# The Treasury

# **Budget 2017 Information Release**

## **Release Document July 2017**

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| [1]                                  | to prevent prejudice to the security or defence of New Zealand or the international relations of the government   | 6(a)   |
|--------------------------------------|---|--|
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|                                      |   |  |
| [29]                                 | to avoid prejudice to the substantial economic interests of New Zealand   | 9(2)(d)  |
| [29]<br>[31]                         | to avoid prejudice to the substantial economic interests of New Zealand  to maintain the current constitutional conventions protecting collective and individual ministerial responsibility   | 9(2)(d)<br>9(2)(f)(ii)   |
|                                      | to maintain the current constitutional conventions protecting collective and individual ministerial   |  |
| [31]                                 | to maintain the current constitutional conventions protecting collective and individual ministerial responsibility to maintain the current constitutional conventions protecting the confidentiality of advice tendered   | 9(2)(f)(ii)  |
| [31]                                 | to maintain the current constitutional conventions protecting collective and individual ministerial responsibility to maintain the current constitutional conventions protecting the confidentiality of advice tendered by ministers and officials  | 9(2)(f)(ii)<br>9(2)(f)(iv)                                     |
| [31]<br>[33]<br>[34]                 | to maintain the current constitutional conventions protecting collective and individual ministerial responsibility to maintain the current constitutional conventions protecting the confidentiality of advice tendered by ministers and officials to maintain the effective conduct of public affairs through the free and frank expression of opinions  | 9(2)(f)(ii)<br>9(2)(f)(iv)<br>9(2)(g)(i)                       |
| [31]<br>[33]<br>[34]<br>[36]         | to maintain the current constitutional conventions protecting collective and individual ministerial responsibility to maintain the current constitutional conventions protecting the confidentiality of advice tendered by ministers and officials to maintain the effective conduct of public affairs through the free and frank expression of opinions to maintain legal professional privilege   | 9(2)(f)(ii)<br>9(2)(f)(iv)<br>9(2)(g)(i)<br>9(2)(h)            |
| [31]<br>[33]<br>[34]<br>[36]<br>[37] | to maintain the current constitutional conventions protecting collective and individual ministerial responsibility to maintain the current constitutional conventions protecting the confidentiality of advice tendered by ministers and officials to maintain the effective conduct of public affairs through the free and frank expression of opinions to maintain legal professional privilege to enable the Crown to carry out commercial activities without disadvantages or prejudice | 9(2)(f)(ii)<br>9(2)(f)(iv)<br>9(2)(g)(i)<br>9(2)(h)<br>9(2)(i) |

In preparing this Information Release, the Treasury has considered the public interest considerations in section 9(1) and section 18 of the Official Information Act.



Date: 2 February 2017

To: Minister of Finance (Hon Steven Joyce)

Associate Minister of Finance (Hon Simon Bridges) Associate Minister of Finance (Hon Amy Adams)

Deadline: For discussion at Fiscal Issues meeting on 7 February

# Aide Memoire: Earthquake Recovery and Resilience Discussion at Fiscal Issues on 7 February

#### **Purpose**

At the Fiscal Issues meeting on 7 February, the Earthquake Recovery Strategy team will seek your feedback on the following areas relating to Budget 2017:

- Process for earthquake and resilience initiatives
- Wellington resilience initiatives
- High level assessment of initiatives received so far
- Emerging risks

A summary of key issues and points for discussion (in blue boxes) follows.

Fiscal impacts and Budget implications are outlined in the Treasury Report for Fiscal Issues (T2017/116 refers), and economic and forecasting implications are outlined at a high level in T2017/120, also for Fiscal Issues.

#### Process for earthquake and resilience initiatives

We see value in bringing as many initiatives as possible through the Budget 2017 process. Doing so helps Ministers to get a clear sense of where they are investing money and the relative trade-offs. The following slightly extended timetable has been provided to agencies and to affected local Councils:

14 February – EQ initiatives Budget info received 3 March – Investment Panel considers EQ initiatives TBC March – Investment Ministers consider FO initiatives

Guidance to agencies has been clear that initiatives should include as much information as possible, but recognises that information gaps will likely remain.

Q: Do you have any comments or suggestions on the process for earthquake and resilience initiatives in Budget 2017?

THE TREASURY

Kaitohutohu Kaupapa Rawa

#### Wellington resilience initiatives

Following the Kaikōura earthquake sequence and its impact on Wellington, DPMC was asked to lead a project to assess the key risks to Wellington's resilience in the face of a major earthquake. A co-ordinated package of high priority 'no regrets' initiatives from across government is being developed in association with local government and lifeline utilities. This is currently due to be submitted through the Budget 2017 process. DPMC have also initiated a longer programme of analysis over the next six to twelve months to address more complex and costly decisions associated with how to value resilience both in Wellington and nationally.

DPMC is likely meeting with the Prime Minister to discuss Wellington resilience in the week of 6 February, and will likely be seeking a subsequent meeting of Earthquake Recovery Ministers on this issue. We are aware that there is some pressure for the high priority initiatives to be funded immediately outside of the Budget process – possibly through a Cabinet paper in early March.

If a Cabinet paper is prepared seeking immediate funding we will provide advice at that stage on whether it is appropriate, but our initial view is that it would be beneficial for these initiatives to progress as part of Budget 2017. Budget timing would not significantly delay the initiatives and it would allow for adequate consideration of the initiatives alongside other earthquake initiatives, and other spending proposals.

Q: To what extent are you comfortable with our preferred option for considering Wellington resilience initiatives as part of Budget 2017?

#### Summary of initiatives received so far

We have received 13 initiatives so far, seeking a total operating cost of [33] and a total capital cost of [33] over the forecast period (2016/17-2020/21). We are aware of at least one initiative related to the Wellington resilience package which has not yet been entered in to CFISnet with a total of approximately [33] capital and [33] ongoing operating cost.

The largest initiative is the funding sought for the reinstatement of State Highway 1 and the railway line, with \$1,850 million being sought (although this figure is yet to be confirmed). You separately received a Treasury Report and draft Cabinet paper this week [37], [38]

#### Other initiatives include:

- Funding for three waters<sup>1</sup>, enhanced council statutory tasks and responsibilities, Kaikōura Harbour [33]
- Wellington resilience initiatives including [33] , water, [33]
- Other initiatives including the Recovery Programme (well-being) support for affected schools [33]

## **Emerging risks**

Across both the earthquake and Wellington resilience initiatives, a number of the bids are for *projects that local government has existing responsibility for funding, but for a variety of reasons is not in a position to do so.* [34]

Q: To what extent are you willing to consider concessional loans to local government, as opposed to grants, for either resilience projects or to cover upfront costs before they receive insurance?

Councils involved have put forward some proposals for funding which seek not only reinstatement of assets, but future-proofing or other options which improve the assets over and above their pre-earthquake state. [33]

Q: To what extent are you comfortable considering proposals for local government asset betterment as opposed to proposals for reinstatement?

Kaikōura District Council is seeking funding for several initiatives for regional economic development. This includes things like Harbour expansion, [33]

These do not relate directly to earthquake damage, but contribute to Kaikōura's economic recovery and resilience.

Q: Do you have any comments which we should take in to account in considering Kaikōura regional economic development initiatives?

**Julia Pearce**, Senior Analyst, Earthquake Recovery Strategy, [39] **Simon McLoughlin**, Manager, Earthquake Recovery Strategy

A permanent legislative authority exists for central government contributions towards three waters. [33]