within the appropriated sum of \$33.324 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	33,324	29,621	29,621	29,621	-
1997/98	29,672	26,375	26,375	26,375	-

Output Class D6 - Escort and Custodial Supervision Services to Courts

Description

This output class involves purchasing the safe, secure and humane transportation of inmates to and from court, and their safe and humane custody while at court.

Quantity and quality

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Escort services</u>		
<i>Quantity</i>		
The number of hours spent on escort duty	6,460 - 7,140	6,800
<i>Quality</i>		
The maximum number of escapes by inmates during escort to and from court	2	New standard for 1998/99
<u>Courtroom custodial services</u>		
<i>Quantity</i>		
The number of hours spent on court duty	76,000 - 84,000	80,000
<i>Quality</i>		
The maximum number of escapes by inmates while they are held in custody at court	1	New standard for 1998/99

Cost

This output class will be provided within the appropriated sum of \$5.073 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	5,073	4,509	4,509	4,509	-
1997/98	4,829	4,293	4,293	4,293	-

Output Class D7 - Policy Advice and Development

Description

This output class involves the provision of advice, development of policies, and ministerial servicing relating to the reduction of re-offending, the effective management of corrective services and the review, evaluation and development of service standards.

Quantity, quality and timeliness

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><u>Policy advice and development services</u></p> <p><i>Quantity</i></p> <p>Advice will be delivered according to a work programme agreed with the Minister of Corrections</p> <p><i>Quality</i></p> <p>The Minister of Corrections will expect advice to be delivered in accordance with the quality standards:</p> <ul style="list-style-type: none"> • The aims of the paper have been clearly stated and they answer the questions that have been set. • The assumptions behind the advice are explicit, and the argument is logical and supported by the facts. • The facts in the paper are accurate and all material facts have been included. 	<p>100%</p> <p>100%</p>	<p>100%</p> <p>100%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • An adequate range of options has been presented and each has been assessed for benefits, costs and consequences to the Government and the community. • There is evidence of adequate consultation with interested parties and possible objections to proposals have been identified. • The problems of implementation, technical feasibility, timing and consistency with other policies have been considered. • The format meets Cabinet Office requirements, the material is effectively and concisely summarised, has short sentences in plain English and is free of spelling or grammatical errors. 		
<p><i>Timeliness</i></p> <p>Policy advice purchased will be delivered within the specified reporting deadlines agreed with the Minister of Corrections</p>	100%	100%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Ministerial servicing</u>		
<i>Quantity</i>		
The number of responses to be prepared to ministerial correspondence is estimated to be	300 - 400	250 - 350
The number of responses to parliamentary questions is estimated to be	250 - 300	150 - 250
<i>Quality</i>		
The percentage of replies returned for redrafting will not exceed	10%	10%
All responses are signed out by either a general manager or, in his or her absence, an appropriate manager	100%	100%
<i>Timeliness</i>		
The percentage of responses to ministerial correspondence completed within the timeframes agreed with the Minister's office will be	90%	90%
The percentage of responses to parliamentary questions completed within the timeframes set by the Minister's office will be	100%	100%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p data-bbox="225 315 614 387"><u>Provision of psychological and other research</u></p> <p data-bbox="225 421 614 454"><i>Quantity</i></p> <p data-bbox="225 488 614 701">The percentage of research and evaluation delivered according to the agreement with the Policy and Service Development Group</p> <p data-bbox="225 734 614 768"><i>Quality</i></p> <p data-bbox="225 801 614 1059">The percentage of psychological and other research that will be provided to the criteria contained in the <i>Psychological Service Manual</i>:</p> <ul data-bbox="225 1093 614 1919" style="list-style-type: none"> <li data-bbox="225 1093 614 1305">• The hypothesis/aim of the research is: clearly stated; able to be tested; uses minimal variables; is resourced appropriately. <li data-bbox="225 1339 614 1552">• Data collection is to meet appropriate standards of research design, and appropriate analysis tools are to be used. <li data-bbox="225 1585 614 1686">• The results are accurately and clearly described. <li data-bbox="225 1720 614 1919">• There is concise and thorough explanation of the implications of the results for the issues investigated. 	<p data-bbox="614 488 1002 521">95%</p> <p data-bbox="614 801 1002 835">95%</p>	<p data-bbox="1002 488 1385 521">95%</p> <p data-bbox="1002 801 1385 835">95%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • The research should be peer reviewed both internally and externally. • The report is written in a format appropriate to the audience. • The aims of the paper are accurate and all material facts have been included. • The material is free of spelling or grammatical errors and an executive summary is provided if the report exceeds five pages. • When possible the material is published within internationally recognised journals. 		

The Minister will have the opportunity to assess the Department's performance formally and regularly. Every six months the Minister's views and level of satisfaction will be sought on the quality of policy advice delivered.

Cost

This output class will be provided within the appropriated sum of \$3.844 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	3,844	3,417	3,417	3,417	-
1997/98	4,361	3,876	3,876	3,876	-

Output Class D8 - Contract Management Services

Description

This output class involves the development, purchasing and monitoring of contracts entered into with both internal and external providers. Also included in this output class is the provision of custodial assurance, inspectorate services and national system services.

Quantity, quality and timeliness

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<u>Purchase and monitoring of service delivery</u> <i>Quantity</i> The number of internal Purchase Agreements with internal providers The number of contracts to be negotiated with external providers The number of contracts with habilitation centres and Montgomery House	 3 171 - 189 6	 3 New standard for 1998/99 New standard for 1998/99
<i>Quality</i> The percentage of Community Funding contracts with a value of \$10,000 (or over) that have performance measures and standards to the criteria outlined below: <ul style="list-style-type: none"> • The correct parties to the contract are specifically identified and the parties have legal power to contract and are a legal entity. • The term of the contract is identified. 	100%	New standard for 1998/99

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<ul style="list-style-type: none"> • The price is identified in the schedule of the contract. • The payment regime is specified. • The format and dates of reporting requirements are stated. • The mechanism for resolving disputes is stated. • The programme is clearly described (including programme aims, content and delivery process). • The contract is legal. <p>The percentage of purchase and monitoring that meet defined performance quality measures with respect to:</p> <ul style="list-style-type: none"> • relevance • price • risk management • accuracy • timeliness • robust contract • probity. 	100%	100%

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Timeliness</i></p> <p>The percentage of Community Funding contracts with a value of \$10,000 (or over) agreed and in place by the agreed date</p>	95%	New standard for 1998/99
<p><u>Custodial assurance and inspection</u></p> <p><i>Quantity</i></p> <p>The number of inspections in the inspectorate work programme for 1998/99 as approved by the Custodial Assurance Board will be as follows:</p> <ul style="list-style-type: none"> • routine visits • special investigations <p><i>Quality</i></p> <p>The percentage of inspections that are carried out to the following criteria:</p> <ul style="list-style-type: none"> • to a quality which satisfies the Custodial Assurance Board • according to the guidelines and standards of the New Zealand Institute of Internal Auditors. 	<p>80 - 120</p> <p>10 - 30</p> <p>100%</p>	<p>48 – 120</p> <p>10 - 30</p> <p>100%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
<p><i>Timeliness</i></p> <p>All reports on routine inspection visits will be finished within one month of the visit. All special reports will be finished within the time period agreed in the terms of reference for the investigation</p>	100%	100%
<p><u>Provision of national system services</u></p> <p><i>Quantity</i></p> <p>The number of national systems transactions</p> <p>The number of Parole Board meeting days to be supported</p> <p>The number of offender information transactions completed</p> <p><i>Quality</i></p> <p>The percentage of sentence management applications and reports completed to established criteria as contained in the Minister's and Chief Executive's regulations and authorisations</p> <p>The percentage of victim registrations that will have all actions completed according to established criteria as contained in the legislation's operational standards</p>	<p>7,500 - 8,000</p> <p>30</p> <p>13,000 - 14,000</p> <p>100%</p> <p>98%</p>	<p>New standard for 1998/99</p> <p>23</p> <p>New standard for 1998/99</p> <p>New standard for 1998/99</p> <p>98%</p>

Performance Measures	Performance Standard 1998/99	Performance Standard 1997/98
The percentage of offender information service transactions that will have all actions completed according to established criteria contained in statute, service level agreements and data matching agreements	98%	New standard for 1998/99

Cost

This output class will be provided within the appropriated sum of \$4.184 million (inclusive of GST).

Year	Cost GST incl \$000	Cost GST excl \$000	Total Revenue GST excl \$000	Revenue Crown GST excl \$000	Revenue Other GST excl \$000
1998/99	4,184	3,719	3,719	3,719	-
1997/98	4,139	3,679	3,679	3,679	-

Part C2 - Non-departmental Output Classes

There is no appropriation for Part C2.

Part E - Explanation of Appropriations for Capital Flows

Part E1 - Capital Contributions

Information regarding these appropriations is provided in Part B1.

Net Worth of Entities Owned

Statement of Estimated and Forecast Net Worth

	Balance Date	Estimated Net Worth 1997/98 \$ million	Forecast Net Worth 1998/99 \$ million
The Department of Corrections	30 June	452.695	488.695

The increase in net worth of the Department of Corrections results from a capital injection to the Department of \$36 million.

Part E2 - Purchase or Development of Capital Assets of the Crown

There is no appropriation for Part E2.

Part E3 - Repayment of Debt

There is no appropriation for Part E3.