

# Social Housing Reform Programme

Market Information and Feedback Presentation for Potential Market Participants June 2015

#### Market information and feedback process

- We're in new territory for the Government and for potential market participants
- We want to share our thinking and seek feedback about the size, scope and process for proposed transactions as soon as possible
- We want to give potential participants as much information as we can as early as possible so they understand the emerging market and can prepare to participate
- Your feedback will inform further work on the transfer process

#### Market information and feedback process

#### This process is independent of:

- Regional consultation with iwi and hapū in Invercargill and Tauranga
- The MSD closed Request for Proposal (RFP) for an additional 300 Income Related Rent Subsidy (IRRS) places in the Auckland region
- Large scale redevelopments of housing stock in areas of high need such as Auckland being considered by the Government

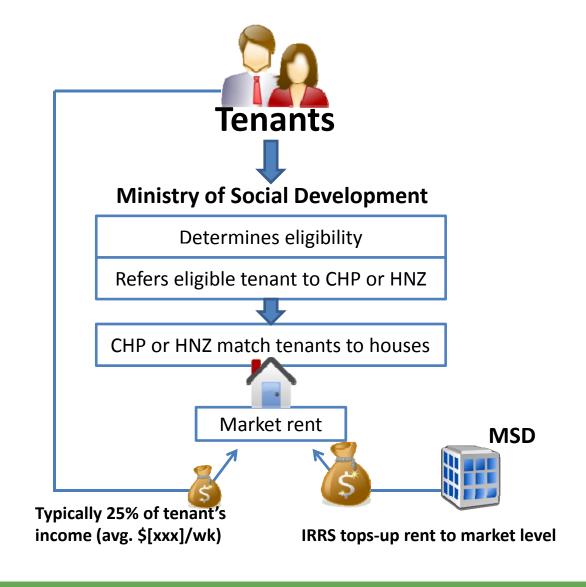
#### What do we want from these transactions?

- One provider, and a one-size-fits-all approach, isn't getting the results we need. We want:
  - More social houses in the right locations and of the right type to meet needs
  - To increase the capability and capacity of the community housing provider sector
  - To encourage diversity, specialisation and innovation
  - Better asset and tenancy management by providers who understand, and can be more responsive to, the needs of their tenants and community

## Key agencies involved in social housing

- HNZ is, and will remain for the foreseeable future, the largest provider of social housing in NZ
- MSD the purchaser of government-funded social housing.
   Contracts with, and pays the Income Related Rent Subsidy (IRRS), to community housing providers (CHPs) and HNZC. Assesses eligibility of applicants and manages the social housing register
- MBIE The Community Housing Regulatory Authority (CHRA)
  within MBIE regulates CHPs, who must be registered with CHRA to
  receive the IRRS
- Treasury will run the transfer process

# How the system works



#### Next steps

- Invercargill and Tauranga are proposed as the initial regions for stock transfers
- Final decisions subject to consultation with iwi and hapū in these regions
- Decision expected in July
- Considering locations for second tranche of transactions



### The proposed transfer process

- Not just about simply transferring houses
- The aim is to transfer properties to social housing providers that can both provide social housing and offer tenant and property management services on a sustainable basis
- Tenants will transfer with the properties along with rent subsidies and tenancy terms and conditions

#### The proposed transfer process

We want the transfer process to:

- Provide certainty and predictability to the market
- Use an open tender process to test appetite from a range of bidders
- Minimise bid costs where possible
- Provide bidder support to recognise that a new market is being built
- Be familiar to the market and advisors
- Be replicable and easily scaled to different transaction size and complexity in later transfers

### Size and scope of initial transactions

#### We expect the transactions to be:

- Large-scale rather than transfers of small number of properties
  - HNZ will continue small-scale sales of houses as part of business as usual
- Asset transfers rather than large-scale redevelopment opportunities
  - There may be some scope for reconfiguration and smaller-scale redevelopment over time to meet changing demand

#### Transaction structure

#### Key contract documents include:

- A Transfer Agreement between HNZC and a Provider.
- An Outcome Agreement between MSD and a Provider for the provision of social housing places.
- A Tenancy Agreement between each tenant and a Provider (under the Residential Tenancies Act 1986).
- A Transition Services Agreement between HNZC and a Provider
- Other Contracts. The Provider may enter other subcontracts to transfer the land and buildings and provide the services.

### Transfer agreement

- A portfolio of properties will be either sold or leased to the successful bidder
- For either a sale or a lease, potential transactions will include protections to ensure that the properties remain as social housing unless the Government agrees otherwise.
- Lease may be either a standard lease or a lease of the land and sale of improvements
- Properties don't have to transfer to a registered CHP but a registered CHP must be part of the consortium
- Only registered CHPs can receive the IRRS and provide tenancy management services

### Transitional services agreement

- The purpose is to provide continuity of services to the tenant during the transition from one provider (HNZC) to another
- A standardised package of tenancy management and property maintenance services will be available to support the transition of the management of the portfolio (if required).
- Takes effect from day one of transfer, time bound (up to twelve months)
- This will be a costed package agreed between the CHP and HNZ.

### Outcome agreement

- MSD can offer a range of contracting options:
  - spot through to capacity contracts, dependant on demand
- Under all options, providers must:
  - make properties available for the duration of the agreement
  - maintain agreed service levels to tenants
  - maintain properties to agreed standards
  - meet their obligations as a landlord
  - collect rent owed to them (MSD will redirect beneficiaries' rent)

#### Outcome agreement - Spot contracts

- Currently in use (can be viewed on MSD website)
- Short term contracts for the duration of a tenancy
- If a tenancy ends, the provider can offer the tenancy to MSD and MSD can offer another eligible tenant from the register
- The IRRS tops up the tenant contribution to market rent

#### Outcome Agreement – Capacity contracts

- Recent changes in legislation allows MSD to enter into tailored agreements with providers where appropriate
- This gives providers a guaranteed income stream for available properties and more flexible pricing for long term or fixed price tenancies
- The level of the IRRS under this type of contract may top up the tenant contribution to the rent negotiated under the contract

### Outcome agreement – your feedback

- We want your feedback on what's proposed for capacity contracts
- At Market Sounding and EOI, the key terms of these agreements will be provided
- The types of agreements offered and their specific terms and conditions will be outlined by MSD at the RFP stage

#### Support for Bidders

- This is a new market, so bidder support is critical
- Support will include:
  - Detailed guidance on the process
  - Opportunity for one-on-one meetings with officials during RFP stage
  - Allowing appropriate time for bidder responses at each stage
  - Pre-prepared standardised draft contracts
  - Financial model templates to help bidders
  - Financial and portfolio information

# Information available at Market Sounding

| Purpose   | Information for bidders                                   |
|---|---|
| Engage with potential market participants to understand their interest in a specific transaction or | An Information Memorandum for each transaction including: |
| region  | Financial information by region: - P & L statements       |
| Seek feedback on key elements of  | -Balance sheet  |
| the proposed portfolio and tender   | -Cash flow statement                                      |
| process   | -Limited commentary for the                               |
|   | previous two financial years                              |
| Feedback is used to refine  | <b>+</b>  |
| portfolios and transaction design   | Tenant information by region:                             |
|   | -High/medium needs<br>-Age                                |
|   | -Household make up  |
|   | Property information by region                            |
|   | -Base property metrics (land area,                        |
|   | house size, bedrooms, age of property etc)                |
|   | property etc)   |

# Information available at EOI stage

| Process   | Information for bidders   |
|---|---|
| Seek expressions of interest from the market            | An EOI document for each transaction including:   |
| Select a shortlist who will be invited to submit an RFP | Financial information portfolio:  -P & L statements  -Balance sheet  -Cash flow statement  -Limited commentary for the previous two financial years  Tenant information by portfolio (including |
|   | HNZC's classification of the tenant, age, household make up)  |
|   | Property information by portfolio (land area, house size, bedrooms, age of property etc)  |
|   | Terms sheets for all key contractual documents Commercial structure of the transaction and risk allocation  |

# Information available at RFP stage

| Process   | Information  |
|---|--|
| RFP tender documents and supporting information issued to the shortlist   | An RFP document for each transaction including:  |
| Bi-lateral discussions with each bidder to ensure clarity on key elements of their proposal  This stage ends with the RFP responses from bidders. | Individual property titles  Financial report – base information by property (including rent, rates etc) prepared by professional advisors and able to be relied on by bidders  Tenant report – detailed report including tenancy agreement, rent, tenant details  Independent condition assessment (for each property)  Draft contract documents |

## What are we looking for from bids?

- A fair price plus the ability to provide the right level of service to tenants
- Criteria under development, but will cover both quality and price and may include:
  - tenancy and property management capability and approach
  - ability to complete any deferred maintenance
  - ability to assume full operational control of the portfolio in a timely manner
  - community links that achieve better outcomes for tenants
  - commercial and financial capability
  - at RFP, price

## Pricing approach

- The Government will not set the price for transfers bidders will determine this in their RFP responses
- We don't expect the purchase price to reflect the current values of the properties in HNZC's accounts
- We want fair and reasonable value for taxpayers –and transactions that are financially sustainable for providers

#### Bidder structure

#### We are expecting:

- CHPs will in some cases bid as a consortium
- Collaboration between private sector organisations, financiers and CHPs in developing bids

#### Bidder structure

#### **Bidders must:**

- Be a CHRA-registered CHP, or be in a consortium with one.
  - The IRRS can only be paid to a registered CHP
- Demonstrate that they can provide all of the services required

### **CHRA** registration

- Providers can apply for CHRA registrations at <a href="http://www.shu.govt.nz/chra-home">http://www.shu.govt.nz/chra-home</a>
- To register:
  - You must be a provider of either social or affordable rental housing
  - Your governing body must support the application
  - You must be able to meet CHRA's performance standards
- If you are already a CHRA-registered CHP, purchasing additional houses may initiate a review of your registration to ensure you meet the requirements for managing a larger portfolio

## Your feedback is important

#### Specifically on:

- Contractual basis for transferring properties
  - sale or lease?
  - type and duration of lease?
- Transaction size
- Outcome agreement
  - views on the proposed approach to Outcome Agreements, in particular capacity contracts

### Your feedback is important

- You can provide written feedback using the online template
- Send your feedback to <u>marketinfo@treasury.govt.nz</u> by 4pm Friday 3 July

#### Transaction process - Indicative timeframes

- Decision on whether to proceed with initial transaction expected in July
- Any commercial process will be open and competitive and take 9 -12 months

| Market Sounding                 | 6-8 Weeks   | From Aug 2015     |
|---------------------------------|-------------|-------------------|
| Expressions of Interest         | 6-8 Weeks   | Sept/Oct 2015     |
| Request for Proposal            | 12-14 Weeks | Dec 2015/Jan 2016 |
| Select preferred bidder & close | 4-10 Weeks  | Mar/Apr 2016      |

#### For further information....

- To access discussion documents and feedback template
  - http://www.treasury.govt.nz/statesector/socialhousing/marketinfor mation
- Any questions or want to register for regular updates, email
  - marketinfo@ treasury.govt.nz
- General information on the social housing reform programme
  - www.socialhousing.govt.nz