

# 6

## Core Crown Expense Tables

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Social security and welfare	16,768	17,877	19,382	21,185	22,005	22,560	23,252	23,829	24,471	25,536
GSF pension expenses	645	690	655	328	305	201	298	377	433	464
Health	10,355	11,297	12,368	13,128	13,753	14,350	14,330	14,239	14,233	14,224
Education	9,269	9,551	11,455	11,724	11,650	12,269	12,205	12,099	12,227	12,420
Core government services	4,816	3,371	5,293	2,974	5,563	7,138	4,390	4,474	4,450	4,368
Law and order	2,699	2,894	3,089	3,191	3,382	3,635	3,539	3,511	3,509	3,510
Defence	1,517	1,562	1,757	1,814	1,809	1,903	1,917	1,867	1,866	1,864
Transport and communications	2,405	2,244	2,663	2,345	2,281	2,468	2,128	2,079	2,136	2,025
Economic and industrial services	1,595	2,889	2,960	2,839	2,609	2,529	1,922	1,855	1,876	1,906
Primary services	438	541	534	507	706	783	705	688	686	663
Heritage, culture and recreation	844	1,107	1,002	1,281	1,966	2,490	1,542	1,494	1,738	2,084
Housing and community development	255	260	297	306	876	400	313	313	328	281
Other	68	254	118	80	479	706	488	486	485	485
Finance costs	2,329	2,460	2,429	2,311	3,066	3,655	3,789	3,921	4,313	4,345
Forecast for future new spending	..	..	..	..	..	473	1,094	1,788	2,932	3,959
Top-down expense adjustment	..	..	..	..	..	( 1,100)	( 300)	( 100)	( 100)	( 100)
<b>Core Crown expenses</b>	<b>54,003</b>	<b>56,997</b>	<b>64,002</b>	<b>64,013</b>	<b>70,450</b>	<b>74,460</b>	<b>71,612</b>	<b>72,920</b>	<b>75,583</b>	<b>78,034</b>

Source: The Treasury

**Table 6.1** – Social security and welfare expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Welfare benefits	15,435	16,288	17,366	18,961	19,781	20,456	21,198	21,764	22,588	23,610
Social rehabilitation and compensation	163	199	336	331	119	81	112	112	112	112
Departmental expenses	845	850	1,092	1,130	1,127	1,123	1,105	1,098	1,100	1,093
Child support impairment	183	193	205	371	281	421	505	525	339	390
Other non-departmental expenses <sup>1</sup>	142	347	383	392	697	479	332	330	332	331
<b>Social security and welfare expenses</b>	<b>16,768</b>	<b>17,877</b>	<b>19,382</b>	<b>21,185</b>	<b>22,005</b>	<b>22,560</b>	<b>23,252</b>	<b>23,829</b>	<b>24,471</b>	<b>25,536</b>

Note 1: Other non-departmental expenses in the 2011 forecast include costs associated with the Canterbury earthquakes.

Source: The Treasury

**Table 6.2** – New Zealand Superannuation and welfare benefit expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
New Zealand Superannuation	6,810	7,348	7,744	8,290	8,830	9,597	10,235	10,824	11,590	12,449
Domestic Purposes Benefit	1,468	1,478	1,530	1,693	1,757	1,840	1,909	1,958	2,014	2,073
Unemployment Benefit	613	458	586	930	943	860	825	752	694	665
Invalid's Benefit	1,132	1,216	1,260	1,303	1,306	1,327	1,340	1,351	1,372	1,401
Family Tax Credit	1,699	1,897	2,062	2,168	2,139	2,131	2,125	2,075	2,038	2,054
Accommodation Supplement	877	891	989	1,154	1,197	1,199	1,218	1,232	1,247	1,276
Sickness Benefit	573	582	613	710	743	770	797	819	847	879
Disability Allowance	270	278	390	411	409	403	394	398	403	411
Income-Related Rents	434	465	512	522	553	587	623	663	705	705
In Work Tax Credit	461	563	584	595	585	564	558	528	503	499
Child Tax Credit	44	11	6	4	3	2	2	1	1	1
Special Benefit	106	71	..	..	..	..	..	..	..	..
Benefits paid in Australia	71	58	50	45	40	37	22	19	16	13
Paid Parental Leave	122	135	143	154	154	162	171	180	191	211
Childcare Assistance	139	150	159	178	188	183	181	178	182	189
War Disablement Pensions	122	134	125	137	135	133	130	125	122	117
Veteran's Pension	143	161	176	179	178	177	174	170	168	166
Other benefits	351	392	437	488	621	484	494	491	495	501
<b>Benefit expenses</b>	<b>15,435</b>	<b>16,288</b>	<b>17,366</b>	<b>18,961</b>	<b>19,781</b>	<b>20,456</b>	<b>21,198</b>	<b>21,764</b>	<b>22,588</b>	<b>23,610</b>

Source: The Treasury

**Table 6.3** – Beneficiary numbers

(Thousands)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
New Zealand Superannuation	495	508	522	540	561	584	608	630	652	673
Domestic Purposes Benefit	100	97	101	110	114	115	116	117	117	117
Unemployment Benefit	52	37	48	78	80	70	66	58	52	48
Accommodation Supplement	251	245	267	312	320	312	312	310	308	308
Invalid's Benefit	78	82	86	88	88	87	87	86	85	85
Sickness Benefit	48	48	50	58	60	60	61	62	62	63

Source: Ministry of Social Development

**Table 6.4** – Health expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental outputs	180	206	206	211	199	202	201	201	201	201
Health services purchasing	9,614	10,503	11,354	12,077	12,530	13,224	13,159	13,083	13,086	13,086
Other non-departmental outputs	99	97	98	106	120	121	117	111	111	111
Health payments to ACC	425	463	667	691	849	752	804	795	786	778
Other expenses	37	28	43	43	55	51	49	49	49	48
<b>Health expenses</b>	<b>10,355</b>	<b>11,297</b>	<b>12,368</b>	<b>13,128</b>	<b>13,753</b>	<b>14,350</b>	<b>14,330</b>	<b>14,239</b>	<b>14,233</b>	<b>14,224</b>

Source: The Treasury

**Table 6.5** – Health services purchasing

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Payments to District Health Boards	8,547	9,312	10,038	10,670	11,133	11,703	11,659	11,644	11,659	11,659
National disability support services	755	834	889	930	971	1,035	1,020	1,020	1,019	1,019
Public health services purchasing	312	357	427	477	426	486	480	419	408	408
<b>Health services purchasing</b>	<b>9,614</b>	<b>10,503</b>	<b>11,354</b>	<b>12,077</b>	<b>12,530</b>	<b>13,224</b>	<b>13,159</b>	<b>13,083</b>	<b>13,086</b>	<b>13,086</b>

Source: The Treasury

**Table 6.6 – Education expenses**

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education	617	860	1,030	1,184	1,340	1,353	1,414	1,469	1,521	1,575
Primary and secondary schools	4,325	4,552	4,936	5,157	5,354	5,521	5,608	5,499	5,602	5,735
Tertiary funding	3,322	3,266	4,564	4,465	3,991	4,273	4,191	4,145	4,127	4,133
Departmental expenses	875	828	888	898	923	1,047	981	977	969	969
Other education expenses	130	45	37	20	42	75	11	9	8	8
<b>Education expenses</b>	<b>9,269</b>	<b>9,551</b>	<b>11,455</b>	<b>11,724</b>	<b>11,650</b>	<b>12,269</b>	<b>12,205</b>	<b>12,099</b>	<b>12,227</b>	<b>12,420</b>
Places	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Early childhood education <sup>1</sup>	123,196	133,863	142,014	155,108	159,995	166,807	172,895	179,823	185,638	192,135

Note 1: Full-time equivalent based on 1,000 funded child hours per year based as at 1 July.

Sources: Ministry of Education, The Treasury

**Table 6.7 – Primary and secondary education expenses**

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary	2,141	2,262	2,484	2,622	2,731	2,815	2,870	2,821	2,892	2,974
Secondary	1,682	1,761	1,898	1,972	2,051	2,121	2,142	2,083	2,104	2,143
School transport	125	131	152	160	163	173	178	186	193	199
Special needs support	263	278	290	297	310	316	320	313	316	322
Professional development	104	108	101	95	90	87	88	87	87	87
Schooling improvement	10	12	11	11	9	9	10	9	10	10
<b>Primary and secondary education expenses</b>	<b>4,325</b>	<b>4,552</b>	<b>4,936</b>	<b>5,157</b>	<b>5,354</b>	<b>5,521</b>	<b>5,608</b>	<b>5,499</b>	<b>5,602</b>	<b>5,735</b>
Places	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Primary <sup>1</sup>	479,230	475,820	474,630	473,431	474,149	480,477	485,321	491,068	499,160	505,442
Secondary <sup>1</sup>	277,619	277,582	280,062	281,095	281,999	279,588	278,831	277,599	276,550	275,310

Note 1: These are snapshots based as at 1 July for primary year levels (years 1 to 8) and 1 March for secondary year levels (years 9 to 13). These numbers include special school rolls but exclude health camps, hospital schools and home schooling.

Sources: Ministry of Education, The Treasury

**Table 6.8 – Tertiary education expenses**

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Tuition	1,962	2,172	2,287	2,398	2,354	2,370	2,381	2,367	2,372	2,373
Other tertiary funding	339	452	522	489	429	461	441	443	441	441
Tertiary student allowances	382	386	444	570	620	634	580	532	511	507
Initial fair value change in student loans	..	..	..	..	..	..	..	..	..	..
Student loans	639	256	1,311	1,008	588	808	789	803	803	812
<b>Tertiary education expenses</b>	<b>3,322</b>	<b>3,266</b>	<b>4,564</b>	<b>4,465</b>	<b>3,991</b>	<b>4,273</b>	<b>4,191</b>	<b>4,145</b>	<b>4,127</b>	<b>4,133</b>
Places (year)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Estimated funded places <sup>1</sup>	225,652	225,836	234,230	239,978	238,721	244,339	242,533	242,633	242,687	242,723
Actual delivered places <sup>1</sup>	230,319	229,224	246,041	250,440						

Note 1: Tertiary places are the number of equivalent full time (EFT) students in: student achievement component; adult and community education; and youth guarantee programmes. Note that historical place numbers have been revised so will differ from previous published EFU numbers. Place numbers are based on calendar years rather than fiscal years.

Sources: Ministry of Education, The Treasury

**Table 6.9** – Core government service expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Official development assistance	330	362	458	435	495	544	513	534	559	559
Indemnity and guarantee expenses	..	..	992	7	319	29	37	43	48	48
Departmental expenses	1,402	1,557	1,668	1,324	1,492	1,648	1,673	1,622	1,605	1,589
Non-departmental expenses	237	277	117	236	471	589	548	582	602	615
Tax receivable write-down and impairments	2,479	701	1,654	590	1,010	1,104	1,068	1,112	1,157	1,157
Science expenses	163	168	179	191	174	121	120	121	124	124
Other expenses <sup>1</sup>	205	306	225	191	1,602	3,103	431	460	355	276
<b>Core government service expenses</b>	<b>4,816</b>	<b>3,371</b>	<b>5,293</b>	<b>2,974</b>	<b>5,563</b>	<b>7,138</b>	<b>4,390</b>	<b>4,474</b>	<b>4,450</b>	<b>4,368</b>

Note 1: Other expenses in the forecast period include costs associated with the Canterbury earthquakes.

Source: The Treasury

**Table 6.10** – Law and order expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Police	1,086	1,198	1,326	1,349	1,393	1,406	1,401	1,395	1,397	1,398
Ministry of Justice	454	367	379	372	397	470	462	455	457	457
Department of Corrections	662	787	829	903	956	1,033	1,014	1,014	1,014	1,014
NZ Customs Service <sup>1</sup>	12	12	12	13	120	138	147	148	148	148
Other departments	48	79	80	102	237	101	73	75	72	72
<b>Department expenses</b>	<b>2,262</b>	<b>2,443</b>	<b>2,626</b>	<b>2,739</b>	<b>3,103</b>	<b>3,148</b>	<b>3,097</b>	<b>3,087</b>	<b>3,088</b>	<b>3,089</b>
Non-departmental outputs	354	326	380	399	261	399	367	358	362	362
Other expenses	83	125	83	53	18	88	75	66	59	59
<b>Law and order expenses</b>	<b>2,699</b>	<b>2,894</b>	<b>3,089</b>	<b>3,191</b>	<b>3,382</b>	<b>3,635</b>	<b>3,539</b>	<b>3,511</b>	<b>3,509</b>	<b>3,510</b>

Note1: Previously the majority of NZ Customs Service expenses were classified as core government services.

Source: The Treasury

**Table 6.11** – Defence expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
NZDF core expenses	1,459	1,517	1,697	1,747	1,736	1,808	1,868	1,818	1,817	1,809
Other expenses	58	45	60	67	73	95	49	49	49	55
<b>Defence expenses</b>	<b>1,517</b>	<b>1,562</b>	<b>1,757</b>	<b>1,814</b>	<b>1,809</b>	<b>1,903</b>	<b>1,917</b>	<b>1,867</b>	<b>1,866</b>	<b>1,864</b>

Source: The Treasury

**Table 6.12** – Transport and communication expenses

(\$million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
New Zealand Transport Agency <sup>1</sup>	1,874	1,966	1,562	1,778	1,696	1,799	1,767	1,817	1,822	1,827
Departmental outputs	113	137	83	63	65	67	65	65	65	65
Other non-departmental expenses	221	104	170	58	105	233	188	137	131	104
Asset impairments	47	..	320	..	..	..	..	..	..	..
Rail funding	142	24	507	418	386	338	83	36	93	3
Other expenses	8	13	21	28	29	31	25	24	25	26
<b>Transport and communication expenses</b>	<b>2,405</b>	<b>2,244</b>	<b>2,663</b>	<b>2,345</b>	<b>2,281</b>	<b>2,468</b>	<b>2,128</b>	<b>2,079</b>	<b>2,136</b>	<b>2,025</b>

Note 1: Since 2008/09 funding has been provided to New Zealand Transport Agency (NZTA). From 2004/05 to 2007/08 funding was provided to Land Transport NZ. Prior to 2008/09, all NZTA funding was recognised as operating expenditure. However, from 2008/09 some funding is now classified as capital, resulting in a reduction to operating expenditure.

Source: The Treasury

**Table 6.13** – Economic and industrial services expenses

(\$ million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental outputs	546	603	389	382	420	436	413	417	415	415
Employment initiatives	207	186	185	220	214	230	197	198	198	198
Non-departmental outputs	873	822	809	927	756	808	596	553	545	544
Reserve electricity generation	16	81	20	23	9	113	..	..	..	..
KiwiSaver	..	1,102	1,281	1,024	1,042	685	634	603	638	670
Research and development tax credits	..	37	154	..	..	..	..	..	..	..
Other expenses	(47)	58	122	263	168	257	82	84	80	79
<b>Economic and industrial services expenses</b>	<b>1,595</b>	<b>2,889</b>	<b>2,960</b>	<b>2,839</b>	<b>2,609</b>	<b>2,529</b>	<b>1,922</b>	<b>1,855</b>	<b>1,876</b>	<b>1,906</b>

Source: The Treasury

**Table 6.14** – Employment initiatives

(\$ million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Training incentive allowance	29	27	30	19	11	16	14	15	15	15
Subsidised work	88	67	63	109	112	122	90	90	90	90
Employment support for the disabled	86	88	88	88	87	88	89	89	89	89
Other employment assistance schemes	4	4	4	4	4	4	4	4	4	4
<b>Employment initiatives</b>	<b>207</b>	<b>186</b>	<b>185</b>	<b>220</b>	<b>214</b>	<b>230</b>	<b>197</b>	<b>198</b>	<b>198</b>	<b>198</b>

Source: The Treasury

**Table 6.15** – Primary service expenses

(\$ million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Departmental expenses	342	354	360	352	354	394	372	370	372	375
Non-departmental outputs	80	109	89	136	160	223	197	182	176	149
Biological research <sup>1</sup>	..	..	..	..	167	105	106	102	102	102
Other expenses	16	78	85	19	25	61	30	34	36	37
<b>Primary service expenses</b>	<b>438</b>	<b>541</b>	<b>534</b>	<b>507</b>	<b>706</b>	<b>783</b>	<b>705</b>	<b>688</b>	<b>686</b>	<b>663</b>

<sup>1</sup> Biological research was previously classified as an economic and industrial services expense.

Source: The Treasury

**Table 6.16** – Heritage, culture and recreation expenses

(\$ million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Community grants	7	7	8	8	8	7	7	7	7	7
Emissions Trading Scheme	..	..	17	80	860	1,178	380	395	656	988
Departmental outputs	357	392	426	415	433	556	511	504	490	490
Non-departmental outputs	411	469	467	637	481	516	503	489	491	494
Other expenses	69	239	84	141	184	233	141	99	94	105
<b>Heritage, culture and recreation expenses</b>	<b>844</b>	<b>1,107</b>	<b>1,002</b>	<b>1,281</b>	<b>1,966</b>	<b>2,490</b>	<b>1,542</b>	<b>1,494</b>	<b>1,738</b>	<b>2,084</b>

Source: The Treasury

**Table 6.17** – Housing and community development expenses

(\$ million)	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	Forecast	Forecast	Forecast
Housing subsidies	25	28	37	44	68	67	58	51	55	43
Departmental outputs	134	141	148	140	136	137	129	140	148	110
Other non-departmental expenses	96	91	112	122	672	196	126	122	125	128
<b>Housing and community development expenses</b>	<b>255</b>	<b>260</b>	<b>297</b>	<b>306</b>	<b>876</b>	<b>400</b>	<b>313</b>	<b>313</b>	<b>328</b>	<b>281</b>

Source: The Treasury