

VOTE *Corrections*

Corrections

Overview

Departmental output appropriations sought for Vote Corrections in 2003/04 total \$522.961 million (GST inclusive). This is intended to be spent as follows:

- \$28.594 million (5.47% of the Vote) on psychological reports, remand pre-sentence reports, reparation reports, same-day reports, home detention reports and assessments, oral information reports and home leave and pre-release reports to prisons, and reports to the New Zealand Parole Board.
- \$63.041 million (12.05% of the Vote) on management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
- \$51.804 million (9.91% of the Vote) on custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
- \$6.612 million (1.26% of the Vote) on the transportation of inmates to and from court and their custody while at court.
- \$271.609 million (51.94% of the Vote) on custodial services, the provision of facilities, and administering sentences of imprisonment.
- \$38.744 million (7.41% of the Vote) on inmate employment, including the provision and administration of constructive activity and training opportunities designed to help address the underlying causes of criminal re-offending.
- \$49.124 million (9.39% of the Vote) on prison and community-based rehabilitative and reintegrative programmes, psychological services designed to address the underlying causes of criminal re-offending, and on the administration of support services for inmates serving custodial sentences.
- \$4.818 million (0.92% of the Vote) on services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.
- \$4.655 million (0.89% of the Vote) on development of policies, and Ministerial servicing relating to the effective management of corrections services and a reduction in re-offending, and the review, evaluation and development of service standards.
- \$3.960 million (0.76% of the Vote) on contract management, national systems, inspectorate services and custodial assurance.

The Department will also receive a capital contribution of \$97.520 million to construct corrections facilities at Otago, Auckland and Northland, and for deferred maintenance and prison security.

The Department does not expect to collect any Crown revenue in 2003/04.

Details of how the appropriations are to be applied appear in Parts B1, C and E of this Vote.

Corrections

VOTE MINISTER: Minister of Corrections

ADMINISTERING DEPARTMENT: Department of Corrections

The Minister of Corrections is the Responsible Minister for the Department of Corrections

Part A - Statement of Objectives and Trends

A1 - Objectives for Vote Corrections

Related Government Outcomes

Vote Corrections contributes to the Government's broad justice sector outcome of "Safer Communities" through the achievement of two outcomes:

Protect the Public

- providing a safe environment for staff and the public
- managing offenders in a safe, secure and humane manner
- ensuring appropriate compliance with, and administration of, sentences and orders
- providing information to the judiciary to inform the sentencing process and release conditions
- supporting reparation to the community

Reduce Re-offending

Changing offending behaviour by providing targeted rehabilitative and reintegrative initiatives. To do this the Department will supply:

- a risk and needs assessment for offenders to determine how best to address offending behaviour
- programmes to encourage offenders to address their offending behaviour
- programmes to address offenders offence related needs
- education
- training
- work experience and
- assistance with accessing community services so that offenders can be successfully integrated back into society

and thereby provide offenders with the opportunity to positively participate in society.

In doing so, the Department will also contribute towards the achievement of the following two intermediate outcomes specific to the Justice Sector:

- Safer communities (being communities in which there is reduced crime and in which safety and well-being is enhanced through partnerships)

- A fairer, more credible and more effective justice system (being a system in which people's interactions are underpinned by the rule of law and justice services are more equitable, credible and accessible)

Output Classes

The output appropriations fund a range of activities to pursue these outcomes, such as:

- applying the processes of induction, assessment and management of offenders, and reintegrating them effectively back into the community. This includes the development of individual sentence management plans for offenders and focuses on targeting resources on the basis of responsivity, criminogenic need and risk of re-offending
- delivering rehabilitative programmes such as:
 - Straight Thinking
 - Tikanga Māori
 - violence prevention
 - alcohol and drug treatment
 - EQUIP (youth cognitive skills programme)
 - Making Our Drivers Safer (MODS)
 - National Certificate in Employment Skills.

The programmes are cost effectively targeted to offenders with moderate to high risk of re-offending and to address barriers to rehabilitation such as motivation to change their behaviour. Reintegrative services aims to provide offenders with the appropriate skills to participate effectively in society. There are also specific treatment interventions such as counselling by psychologists and specialist units, such as the sex offender treatment units.

- reduce re-offending by Māori by continuing the delivery of Tikanga Māori programmes in prison and community settings. The Department will also continue to utilise the Bi-cultural Therapy Model and provide Māori therapeutic programmes in Māori Focus Units. These services will be supported by the ongoing development of a more culturally responsive workforce and with initiatives such as cultural supervision
- improving the management of young offenders by the progressive implementation of regional youth units and the piloting of the Reducing Youth Re-offending Programme
- responding to a forecast increased demand for corrections facilities and services by ensuring they are progressively put in place as required
- enhancing organisational capability by maintaining existing physical infrastructure and strengthening the skills of our people.

Links between Output Classes and Key Government Goals

The following table shows the linkages between the classes of outputs being purchased from the Department of Corrections under Vote Corrections and the Key Government Goals to guide public sector policy and performance.

Output Classes	Key Government Goals and Priorities
D1 Information Services D2 Community-based Sentences and Reports D3 Custody of Remand Inmates D4 Escort and Custodial Supervision D5 Custodial Services D6 Inmate Employment D7 Rehabilitative Programmes and Reintegrative Services D8 Services to the New Zealand Parole Board D9 Policy Advice and Development	<ul style="list-style-type: none"> • “maintain trust in Government by working in partnerships with communities, providing strong social services for all, building safe communities and promoting community development... and promoting a strong and effective public service” • “strengthen national identity and uphold the principles of the Treaty of Waitangi”
D6 Inmate Employment D7 Rehabilitative Programmes and Reintegrative Services D10 Service, Purchase and Monitoring	<ul style="list-style-type: none"> • “strengthen national identity and uphold the principles of the Treaty of Waitangi” • “reduce inequalities in health, education, employment and housing” • “improve New Zealanders’ skills.”

These key Government goals are contained in the *Key Government Goals to Guide the Public Sector in Achieving Sustainable Development* (Department of Prime Minister and Cabinet, October 2002).

A2 - Trends in Vote Corrections

Analysis by Appropriation Type:

The Department's output class appropriation has increased by \$6.797 million (GST inclusive) for 2003/04. The Department's 2003/04 appropriation is \$522.961 million (GST inclusive) compared with the 2002/03 appropriation of \$516.164 million (GST inclusive).

Key areas where the Department has received additional funding for 2003/04 are (all figures are GST inclusive):

- \$11.700 million increase in funding to meet service delivery needs.
- \$2.305 million increase in funding for deferred prison maintenance.
- \$1.287 million increase for the implementation of the Reducing Youth Offending Programme (formerly known as Day Reporting Centre).
- \$8.692 million increase in funding for capital charge.

Key areas where the Department's funding level has decreased for 2003/04 are (all figures are GST inclusive):

- \$9.117 million reduction for new regions corrections facilities (phasing of 2001 Budget initiatives).
- \$1.688 million reduction for women's muster funding.
- \$3.281 million reduction for Emergency Muster Management.

Reconciliation of New Initiatives to Appropriations

Initiative	Appropriations as shown in Part B	\$000 increase/(decrease)				
		2002/03	2003/04	2004/05	2005/06	2006/07
Reintegrative Support Services	D7 Rehabilitative Programmes and Reintegrative Services	-	1,150	1,150	1,150	-
Output Pricing Review	D1 Information Services	-	2,636	3,461	3,411	3,411
	D2 Community-based Sentences and Orders	-	5,550	7,563	7,441	7,441
	D3 Custody of Remand Inmates	-	249	249	249	249
	D4 Escorts and Custodial Supervision Services	-	11	11	11	11
	D5 Custodial Services	-	1,870	1,870	1,870	1,870
	D6 Inmate Employment	-	8	8	8	8
	D7 Rehabilitative Programmes and Reintegrative Services	-	320	782	754	754
	D8 Services to the New Zealand Parole Board	-	1,033	1,033	1,033	1,033
	D9 Policy Advice and Development	-	23	23	23	23
Total Initiatives		-	12,850	16,150	15,950	14,800

Trends in Vote Corrections - Summary of Appropriations and Crown Revenue

Types of Appropriation	1998/99	1999/2000	2000/01	2001/02	2002/03		2003/04 Appropriations to be Used				2004/05	2005/06	2006/07	
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Budget \$000	Estimated Actual \$000	By the Department Administering the Vote		For Non-Departmental Transactions		Total \$000	Estimated \$000	Estimated \$000	Estimated \$000
							Annual \$000	Other \$000	Annual \$000	Other \$000				
Operating Flows														
Classes of Outputs to be Supplied	449,303	427,578	477,366	501,735	516,164	516,164	522,961	-	-	-	522,961	548,171	540,656	536,126
Benefits and Other Unrequited Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Borrowing Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Other Expenses	12,587	-	-	11,559	-	-	-	-	-	-	-	-	-	-
Capital Flows														
Capital Contributions	40,600	31,334	54,700	30,000	56,695	56,695	97,520	-	-	-	97,520	42,409	-	-
Purchase or Development of Capital Assets	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Repayment of Debt	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-	-
Total Appropriations	502,490	458,912	532,066	543,294	572,859	572,859	620,481	-	-	-	620,481	590,580	540,656	536,126
Total Crown Revenue and Receipts	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-	-	-	-

Part B - Statement of Appropriations

Part B1 - Details of Appropriations

	2002/03				2003/04		Description of 2003/04 Appropriations
	Vote		Estimated Actual		Vote		
Appropriations	Annual \$000	Other \$000	Annual \$000	Other \$000	Annual \$000	Other \$000	
Departmental Output Classes (Mode B Gross)							
D1 Information Services	26,576	-	26,576	-	28,594	-	Provision of psychological reports, remand pre-sentence reports, reparation reports, same day reports, home detention reports and assessments, oral information reports, home leave reports and pre-releases reports for prisons, and reports to the New Zealand Parole Board.
D2 Community-Based Sentences and Orders	60,076	-	60,076	-	63,041	-	Provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
D3 Custody of Remand Inmates	54,546	-	54,546	-	51,805	-	Provides for custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
D4 Escort and Custodial Supervision Services	6,129	-	6,129	-	6,611	-	Provides for transportation of inmates to and from court and their custody while at court.
D5 Custodial Services	264,774	-	264,774	-	271,609	-	Provision of custodial services, the provision of facilities, and administering sentences of imprisonment.
D6 Inmate Employment	42,214	-	42,214	-	38,744	-	Provision of inmate employment, including the provision and administration of constructive activity and training opportunities designed to help address the underlying causes of criminal re-offending.
D7 Rehabilitative Programmes and Reintegrative Services	48,369	-	48,369	-	49,124	-	Provision of prison and community-based rehabilitative programmes which incorporate psychological services designed to address the underlying causes of criminal offending, and on the administration of support services for inmates serving custodial sentences.

Part B1 - Details of Appropriations (continued)

Appropriations	2002/03				2003/04		Description of 2003/04 Appropriations
	Vote		Estimated Actual		Vote		
	Annual \$000	Other \$000	Annual \$000	Other \$000	Annual \$000	Other \$000	
Departmental Output Classes (Mode B Gross) - cont'd							
D8 Services to New Zealand Parole Board	4,830	-	4,830	-	4,818	-	Provides for services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.
D9 Policy Advice and Development	4,673	-	4,673	-	4,655	-	Provision of advice, development of policies, and Ministerial servicing relating to the reduction of re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.
D10 Service Purchase and Monitoring	3,977	-	3,977	-	3,960	-	Provision of contract management, national systems, inspectorate services and custodial assurance.
Total Appropriations for Departmental Output Classes (Mode B Gross)	516,164	-	516,164	-	522,961	-	
Capital Contributions to the Department							
Capital Investment	56,695	-	56,695	-	97,520	-	Capital contributions from the Crown are for the construction of corrections facilities at Otago, Auckland and Northland, and for deferred maintenance and prison security.
Total Appropriations for Capital Contributions to the Department	56,695	-	56,695	-	97,520	-	
Total Appropriations	572,859	-	572,859	-	620,481	-	

Part C - Explanation of Appropriations for Output Classes

C1 - Departmental Output Classes

Output Class D1 - Information Services

This output class covers the provision of information as requested by the courts and the New Zealand Parole Board to inform their respective decision-making processes. It includes the provision of psychological reports, remand pre-sentence reports (level 2 assessment reports), reparation reports, same-day reports (level 1 assessment reports), home detention reports and assessments, oral information reports and home leave and pre-release reports for prisons. Special purpose reports and advice are prepared for other relevant entities. Also included is the time Probation Officers spend attending court hearings.

Output Class D2 - Community-Based Sentences and Orders

This output class provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services. Included as part of these are the sentences of supervision and community work and orders such as home detention, parole and post release conditions.

The services provided meet the terms of judicial decisions on sentences in each case, and also provide opportunities for offenders to acknowledge their responsibilities and address offending behaviour.

Output Class D3 - Custody of Remand Inmates

This output class provides for safe, secure and humane services and facilities to hold people charged with offences, and offenders convicted but not yet sentenced, and to enable their appearance before the courts as required.

Output Class D4 - Escorts and Custodial Supervision

This output class provides for safe, secure and humane services and facilities for transportation of inmates to and from court and their safe and humane custody while at court.

Output Class D5 - Custodial Services

This output class covers the provision of custodial services and the administration of custodial sentences in safe, secure and humane conditions for both male and female inmates classified as maximum, medium and minimum security. Youth under 17 years of age and vulnerable 17-to-19 year olds will be housed in specialist youth units. Also included are the management of specialist facilities and drug reduction initiatives.

Output Class D6 - Inmate Employment

Inmate Employment contributes to reducing re-offending by providing inmates and remandees with the opportunity to gain work experience and improve their work habits and skills. Inmates are also provided the opportunity to undertake training toward gaining recognised qualifications and work experience that improve the chances of obtaining sustainable post-release employment, which reduces the likelihood of re-offending.

Over time, Inmate Employment aims to provide all inmates eligible for work with 1,410 hours of employment per year. This year's target of 5.7 million hours represents a 90 percent achievement of that goal. In addition, it is expected that 40 percent of inmates who undertake employment will gain an externally recognised qualification.

Output Class D7 - Rehabilitative Programmes and Reintegrative Services

This output class provides:

- rehabilitative programmes to improve an offender's motivation to address the causes of their criminal offending. These programmes are designed to increase an offender's responsivity to undertake a specific programme that seeks to address an identified criminogenic need
- rehabilitative programmes to address the causes of criminal offending. There is a suite of nationally defined rehabilitation programmes. Assessment tools determine programme eligibility according to an offender's criminogenic needs, responsivity and risk of re-offending
- reintegrative services to prepare for an offender's release into the community, including support for families/whanau. Emphasis is placed on the targeted provision of reintegrative services to reinforce and sustain behavioural changes by building up basic skills (for example, budgeting and relationship management) which support reintegration into the community
- specialist psychological services, including counselling of offenders, professional training and supervision in the use of assessment tools, to monitor and support programme delivery.

Output Class D8 - Services to the New Zealand Parole Board

This output class involves the provision of funding for, and administrative, financial and secretariat services to, the New Zealand Parole Board. This will assist the New Zealand Parole Board to meet its independent statutory responsibilities.

Output Class D9 - Policy Advice and Development

This output class involves the provision of advice, development of policies, and Ministerial servicing relating to reducing re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.

Output Class D10 - Service Purchase and Monitoring

This output class involves the development, management and monitoring of agreements for the purchase of services entered into with both internal and external providers. Also included in this output class are the provision of custodial assurance, inspectorate services and national system services.

Part E - Explanation of Appropriations for Capital Flows

Net Worth of Entities Owned

Statement of Estimated and Forecast Net Worth

	Balance Date	Estimated Net Worth 2002/03 \$ million	Forecast Net Worth 2003/04 \$ million
The Department of Corrections	30 June	616.036	713.556

The increase in net worth of the Department of Corrections results from a capital injection to the Department of \$97.520 million.