

# Office of Hon Bill English

Deputy Prime Minister
Minister of Finance
Minister Responsible for HNZC

## 23 FEB 2015

Catherine Savage
Chair
Board of Trustees of the National Provident Fund
PO Box 1036
WELLINGTON 6140

Dear Catherine

#### ANNUAL LETTER OF EXPECTATION

I am writing to you as the Minister responsible for the National Provident Fund (NPF). As you are probably aware, the Crown Financial Institutions (CFIs) as Crown entities are required to prepare Statements of Intent (SOIs) and annual Statements of Performance Expectations (SPEs).

SOIs are strategic documents that must cover at least four years. They can remain in place for up to three years but the responsible Minister can ask for a new SOI at any time. The SPE is an annual document that sets out the annual performance expectations and provides a base for assessing performance.

I recognise that the NPF is not a Crown entity and therefore not required to submit these documents, however, the Government guarantees the benefits paid by the NPF and minimum investment returns for the funds held by the NPF. Accordingly, I consider it appropriate that you are familiar with my expectations communicated to the CFIs for the development of their 2015/16 SPEs and their SOI where applicable. The priority and general expectations applicable across all CFIs are set out below.

#### **Priority Expectations**

- Returns: A prime focus for Ministers is that Crown Financial Institutions (CFIs) achieve their long term performance objectives. The Crown has a long term perspective on returns, and acknowledges that returns will vary from year to year, sometimes due to temporary or non-controllable factors. Emphasis will continue to be placed on longer term returns. In circumstances where the longer term return is persistently below the performance objective, I expect the CFI to review the appropriateness of its investment strategy. Furthermore, where active management or other value adding strategies are employed, achieving returns in excess of benchmarks after investment management fees and other operational costs is expected.
- Crown Risk Management: The management of financial risks at an aggregate level is
  of growing importance for the Crown. I have tasked the Treasury to work in this space
  and I ask that you engage with the Treasury when required to support this work. While
  work is at an early stage, part of the aim is to determine appropriate risk settings
  across the Crown balance sheet.

- Joint Ventures: While Ministers are supportive of CFIs entering into joint venture (j.v.) arrangements as a way of leveraging expertise and capital, the expectation is that Ministers are informed at an early stage of any j.v. formation, particularly where the j.v. involves another New Zealand government entity or where it includes a foreign government or sovereign wealth fund.
- Use of derivatives: The aggregate funds managed within the CFI portfolio continues to grow as a percentage of the overall Crown's balance sheet. There continues to be an increasing use of derivative instruments within the portfolios. Consistent with last year's expectations it is my expectation that CFIs should use derivatives judiciously and that, where relevant, there is a strong case for their use relative to physical exposures.
- Collaboration: While the individual objectives and investment strategies differ across the CFI portfolio there is a material level of crossover in the operational investment activities of the CFIs. My expectation is that the CFIs will continue to identify opportunities and implement strategies to achieve operational synergies and cost efficiencies through sharing of resources and intellectual capital.

### Expectations Specific to the Government Superannuation Funds Authority

- You have requested legislative change consistent with that in the New Zealand Superannuation and Retirement Income Amendment Bill, to allow it to control special purpose entities that help facilitate investments. I note that progress of the Bill has been protracted. I plan to further consider your request once the current Bill is passed.
- I expect you will provide me with updates on the progress of your IT project in accordance with your letter to me dated 7 November.

#### General Expectations

Expectations in previous years' expectations letters continue to apply in 2015/16 and the forecast period. Particular regard should be given to the following:

- Draft Statement of Intent (SOI) (where applicable) and Statement of Performance Expectations (SPE): All CFIs are expected to provide Ministers with a SPE by 1 May 2015, at the latest. If you are preparing an SOI, this is also due by 1 May. SOIs are strategic documents that must cover at least four years. They can remain in place for up to three years but the responsible Minister can ask for a new SOI at any time. The SPE is an annual document that sets out the annual performance expectations and provides a base for assessing performance.
- OIA requests: The Office of the Minister of Finance is to be advised by the entity when it receives a request under the Official Information Act and of the proposed response.
- "No surprises" policy: I expect you to maintain the "no surprises" policy and to inform
  me well in advance of any material or significant events, transactions and other issues
  that could be considered contentious or attract wide public interest, whether positive or
  negative.

#### Engagement

My expectation is that you and your executive will continue to engage openly with the Treasury during the year. With respect to this letter, if you have any questions or require further clarification on any of my expectations, please contact Kirsty Flannagan at the Treasury in the first instance.

Yours sincerely

Hon Bill English

Minister of Finance

cc Simon Tyler Chief Executive

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