

VOTE *Corrections*

Corrections

Overview

Departmental output appropriations sought for Vote Corrections in 2002/03 total \$516.046 million (GST inclusive). This is intended to be spent as follows:

- \$27.107 million (5% of the Vote) on psychological reports, remand pre-sentence reports, reparation reports, same-day reports, home detention reports and assessments, oral information reports and the preparation of home leave reports to prisons, and reports to the New Zealand Parole Board.
- \$58.872 million (11% of the Vote) on management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
- \$51.314 million (10% of the Vote) on custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
- \$6.665 million (1% of the Vote) on the transportation of inmates to and from court and their custody while at court.
- \$277.063 million (53% of the Vote) on custodial services, the provision of facilities, and administering sentences of imprisonment.
- \$38.760 million (8% of the Vote) on inmate employment, including the provision and administration of constructive activity and training opportunities designed to help address the underlying causes of criminal re-offending.
- \$45.088 million (9% of the Vote) on prison and community-based rehabilitative and reintegrative programmes, psychological services designed to address the underlying causes of criminal re-offending, and on the administration of support services for inmates serving custodial sentences.
- \$3.375 million (1% of the Vote) on services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.
- \$4.186 million (1% of the Vote) on development of policies, and Ministerial servicing relating to the reduction of re-offending, the effective management of corrective services, and the review, evaluation and development of service standards.
- \$3.616 million (1% of the Vote) on contract management, national systems, inspectorate services and custodial assurance.

The Department will also receive a capital contribution of \$84.339 million to construct corrections facilities at Rimutaka, Otago, Auckland and Northland, a pilot Day Reporting Centre, deferred maintenance and prison security.

The Department does not expect to collect any Crown revenue in 2002/03.

Details of how the appropriations are to be applied appear in Parts B1, C and E of this Vote.

Corrections

VOTE MINISTER: Minister of Corrections

ADMINISTERING DEPARTMENT: Department of Corrections

The Minister of Corrections is the Responsible Minister for the Department of Corrections

Part A - Statement of Objectives and Trends

A1 - Objectives for Vote Corrections

Related Government Outcomes

Vote Corrections contributes to the Government's broad justice sector outcome to "Protect the Public" through the achievement of two outcomes:

Contribute to safe communities

- the provision of information to the judiciary to inform the sentencing process and release decisions
- ensure appropriate compliance with, and administration of, sentences and orders
- the safe, secure and humane management of offenders
- the provision of a safe environment for staff and the public

Reduce re-offending

Delivery of initiatives that are designed to achieve an overall reduction in the level of re-offending, by changing behaviour through rehabilitative and reintegrative initiatives. These include the provision of education, work experience and skills so offenders are better equipped to secure employment on release.

Output Classes

The output appropriations fund a range of activities to pursue these outcomes, such as:

- applying the processes of induction, assessment and management of offenders, and reintegrating them effectively back into the community. The application of IOM supports the development of individual sentence management plans for offenders and focuses on targeting resources on the basis of responsivity, criminogenic need and risk of re-offending.
- delivering rehabilitative programmes such as:
 - Straight Thinking
 - Tikanga Māori
 - violence prevention
 - alcohol and drug treatment
 - EQUIP (youth cognitive skills programme)

- Making Our Drivers Safe
- National Certificate in Employment Skills.

The programmes are cost effectively targeted to offenders with moderate to high risk of re-offending and to address barriers to rehabilitation such as motivation to change their behaviour. Reintegrative services aims to provide offenders with the appropriate skills to participate effectively in society. There are also specific treatment interventions such as counselling by psychologists and specialist units, such as the sex offender treatment units.

- reduce re-offending by Māori by continuing the delivery of Tikanga Māori programmes in prison and community settings. The Department will also continue to utilise the Bi-cultural Therapy Model and provide Māori therapeutic programmes in Māori Focus Units. These services will be supported by the ongoing development of a more culturally responsive workforce and with initiatives such as cultural supervision.
- improving the management of young offenders by the progressive implementation of regional youth units and the implementation of a pilot day reporting centre.
- responding to a forecast increased demand for corrections facilities and services by ensuring they are progressively put in place as required.
- enhancing organisational capability by maintaining existing physical infrastructure and strengthening the skills of our people.

Links between Output Classes and Key Government Goals

The following table shows the linkages between the classes of outputs being purchased from the Department of Corrections under Vote Corrections and the Key Government Goals to guide public sector policy and performance.

Output Classes	Key Government Goals and Priorities
D1 Information Services D2 Community-based Sentences and Reports D3 Custody of Remand Inmates D4 Escort and Custodial Supervision D5 Custodial Services D6 Inmate Employment D7 Rehabilitative Programmes and Reintegrative Services D8 Services to the New Zealand Parole Board D9 Policy Advice and Development	<ul style="list-style-type: none"> • “restore trust in Government and provide strong social services by working in partnerships with communities, providing strong social services for all, building safe communities and promoting community development...”
D6 Inmate Employment D7 Rehabilitative Programmes and Reintegrative Services D10 Service, Purchase and Monitoring	<ul style="list-style-type: none"> • “strengthen national identity and uphold the principles of the Treaty of Waitangi” • “grow an inclusive, innovative economy for the benefit of all” • “reduce inequalities in health, education, employment and housing” • “improve New Zealanders’ skills.”

These key Government goals are contained in the *Key Government Goals to Guide Public Sector Policy and Performance* (Department of Prime Minister and Cabinet April 2001).

A2 - Trends in Vote Corrections

Analysis by Appropriation Type:

The Department's output class appropriation has increased by \$4.607 million (GST inclusive) for 2002/03. The Department's 2002/03 appropriation is \$516.046 million (GST inclusive) compared with the 2001/02 appropriation of \$511.439 million (GST inclusive).

Key areas where the Department has received additional funding for 2002/03 are (all figures are GST inclusive):

- \$540,000 increase in funding for Auckland Central Remand Prison.
- \$501,000 increase in funding for deferred prison maintenance.
- \$2.564 million increase in funding for Rimutaka cells.
- \$5.175 million increase in funding for the Northland Region Corrections Facility commissioning project.
- \$1.040 million increase for the implementation of a Day Reporting Centre.
- \$6.451 million increase in funding for capital charge.

Key areas where the Department's funding level has decreased for 2002/03 are (all figures are GST inclusive):

- \$750,000 reduction for new regions corrections facilities (phasing of 1999 Budget initiatives).
- \$7.802 million reduction for inmate employment activity.
- \$2.736 million reduction for the change in capital charge rate to 8.5%.

The Department has also received \$84.339 million of capital investment, mainly for the construction of the Northland Region, Auckland Region Women's and South Auckland Region Corrections Facilities.

Trends in Vote Corrections - Summary of Appropriations and Crown Revenue

Types of Appropriation	1997/98	1998/99	1999/2000	2000/01	2001/02		2002/03 Appropriations to be Used				2003/04	2004/05	2005/06
	Actual \$000	Actual \$000	Actual \$000	Actual \$000	Budget \$000	Estimated Actual \$000	By the Department Administering the Vote	For Non-Departmental Transactions	Total \$000	Estimated \$000	Estimated \$000	Estimated \$000	Estimated \$000
							Annual \$000	Other \$000	Annual \$000	Other \$000			
Operating Flows													
Classes of Outputs to be Supplied	390,972	449,303	427,578	477,366	511,439	511,439	516,046	-	-	-	516,046	528,845	528,824
Benefits and Other Unrequited Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Borrowing Expenses	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Other Expenses	-	12,587	-	-	18,000	18,000	-	-	-	-	-	-	-
Capital Flows													
Capital Contributions	35,000	40,600	31,334	54,700	30,000	30,000	84,339	-	-	-	84,339	84,300	-
Purchase or Development of Capital Assets	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Repayment of Debt	-	-	-	-	-	-	N/A	N/A	-	-	-	-	-
Total Appropriations	425,972	502,490	458,912	532,066	559,439	559,439	600,385	-	-	-	600,385	613,145	520,824
Total Crown Revenue and Receipts	-	-	-	-	-	-	N/A	N/A	N/A	N/A	-	-	-

Part B - Statement of Appropriations

B1 - Details of Appropriations

	2001/02			2002/03			
	Vote		Estimated Actual	Vote		Other \$000	
	Annual \$000	Other \$000		Annual \$000	Other \$000		
Appropriations						Description of 2002/03 Appropriations	
Departmental Output Classes (Mode B Gross)							
D1 Information Services	29,072	-	29,072	-	27,107	-	Provision of psychological reports, remand pre-sentence reports, reparation reports, same day reports, home detention reports and assessments, oral information reports and the preparation of home leave reports to courts and the New Zealand Parole Board.
D2 Community-Based Sentences and Orders	60,731	-	60,731	-	58,872	-	Provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services.
D3 Custody of Remand Inmates	51,235	-	51,235	-	51,314	-	Provides for custodial remand services and provision of facilities to hold people charged with offences, and offenders convicted but not yet sentenced.
D4 Escort and Custodial Supervision Services	6,594	-	6,594	-	6,665	-	Provides for transportation of inmates to and from court and their safe and humane custody while at court.
D5 Custodial Services	262,995	-	262,995	-	277,063	-	Provision of custodial services, the provision of facilities, and administering sentences of imprisonment.
D6 Inmate Employment	46,545	-	46,545	-	38,760	-	Provision of inmate employment, including the provision and administration of constructive activity and training opportunities designed to help address the underlying causes of criminal re-offending.
D7 Rehabilitative Programmes and Reintegrative Services	43,225	-	43,225	-	45,088	-	Provision of prison and community-based rehabilitative programmes which incorporate psychological services designed to address the underlying causes of criminal offending, and on the administration of support services for inmates serving custodial sentences.

B1 - Details of Appropriations (continued)

	2001/02			2002/03		
	Vote		Estimated Actual	Vote		Other \$000
	Annual \$000	Other \$000		Annual \$000	Other \$000	
Appropriations						
Departmental Output Classes (Mode B Gross) – cont'd						
D8 Services to New Zealand Parole Board	-	-	-	3,375	-	Description of 2002/03 Appropriations
D9 Policy Advice and Development	4,190	-	4,190	4,186	-	Provides for services to the New Zealand Parole Board relating to the provision of administrative, financial and secretariat services.
D10 Service Purchase and Monitoring	6,852	-	6,852	3,616	-	Provision of advice, development of policies, and Ministerial servicing relating to the reduction of re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.
Total Appropriations for Departmental Output Classes (Mode B Gross)	511,439	-	511,439	516,046	-	Provision of contract management, national systems, inspectorate services and custodial assurance.
Other Expenses to be incurred by the Department						
Revaluation Losses	18,000	-	18,000	-	-	
Total Appropriations for Other Expenses to be incurred by the Department	18,000	-	18,000	-	-	

Capital Contributions to the Department										
Capital Investment	30,000	-	30,000	-	84,339	-				Capital contributions from the Crown are for the construction of corrections facilities at Rimutaka, Otago, Auckland and Northland, and for Day Reporting Centres, deferred maintenance and prison security.
Total Appropriations for Capital Contributions to the Department	30,000	-	30,000	-	84,339	-				
Total Appropriations	559,439	-	559,439	-	600,385	-				

Part C - Explanation of Appropriations for Output Classes

C1 - Departmental Output Classes

Output Class D1 - Information Services

This output class covers the provision of information as requested by the courts and the New Zealand Parole Board to inform their respective decision-making processes. It includes the provision of psychological reports, remand pre-sentence reports (level 2 assessment reports), reparation reports, same-day reports (level 1 assessment reports), home detention reports and assessments, oral information reports and home leave reports for prisons and pre-release reports. Special purpose reports, emotional harm reports and advice are prepared for other entities. Also included is the time Probation Officers spend attending court and Status Court hearings.

Output Class D2 - Community-Based Sentences and Orders

This output class provides for the management and delivery of community-based sentences and orders through sentence management and sentence compliance services. Included as part of these the sentences of supervision and community work as identified in the new Sentencing Act 2002. This supercedes previous sentences of community programmes, community service, and periodic detention although there will be a transitional period during 2002/03. Orders include home detention, parole and orders for post release conditions, under the new Parole Act 2002.

The service provided meets the terms of judicial decisions on sentences in each case, and also provides opportunities for offenders to acknowledge their responsibilities and address offending behaviour.

Output Class D3 – Custody of Remand Inmates

This output class provides for safe, secure and humane services and facilities to hold people charged with offences, and offenders convicted but not yet sentenced, and to enable their appearance before the courts as required.

Output Class D4 – Escorts and Custodial Supervision

This output class provides for safe, secure and humane services and facilities for transportation of inmates to and from court and their safe and humane custody while at court.

Output Class D5 – Custodial Services

This output class covers the provision of custodial services and the administration of custodial sentences in safe, secure and humane conditions for both male and female inmates classified as maximum, medium and minimum security. Youth under 17 years of age and vulnerable 17 to 19 year olds will be housed in specialist youth units. Also included are the management of specialist facilities and drug reduction initiatives.

Output Class D6 – Inmate Employment

Inmate Employment contributes to reducing re-offending by providing inmates with the opportunity to gain work experience and improve their work habits and work skills, thereby improving their chances of obtaining sustainable post-release employment.

Output Class D7 – Rehabilitative Programmes and Reintegrative Services

This output class provides:

- rehabilitative programmes to improve an offender's motivation to address the causes of their criminal offending. These programmes are designed to increase an offender's responsivity to undertake a specific programme that seeks to address an identified criminogenic need.
- rehabilitative programmes to address the causes of criminal offending. Integrated Offender Management has introduced a new suite of nationally defined rehabilitation programmes. Assessment tools determine programme eligibility according to an offender's criminogenic needs, responsivity and risk of re-offending.
- reintegrative services to prepare for an offender's release into the community, including support for families/whanau. Emphasis is placed on the targeted provision of reintegrative services to reinforce and sustain behavioural changes by building up basic skills (for example, budgeting and relationship management) which support reintegration into the community.
- specialist psychological services, including counselling of offenders, professional staff training, and supervision in the use of assessment tools, to monitor and support programme delivery.

Output Class D8 – Services to the New Zealand Parole Board

This output class involves the provision of funding for, and administrative, financial and secretariat services to, the New Zealand Parole Board. This will assist the New Zealand Parole Board to meet its independent statutory responsibilities under the new Sentencing Act 2002 and Parole Act 2002.

Output Class D9 – Policy Advice and Development

This output class involves the provision of advice, development of policies, and Ministerial servicing relating to reducing re-offending, the effective management of corrections services, and the review, evaluation and development of service standards.

Output Class D10 – Service Purchase and Monitoring

This output class involves the development, management and monitoring of agreements for the purchase of services entered into with both internal and external providers. Also included in this output class are the provision of custodial assurance, inspectorate services and national system services.

Part E - Explanation of Appropriations for Capital Flows

Net Worth of Entities Owned

Statement of Estimated and Forecast Net Worth

	Balance Date	Estimated Net Worth 2001/02 \$ million	Forecast Net Worth 2002/03 \$ million
The Department of Corrections	30 June	553.429	637.768

The increase in net worth of the Department of Corrections results from a capital injection to the Department of \$84.339 million.

Part G – Statement of Reconciliations

Part G1 – Changes in Appropriation Categories

In 2002/03 the Department of Corrections has altered its Output Class structure to reflect the impact of the Sentencing Act 2002 and the Parole Act 2002.

This change reflects the establishment of a new Departmental Output Class - Services to the New Zealand Parole Board - to provide administration, financial and secretariat services to the New Zealand Parole Board.

Expenditure for this new Departmental Output Class was previously appropriated in Departmental Output Classes – Information Services and Contract Management Services.

Part G1 - Changes in Appropriations

2001/02 Cumulative Vote in Old (2001/02) Structure	\$000	Structure Changes	\$000	Cumulative Vote in New (2002/03) Structure	2001/02 \$000	2002/03 \$000
<u>Departmental Output Classes</u>				<u>Departmental Output Classes</u>		
D1 Information Services	29,072	D8 Services to the New Zealand Parole Board	(675)		28,397	27,107
		D1 Information Services	675	D8 Services to the New Zealand Parole Board	3,375	3,375
		D9 Contract Management Services	2,700			
D9 Contract Management Services	6,852	D8 Services to the New Zealand Parole Board	(2,700)		4,152	3,616
Other output classes	475,515				475,515	481,948
Departmental Output Classes	511,439				511,439	516,046
Capital Contributions to the Department	30,000				30,000	84,339
Total Non-Departmental Appropriations	559,439				559,439	600,385