

# VOTE *Internal Affairs*

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## Overview

### **Departmental Appropriations**

Departmental appropriations sought for Vote Internal Affairs in 2002/03 total \$69.659 million including GST. This is intended to be spent as follows:

- \$2.386 million (3% of departmental appropriations in this Vote) on policy advice relating to gaming, censorship, fire, building, and the performance of, and appointments to, Crown entities and statutory bodies; including Ministerial correspondence and questions.
- \$1.988 million (3% of departmental appropriations in this Vote) on information, advisory support services to Commissions of Inquiry when warranted, provision of New Zealand Gazette and the authentication of official documents.
- \$9.885 million (14% of departmental appropriations in this Vote) on the gaming and censorship regulatory regimes, seeking compliance with the Gaming and Lotteries Act 1977, Films, Videos and Publications Classification Act 1993, Racing Act 1971 and Casino Control Act 1990.
- \$48.998 million (71% of departmental appropriations in this Vote) on identity services including issuing New Zealand passports, processing citizenship applications and the registration of births, deaths and marriages, policy advice and Ministerial correspondence and questions.
- \$1.343 million (2% of departmental appropriations in this Vote) on services relating to ethnic affairs involving policy advice, ministerial services and the provision of advisory and information services to ethnic communities.
- \$1.004 million (1% of departmental appropriations in this Vote) on contestable services including the provision of translation and other foreign language services to third parties and services provided to other Government departments.
- \$4.055 million (6% of departmental appropriations in this Vote) on a capital contribution to the department to upgrade core systems to ensure that identity services and systems offer security, data integrity and reliable continuity of service delivery.

### **Non-Departmental Appropriations**

Non-departmental appropriations sought for Vote Internal Affairs in 2002/03 total \$2.254 million. This is intended to be spent as follows:

- \$2.205 million on a non-departmental output relating to purchasing services for the Office of Film and Literature Classification for examination and classification of films, videos and publications (including digital material).
- \$48,000 on Crown grants to a range of community organisations.
- \$1,000 on the Royal Lifesaving Society (NZ) to enable participation in international forums.

Details of how the appropriations are to be applied appear in Parts B and C of this Vote.

## Footnote

- Note 1** For this output class, the Minister of Finance has approved the incurring of costs up to the estimated level of trading revenue earned from third parties. This approval is given under section 10 of the Public Finance Act 1989.

# *Internal Affairs*

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VOTE MINISTER: Minister of Internal Affairs

ADMINISTERING DEPARTMENT: Department of Internal Affairs

The Minister of Internal Affairs is the Responsible Minister for the Department of Internal Affairs

## Part A - Statement of Objectives and Trends

### Part A1 - Objectives for Vote Internal Affairs

#### *Related Government Outcomes*

The appropriations to Vote Internal Affairs will fund advice and services in the areas of gaming regulation, identity information, ethnic affairs and policy advice to Ministers.

Achievement of these outcomes will contribute to the following Government key goals:

- strengthen national identity and uphold the principles of the Treaty of Waitangi.
- restore trust in Government and provide strong social services.

#### *Output Class Linkage to Government's Outcomes*

Output Classes D1 Policy Advice – Internal Affairs; D2 Information and Advisory Services; D4 Identity Services; D5 Services for Ethnic Affairs; and D6 Contestable Services will contribute to the Government key goals, as identified above, and the associated outcomes of the Department of Internal Affairs that:

“Active citizenship, democracy and community life are supported by enabling and encouraging participation in our society and communities, and by providing access to information, funding and services (Department of Internal Affairs, 2002)”.

“The stewardship and integrity of New Zealanders’ personal identity and official information is assured; citizens and international agencies are able to trust our documents and formal records (Department of Internal Affairs, 2002)”.

Output Class D3 Gaming and Censorship Regulatory Services; and Output Class O1 – Classification of Films, Videos and Publications will contribute to the Government key goals, as identified above, and the associated departmental outcome that:

“New Zealanders can trust that effective systems are in place for civil defence, emergency management, fire protection and safe buildings, so that safety is enhanced and the likelihood and effects of disasters are reduced and managed; and have confidence that their values and laws are upheld in the enforcement of censorship and gaming legislation (Department of Internal Affairs, 2002)”.

The Department of Internal Affairs administers six votes and all votes contribute to these three departmental outcomes. The services for all output classes are detailed in Part C1.



During 2002/03, key initiatives in this vote will include the:

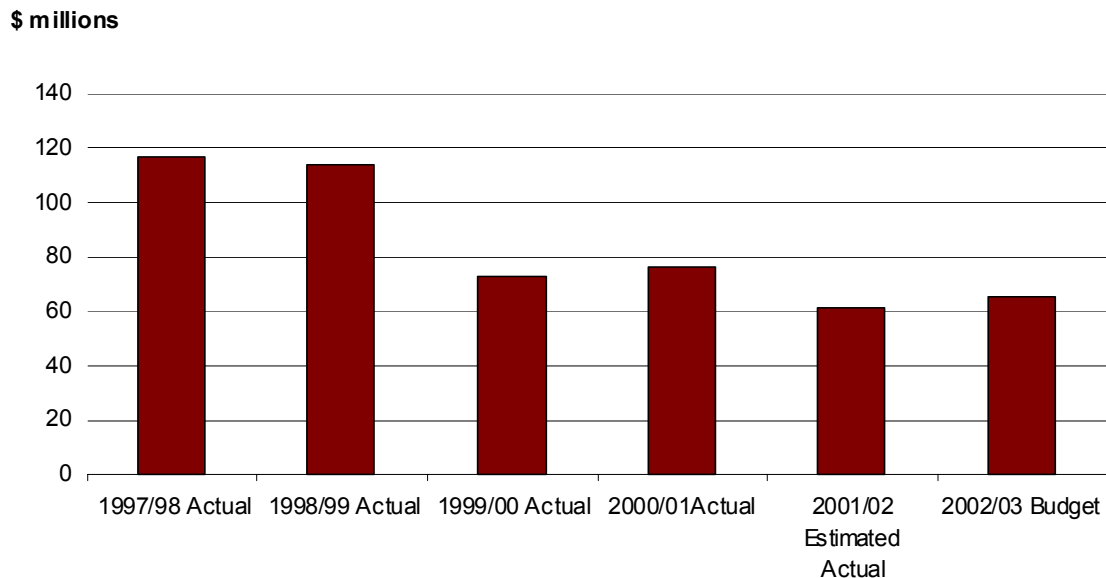
- establishment of easy and affordable ways of accessing identity information so that people can verify their eligibility for other services.
- implementation of the proposed responsible gambling regime.
- implementation of legislative provisions providing for local government approval as part of gaming site licensing.
- promotion and development of Ethnic Affairs Policy Framework guidelines.
- establishment of an ethnic nominations register to identify and increase the numbers of suitably qualified ethnic people appointed to public bodies.
- completion of a review of the system for funding the fire service.
- development of amendments to building industry legislation, and provide effective support for approved changes, which contribute to an efficient and innovative building sector and safe and healthy buildings.

## Part A2 - Trends in Vote Internal Affairs

### *Departmental Output Trends: 1997/98 to 2002/03*

The chart below shows the trend in departmental output class appropriations overtime.

**Figure 1** – Trends in departmental output classes



Source: Department of Internal Affairs

Departmental output class appropriations in 2002/03 increased by \$4.022 million compared to the 2001/02 Estimated Actuals. This is mainly due to estimated actuals for Identity Services being lower than budget by \$2.075 million owing to an underspend in development projects, and the appropriation in 2002/03 has increased by \$1.756 million for operating costs associated with the development of Identity Services systems.

There was also an increase in funding of \$350,000 in 2002/03 and 2003/04 only for increased capacity for the Office of Ethnic Affairs.

Movements in output expenditure between 1997/98 and 2001/02 are mainly due to the transfer of a number of outputs to new Votes. The significant changes are outlined below:

- in 1999/00, outputs relating to Ministers and the Executive were transferred to a new vote, Vote Ministerial Services. In the same year, outputs relating to national archives, and history and heritage were transferred to a new vote, Vote Culture and Heritage. This vote came into effect from 1 October 1999.
- in 2000/01, the increase related principally to the Royal Commission of Inquiry on Genetic Modification.
- in 2001/02, services for the community and voluntary sector were transferred to a new vote, Vote Community and Voluntary Sector.

### *Non-Departmental Expenditure and Revenue Trends: 1997/98 to 2002/03*

Marked variations in non-departmental other expenses tend to reflect one-off rather than ongoing transactions.

#### **Non-Departmental Outputs**

In 1998/99, funding to the New Zealand Fire Service Commission for fire prevention services was discontinued.

#### **Benefits and Other Unrequited Expenses**

In 1999/2000, all community grants were reclassified as Other Expenses to be incurred by the Crown to correctly reflect the nature of these payments.

#### **Other Expenses to be Incurred by the Crown**

In 1999/2000, all payments to the Executive Council and Ministers under the Civil List Act 1979 were transferred to the new vote, Vote Ministerial Services. In the same year payments relating to the maintenance of War Graves and Service Cemeteries were transferred to the new vote, Vote Culture and Heritage. This vote came into effect from 1 October 1999.

#### **Capital Contribution**

The capital contributions received by the Department are set out below:

- in 1998/99, for the computerisation of birth, death and marriage records and centralisation of the Births, Deaths and Marriages registry.
- in 1999/2000 and 2000/01, to fund an increase in accommodation for the National Archives in Wellington.
- in 2001/02, for the computerisation of historical births, deaths and marriage records.
- in 2001/02 and 2002/03, to fund the development of Identity Services systems.



## Trends in Vote Internal Affairs - Summary of Appropriations and Crown Revenue

Types of Appropriation	1997/98	1998/99	1999/2000	2000/01	2001/02		2002/03 Appropriations to be Used				2003/04	2004/05	2005/06
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Budget \$000	Estimated Actual \$000	By the Department Administering the Vote	For Non-Departmental Transactions	Total \$000	Estimated \$000	Estimated \$000	Estimated \$000	Estimated \$000
							Annual \$000	Other \$000	Annual \$000	Other \$000			
<b>Operating Flows</b>													
Classes of Outputs to be Supplied	132,957	116,650	78,643	79,197	66,405	63,787	64,600	1,004	2,205	-	67,809	69,409	69,575
Benefits and Other Unrequited Expenses	11,898	11,814	-	-	-	-	N/A	N/A	-	-	-	-	-
Borrowing Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Other Expenses	15,733	16,547	14,175	13,237	94	90	-	-	49	-	49	49	49
<b>Capital Flows</b>													
Capital Contributions	-	2,960	2,220	2,799	4,038	4,038	4,055	-	-	-	4,055	-	-
Purchase or Development of Capital Assets	68	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Repayment of Debt	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
<b>Total Appropriations</b>	160,656	147,971	95,038	95,233	70,537	67,915	68,655	1,004	2,254	-	71,913	69,458	69,578
<b>Total Crown Revenue and Receipts</b>	41	28	173	34	-	-	N/A	N/A	N/A	N/A	-	-	-

## Part B – Statement of Appropriations

### Part B1 - Details of Appropriations

	2001/02			2002/03		
	Vote		Estimated Actual	Vote		Description of 2002/03 Appropriations
	Annual \$000	Other \$000		Annual \$000	Other \$000	
Appropriations						
<b>Departmental Output Classes (Mode B Gross)</b>						
D1 Policy Advice - Internal Affairs	2,405	-	2,405	-	2,386	-
D2 Information and Advisory Services	2,553	-	2,183	-	1,988	-
D3 Gaming and Censorship Regulatory Services	9,928	-	9,761	-	9,885	-
D4 Identity Services	47,242	-	45,167	-	48,998	-
D5 Services for Ethnic Affairs	1,066	-	1,065	-	1,343	-
<b>Total Appropriations for Departmental Output Classes (Mode B Gross)</b>	63,194	-	60,581	-	64,600	-

## Part B1 - Details of Appropriations (continued)

	2001/02			2002/03			
	Vote		Estimated Actual	Vote		Other \$000	
	Annual \$000	Other \$000		Annual \$000	Other \$000		
Appropriations						Description of 2002/03 Appropriations	
<b>Departmental Output Classes (Mode B Net)</b>							
D6 Contestable Services (see note 1)	-	1,006	-	1,001	-	1,004	Provision of translation and other foreign language services to third parties. Also includes services provided to other government departments.
<b>Total Appropriations for Departmental Output Classes (Mode B Net)</b>	-	1,006	-	1,001	-	1,004	
<b>Non-Departmental Output Classes</b>							
O1 Classification of Films, Videos and Publications	2,205	-	2,205	-	2,205	-	The examination and classification of films, videos and publications by the Office of Film and Literature Classification under the Films, Videos and Publications Classification Act 1993. Provision of information and research on classification procedures and systems.
<b>Total Appropriations for Non-Departmental Output Classes</b>	2,205	-	2,205	-	2,205	-	
<b>Other Expenses to be Incurred by the Crown</b>							
Miscellaneous Grants – Internal Affairs	48	-	48	-	48	-	Discretionary funding provided on application.
Royal Commission of Inquiry into Genetic Modification	45	-	41	-	-	-	To fund the Royal Commission of Inquiry into Genetic Modification.
Royal Life Saving Commonwealth Council	1	-	1	-	1	-	Enables the Royal Lifesaving Society (NZ) to participate in, and benefit from, international forums.
<b>Total Appropriations for Other Expenses to be Incurred by the Crown</b>	94	-	90	-	49	-	

<b>Capital Contributions to the Department</b>									
Capital Investment	4,038	-	4,038	-	4,055	-	-	-	Capital contribution for the development of Identity Services systems.
<b>Total Appropriations for Capital Contributions to the Department</b>	4,038	-	4,038	-	4,055	-	-	-	
<b>Total Appropriations</b>	69,531	1,006	66,914	1,001	70,909	1,004			

## Part C - Explanation of Appropriations for Output Classes

### Part C1 - Departmental Output Classes

#### *Output Class D1 - Policy Advice - Internal Affairs*

This output class involves the provision of:

- policy advice and information on matters relating to gaming, censorship, fire, building; and the performance of, and appointments to, Crown entities and statutory bodies. Policy advice also involves preparation of Ministerial briefings and speech notes and the provision of support for the Minister of Internal Affairs as required in Cabinet committees, select committees and Parliament.
- draft replies to Ministerial correspondence, Official Information Act 1982 requests, Ombudsman's inquiries, and parliamentary questions addressed to the Minister of Internal Affairs or referred from other Ministers.

#### *Output Class D2 – Information and Advisory Services*

This output class involves the provision of:

- the New Zealand Gazette and the authentication of official documents.
- information, advisory and support services to Commissions of Inquiry when warranted.

#### *Output Class D3 - Gaming and Censorship Regulatory Services*

This output class involves the provision of:

- investigations and audits to test compliance with the Films, Videos and Publications Classification Act 1993, the Gaming and Lotteries Act 1977, the Racing Act 1971 and the Casino Control Act 1990, and enforcing regulations pursuant to these Acts (prosecutions will be carried out where appropriate). Services also include the issuing of licences concerning all aspects of gaming and casino employees.
- policy advice on the gaming regulatory regime and associated fees, and education services to the gaming sector.

#### *Output Class D4 - Identity Services*

This output class involves the provision of:

- identity products and information about the services, entitlements and obligations arising from the Citizenship Act 1977, the Passport Act 1992 and the Births, Deaths and Marriages Registration Act 1995 which include:
  - assessment of applications for and issuing of New Zealand passports and other travel documents.
  - assessment of applications for grant of citizenship.
  - registration and confirmation of citizenship.

- registration of births, deaths and marriages.
- issuing certificates and providing information and services relating to births, deaths and marriages.
- maintenance of associated national records relating to passports, citizenship, births, deaths and marriages.
- policy advice and information relating to New Zealand's documents of national identity, broader identity issues, births, deaths, marriages, citizenship and passports. It also involves preparation of briefings and speech notes and the provision of support for the Minister of Internal Affairs as required in cabinet committees, select committees and Parliament.
- draft replies to Ministerial correspondence, Official Information Act 1982 requests, Ombudsman's inquiries, and parliamentary questions, addressed to the Minister of Internal Affairs or referred from other Ministers.

### *Output Class D5 - Services for Ethnic Affairs*

This output class involves the provision of:

- policy advice and information on matters relating to ethnic affairs. This also involves preparation of briefings, speech notes and support for the Minister Responsible for Ethnic Affairs, as required, in Cabinet committees, select committees and Parliament.
- draft replies to Ministerial correspondence, Official Information Act 1982 requests, Ombudsman's inquiries, and parliamentary questions, addressed to the Minister Responsible for Ethnic Affairs or referred from other Ministers.
- advisory and information services to ethnic communities and the provision of public information to raise the level of knowledge about ethnic communities and their contribution to New Zealand.

### *Output Class D6 – Contestable Services*

This output class involves the provision of services to both government and non-government agencies, which may be provided by other organisations and are therefore contestable services to be provided in 2002/03. These services include translation and other foreign language services to Ministers and third parties and administrative support services provided to other government departments.

## Part C2 - Non-Departmental Output Classes

### *Output Class 01 - Classification of Films, Videos and Publications*

This output class involves the examination and classification of films, videos and publications under the Films, Videos and Publications Classification Act 1993. This service is provided by the Office of Film and Literature Classification. The Office will maintain a register of decisions for public inspection, operate an information unit to provide research, disseminate to the public information about the Office and classification procedure, and receive inquiries and complaints about the classification system.

#### **Quantity, quality, timeliness and cost**

A Memorandum of Understanding has been signed between the Minister of Internal Affairs and the Chief Censor of Film and Literature.

The expected results are that all classifications are examined, determined and registered in accordance with the law in the most efficient and effective manner.

This output class will be provided within the appropriated sum of \$2.205 million (inclusive of GST). The 2001/02 final appropriation for this output class was \$2.205 million including GST.

<b>2002/03</b>	Total output class to be provided within (GST inclusive)	\$2.205 million
<b>2001/02</b>	Total output class to be provided within (GST inclusive)	\$2.205 million

#### **Provider**

The Office of Film and Literature Classification.

## Part E - Explanation of Appropriations for Capital Flows

### Part E1 - Capital Contributions

#### *Net Worth of Entities Owned*

The Minister of Internal Affairs is responsible for the Government's ownership interests in certain agencies and organisations. The estimated net worth (total assets less total liabilities) of these bodies is listed in the table below.

#### Statement of Estimated and Forecast Net Worth

	Balance Date	Estimated Net Worth 2002 \$ million	Forecast Net Worth 2003 \$ million
Department of Internal Affairs	30 June	23.247	27.302
Crown Entities			
Building Industry Authority	30 June	10.900	10.900
Casino Control Authority	30 June	0.809	0.809
New Zealand Fire Service Commission	30 June	186.126	186.126
New Zealand Lottery Grants Board	30 June	4.602	4.744
Office of Film and Literature Classification	30 June	2.200	2.200



